# LETSEMENG LOCAL MUNICIPALITY



## DRAFT ANNUAL REPORT 2019/2020 Financial Year

"A responsive Municipality in pursuit of service excellence"

CLLR. MA LEBAKA 07 Grootrekke Street, Koffiefontein, 9986

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## **1 MAYOR'S FOREWORD AND EXECUTIVE SUMMARY**

## **COMPONENT A: MAYOR'S FOREWORD**



It is a great pleasure and honour for me, to present the annual report to the community of Letsemeng. The report covers the work done during 2019/20 financial year, which started in July 2019 to June 2020.

The municipality was operating under severe unprecedented times and devastating situation under Global Pandemic. Service delivery has been our

priority by ensuring that the community is receiving services they are entitled to receive. The impact of Covid-19 negatively affected the provision of service delivery whereby the President, Cyril Ramaphosa issued a directive in terms of reprioritisation of projects implementation within the country to accommodate Covid-19 related issues to reduce the outbreak of the corona virus.

The greater importance of accelerated provision service delivery through various mechanisms which were implemented by the senior management of the municipality to ensure that there is an effective and efficient projects implementation. The municipal offices were most of the time closed, except for the employees who were directly responsible for essential services, including, frontline desk and customer care services.

It is important to ensure that the municipality addresses most of the challenges resulted by the Covid-19 pandemic. However, strategies and plans will be revived to ensure that the service delivery related deficiencies are also addressed, accordingly.

#### 1.1 Vision

"A responsive Municipality in pursuit of Service excellence"

## 1.2 Mission

"Providing sustainable quality services through partnering with Stakeholders and Communities".

### 1.3 Values

- Integrity
- Commitment
- Transparency
- Innovation
- Accountability

#### **1.4 Key Policy Developments**

Although the municipality is still facing challenges with the developmental agenda as espoused in the IDP and the Free State Growth and Development Strategy, there is progress in achieving some of the goals we have set for ourselves. We have to ensure that our policies becomes consistent in its delivery to achieve the set objectives. We also have the responsibility to address the issues raised by the Auditor General on the pre-determined objectives and our Annual Financial Statements.

#### 1.5 Key Service Delivery Improvements

The municipality has retained its audit outcomes. Some of the Capital projects could not be completed as a result of service delivery protests and the municipality is attentively looking into these challenges which contributed towards deficiencies identified. Detailed information will be reflected in this report in terms of its implementation of these capital projects.

#### **1.6 Public Participation**

Public Participation is the cornerstone of deepening the relationship between the communities and the municipality through improved community engagement mechanisms. It creates a an opportunity aim at involving communities to better understand Letsemeng jurisdictions and practically direct efforts at the real needs of our communities. It also requires the involvement of stakeholder groups, including marginalised groups. These involvements are solely directed to create an opportunity for our stakeholders to present the interests of their constituencies. It has always been a challenge in terms of making sure that the regular coordination of our local stakeholder meetings and direct representation in some of the structures which are aimed at improving service delivery due to lack of staff. However, necessary measures are put in place in ensuring that these deficiencies are addressed. Ward Committees are also expected to narrow the gap between the various stakeholder groups, community and the municipality through their involvement during public participation programmes. The challenge had been the number of vacant sits which were deliberately abandoned by a number of ward committee members. However, this shortcoming had been addressed and vacant sits had been filled.

Thus the functionality of the Ward Committees and regular ward meetings are imperative. The municipality did not do well in this field. However, the situation is improving gradually and for the better since one public participation officer was appointed. The Council should look at some of the issues below for effective strategy to be developed in addressing the failures;

- Public communication systems;
- Feedback to communities.
- Public Participation Models
- Service Delivery Satisfaction Survey for 19/20 Financial Year.

Amongst the above-mentioned issues, electronic complaints management system had been implemented and the municipality need to conduct awareness campaign by making sure that the community is aware of this service.

Capacity building of the Ward Committees will also be the main key in ensuring that our communities participate fully in the democratic processes and strengthening of the municipality.

#### **1.7 Future Actions**

I also need to inform that our plans have been drawn to accommodate public participation, implementation of revenue enhancement strategy without any fail. The municipality has also considered to interconnect human resource management, performance management system and strengthen retention strategies in order to ensure that we retain skilled employees. That the management fill up critical vacant positions promptly to improve remarkably on service delivery.

#### 1.8 Agreements / Partnerships

The municipality did not enter into any agreement or partnership with any entity or service provider regarding local economic development as a result of long unrest and community protest that took place during the financial year under review

### **1.9 Conclusion**

We rendered services under difficult circumstances mainly influenced by external forces within the space of service delivery.

We remain committed in making sure that we provide a responsive systems which support service delivery initiatives and local economic development.

We also recognised all the identified areas of development within communities. We anticipate improvements more especially on developmental needs of the communities through service delivery projects and programmes.

I must say that we remain committed to the principle of a responsive and accountable local government, a local government by the people, for the people.

Thank you,

..... Cllr. MA Lebaka Mayor / Speaker

## **2 EXECUTIVE SUMMARY**

## COMPONENT B: MUNICIPAL MANAGER'S OVERVIEW



Our motto "we sparkle in pursuit of service delivery" compels administration in general, and management in particular, to perform to our utmost best in ensuring that service delivery is rendered in an efficient and effective manner at all our communities irrespective of socio-economic status, colour or creed. In pursuance of the motto, minor changes were effected in the technical department to accommodate the electrical manager in the organogram. Further staff placement and re-assignment of duties in the technical and community services departments were made in order to minimise escalating overtime costs and improve efficiencies. Some improvement is starting to show through the downward trend of overtime costs at one of our units and slight improvement of refuse removal at the other unit.

The following specific activities highlight where there has been either improvement or under performance.

Year after year the municipality seem to be facing the same challenges. The situation can only change if the municipality and the supporting economic sector cluster can bring about a radical economic transformation in the area. The key challenges are;

- \* Attracting economic investment opportunities to improve the economy of the municipal area;
- Professionalizing the institution so as to enable it to render efficient government services to the people as per the electoral mandate;
- Creating adequate job opportunities in attempting to alleviate poverty;
- Empowerment of the SMMEs and entrepreneurs to create job opportunities and increase economic activity in the area;
- Provide alternative means of support to rural / informal population in order to decrease dependencies on the grants
- Improvement of the road networks (internal and external roads);

Council, management and staff strongly believe that challenges can be effectively addressed only if we maintain and continue to build partnerships that include all spheres of government, organizations of civil society, communities and the private sector.

The Municipality has now an internal audit unit in place. The risk management unit has also been established and headed by an officer.

The municipality used to have a shared Audit committee, unfortunately it was dissolved in the third quarter of the year under review.

#### Appreciation

I record my thanks and appreciation to the political leadership for support and guidance. The appreciation is also extended to the management and administration team who selflessly devoted so much time and effort in the execution of their mandates.

Regards,

Mr. TL Mkhwane Municipal Manager

# 2 CHAPTER 1: MUNICIPAL FUNCTIONS, POPULATION & ENVIRONMENTAL OVERVIEW

## 2.1 INTRODUCTION TO BACKGROUND DATA

Our Municipality is situated in the South Western part of the Free State Province and forms part of the smallest district namely Xhariep District Municipality, a rich agricultural area with natural economic resources. The local municipality area measures 10 192 square kilometres in extend and comprises of five towns; Koffiefontein (which is the head office), Petrusburg, Jacobsdal, Oppermansgronde and Luckhoff. The figure below shows the Letsemeng area with its main towns and neighbouring municipalities of the Xhariep District.



#### Figure 1: Letsemeng Municipal Area

It borders the Northern (through Jacobsdal) and Western Cape Provinces and is renowned for diamond, salt and slate mining as well as irrigation farming along the Orange Riet Canal and Van der Kloof Dam. Letsemeng Local Municipality is situated in the south-west of the Free State province within the Xhariep District Municipality, a rather agriculturally rich area with limited natural economic resources.

The N8 route transgresses the area to the North West and links Kimberley and Bloemfontein via Petrusburg. The N8 route also crosses the area to the north and links Kimberley and Bloemfontein via Petrusburg. The Port Elizabeth railway line starts at Koffiefontein and connects at Springfontein with the Bloemfontein/Cape Town. It is also bordered by Tokologo Local Municipality in Lejweleputswa District to the north, Mangaung Metro Municipality to the east and Kopanong Local Municipality in the south-east. Other borders are the Pixley ka Seme District Municipality (Sol Plaatjie Local Municipality) in Northern Cape Province to the west and Frances Baard District Municipality (Siyacuma, Thembalihle and Renoster Local Municipalities) in Northern Cape Province to the south-west.

The Local Municipality consists of the towns Koffiefontein, Jacobsdal, Petrusburg, Luckhoff and Oppermansgronde. Koffiefontein is the municipal head office.

The five towns are connected with tarred road infrastructure via Koffiefontein. The R705 links Jacobsdal with Koffiefontein while the R48 links Petrusburg, Koffiefontein and Luckhoff in a north-south direction. The R704 links Koffiefontein, Fauresmith and Jagersfontein with one another.

The municipal area also accommodates Oppermansgronde, just west of Koffiefontein, which is part of a land restitution project. Several pans occur in the area while the Van der Kloof dam, Kalkfontein Dam and Wuras Resort are some of the more prominent water sources available near the area. The Riet River drains through the area in a Westerly direction while the Orange River is the border west of the area. Although there are ample water sources available near the area.

The Northern parts of the municipal area surrounding Petrusburg are good cultivated agricultural land while the southern area is renowned for livestock farming. The socio-economic development of the municipality is centred on agriculture. The municipal area also has mining activities, with diamonds being the major natural resource that helps with employment creation.

Overview of Neighbourhoods within Letsemeng	
Settlement Type	Households
Towns	
Jacobsdal	1003
Koffiefontein	3203
Petrusburg	2639
Luckhoff	1007
Sub-Total	7852
Townships	
Ratanang	1112
Sub-Total	1112

#### Table 1: Overview of Neighbourhoods within Letsemeng Municipality

Overview of Neighbourhoods within Letsemeng				
Settlement Type	Households			
Rural settlements	1717			
Oppermansgronde	230			
Sub-Total	1947			
Informal settlements	202			
Sub-Total	202			
Total	11113			
	Т 1.2.6			

## 2.1.1 DEMOGRAPHIC AND SOCIO-ECONOMIC PROFILE

The population figures are based on the census conducted in 2016 and the recent 2016 household survey. Migration tends to be voluntary, in most cases it is in search of better economic opportunities and a quality of life. A case in point is foreign nationals. Thus migration patterns are difficult to measure, keep track and get the exact reasons for migrating.

According to the 2016 survey, there is a positive growth in Letsemeng. It is an indication that more and more people are moving to Letsemeng municipality for various reasons. The population in Letsemeng currently stands at 40 044 This is according to the latest STATSSA figures.

Unemployment has marginally increased from 22.8% to 22.30%. Suffice to say the effect of drought and decreasing job opportunities might have a direct effect on migration out of the Letsemeng jurisdiction. Youth unemployment stands at 27.7%, which poses another challenge to the municipality and all Sector Departments to pay special attention to the youth in terms of both employment and economic empowerment.

2.1.2 Table 2: Cer	sus Key Statistics
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Census Key Statistics	
Population	38 628
Age Structure	
Population under 15	29.70%
Population 15 to 64	64.80%
Population over 65	5.40%
Dependency Ratio	
Per 100 (15-64)	54.20
Sex Ratio	
Males per 100 females	105.70
Population Growth	
Per annum	-1.04%

Census Key Statistics	
Labour Market	
Unemployment rate (official)	22.30%
Youth unemployment rate (official) 15-34	27.70%
Education (aged 20 +)	
No schooling	17.70%
Higher education	4.80%
Matric	18.70%
Household Dynamics	
Households	11 242
Average household size	3.30
Female headed households	33.50%
Formal dwellings	83.20%
Housing owned	54.00%
Household Services	
Flush toilet connected to sewerage	72.80%
Weekly refuse removal	68.00%
Piped water inside dwelling	49.80%
Electricity for lighting	92.80%

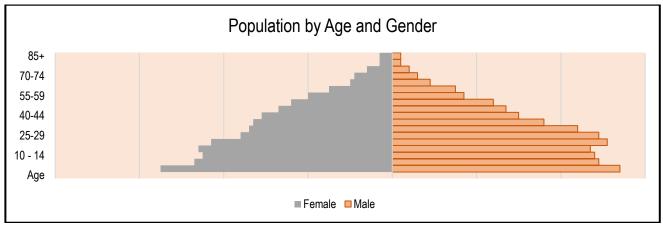


Figure 2: Population by Age and Gender

## Table 3: Distribution of Population by Population Group

	Census 2011
Black African	67.80%
Coloured	23.40%
Indian/Asian	0.30%
White	8.10%

#### Households

There are 11 242 households in the municipality according to Stats SA. The technical department conducted a physical count of households at all five towns and found that there are 8 369 houses with an average household size of 3, 3 persons per household. 90, 8% of households have access to piped water either in their dwelling or in the yard. Only 2, 2% of households do not have access to piped water.

The figures above are according to the 2011 census, and they are still official statistics. The view might slightly change following the physical count done by the municipality.

#### Table 4: Settlement Type

Area	Percentage
Urban	83,3%
Tribal/Traditional	0%
Farm	16,7%

#### 2.1.3 Housing and dwellings

All urban areas are composed of various residential components varying form formal housing units to informal dwellings units as indicated in the table below. Within the Local Municipality, 83.2% of the population live in formal housing, 16.1% in informal housing and only 0.5% in traditional housing. This reflects that the housing backlog is not that huge but will increase with the new development patterns in the municipality.

The following issues were highlighted regarding the housing delivery:

- ✤ Lack of funding for housing development;
- ✤ Access to land for sustainable human development;
- Construction of more RDP houses;
- Provision of services to new residential sites;
- ✤ Fast tracking land availability and transfer of land;
- Slow delivery of housing development;
- ✤ Lack of capacity at local municipal level;

#### 2.1.4 Socio- economic Status

The socio-economic growth of the municipality is centred on agriculture. The municipality area also has mining activities that are taking place with diamond minerals being the major natural resource which helps with employment creation. The municipality's effort is to create an environment that will be conducive for investment and entrepreneurs to do business.

The LED division at the municipality is making effort to empower local small business and individuals to take advantage of local procurement, organize workshops business skills and making comply with relevant pieces of legislation.

However, the challenge is the sustainability thereof due to limited financial resources and lack of skills by various people to run their own projects. Whilst the trend is worldwide in that about 96% of businesses / projects fail within the first five years, the municipality will make an effort to reduce the failure rate.

Letsemeng Municipals economy is characterized by the following:

- Mining and agricultural sector are the largest contributor to the local economy;
- The decline in the agricultural sector over the recent years has had an adverse effect on the employment potential of the rural areas;
- Luckhoff has the highest unemployment rate;
- De Beers Mines contributed a major part to the local economy before it was closed;

By virtue of its geographic location the Municipality prides itself as a natural transportation route for people travelling to destinations such as Bloemfontein since one of the major national roads, namely N8 passes through the municipal area.

## 2.1.5 INCOME DISTRIBUTION

In order to determine the people's living standards, as well as their ability to pay for basic services, such as water and sanitation, the income levels of the local population are analysed.

#### Household Income

Household income is a parameter which is, amongst others, also indicative of poverty levels within a community. A financially healthy community's household income usually displays a so-called "normal" income distribution pattern where the income is spread over a fairly wide range of income categories, and the income of the bulk of the community is situated more or less within the first half to two thirds of the income category range.

Females are more likely to be unemployed and looking for work than males. Poor communities are sometimes highly dependent on the environment for survival and, in this regard, almost always over-exploit the environment.

Only 10.2% of households in the Letsemeng Municipal fall within the "No income" category. Of concern is that 7.4% of the households in Letsemeng have an annual income of less than R 10 000 and 23.9% of the households have an annual income of less than R19 601.00.

#### Table 5: Income profile

Income	Percentage
None income	10,2%
R1 - R4,800	4,2%
R4,801 - R9,600	7,4%
R9,601 - R19,600	23,9%
R19,601 - R38,200	24,6%
R38,201 - R76,4000	14,1%
R76,401 - R153,800	8%
R153,801 - R307,600	4,5%
R307,601 - R614,400	2,3%
R614,001 - R1,228,800	0,5%
R1,228,801 - R2,457,600	0,2%
R2,457,601+	0,1%

## 2.1.6 EDUCATION AND SKILLS

11 788 people are economically active (employed or unemployed but looking for work), and of these 22, 3% are unemployed. Of the 6 058 economically active youth (15 - 34 years) in the area, 27, 7% are unemployed. The level of skills within an area is important to determine the level of potential employment.

Using the expanded definition, on average 22.3% of the population in Letsemeng is unemployed, with the highest rate of unemployment being in rural areas.

This high unemployment rate has serious repercussions on the ability of the residents of Letsemeng to pay for their daily needs. Unemployment is more than 21% in all of the areas and the highest is in Luckhoff at 32%.

#### Table 6: Employment Status:

Employment Status	Number		
Employed	9164		
Unemployed	2624		
Discouraged Work Seeker	1745		
Not Economically Active	11518		

#### Table 7: Educations and skills profile

Group	Percentage
No Schooling	4,4%
Some Primary	45,4%
Completed Primary	8%
Some Secondary	29,9%

Completed Secondary	8,6%
Higher Education	0,6%
Not Applicable	3,1%

Table 8: Distribution of population aged 20 years and older by level of education attained

Group	%
No Schooling	4,4%
Some Primary	45,4%
Completed Primary	8%
Some Secondary	29,9%
Completed Secondary	8,6%
Higher Education	0,6%
Not Applicable	3,1%

## **3 SERVICE DELIVERY OVERVIEW**

## 3.1 WATER

The Municipality's objective remains that of ensuring at least 100% of its inhabitants have access to portable water. Measures are being implemented on a regular and on-going basis to ensure that this objective is achieved. We will continue to ensure that this is met, and clean water is delivered to our communities. Where necessary and required, the municipality will engage the Provincial/National Government as well as other key stakeholders. Projects such as the Petrusburg one undertaken in the previous year is an example of such coordinated and joint efforts.

90, 8% of households have access to piped water either in their dwelling or in the yard. Only 2, 2% of households do not have access to piped water.

Table 9: Distribution of households with access to piped (tap) water by geography

	Households			Percentages				
Geography	Piped (tap) inside dwelling /yard	Piped (tap) water on commu nity stand	No access to piped (tap) water	Total	Piped (tap) inside dwelling /yard	Piped (tap) water on commu nity stand	No access to piped (tap) water	Total
FS161:	10211	788	243	11242	90.8	7.0	2.2	100.0
Letsemeng								
Koffiefontein	3180	8	15	3203	99.3	0.3	0.5	100.0
Ratanang	1105	1	6	1112	99.3	0.1	0.5	100.0
Jacobsdal	646	354	3	1003	64.4	35.3	0.3	100.0
Riet River	224	78	30	332	67.6	23.5	8.9	100.0
Petrusburg	2400	154	85	2639	91.0	5.8	3.2	100.0
Oppermans	230	-	-	230	100.0	-	-	100.0
Luckhoff	987	17	3	1007	98.0	1.6	0.3	100.0

## 3.2 SANITATION

The Municipality's continues to provide proper sanitation facilities to all communities. The municipality managed to reduce the number of bucket toilets. To date there are two hundred households who are still using a bucket system. Plans are afoot to totally eradicate the system.

#### Table 10: Toilet Facility

Toilet Facility	Percentage
None	5%
Flush toilet (connected to sewerage system)	72,8%
Flush toilet (with septic tank)	2,7%
Chemical toilet	0,5%
Pit toilet with ventilation	10,5%
Pit toilet without ventilation	5,3%
Bucket toilet	2,3%
Other	0,8%

## 3.3 ELECTRICITY

Electricity provision in the Municipality is jointly supplied by ESKOM and the Municipality. The Municipality is servicing four of the five towns under its jurisdiction, which are Koffiefontein, Petrusburg, Oppermansgronde and Luckhoff. The municipality also sells prepaid electricity to some Koffiefontein and Luckhoff residents. In Jacobsdal, Ratanang and Bolokanang distribution is done by ESKOM.

Coorenhy	Households				Percentages			
Geography	Electricity	Other	None	Total	Electricity	Other	None	Total
FS161: Letsemeng	10430	796	17	11243	92.8	7.1	0.1	100.0
Koffiefontein	3157	41	5	3203	98.6	1.3	0.2	100.0
Ratanang	1068	44	-	1112	96.0	4.0	-	100.0
Jacobsdal	809	187	7	1003	80.6	18.7	0.7	100.0
Riet River	258	74	-	332	77.7	22.3	-	100.0
Petrusburg	2524	112	2	2638	95.7	4.3	0.1	100.0
Oppermans	227	2	-	229	98.9	1.1	-	100.0
Luckhoff	919	88	-	1007	91.3	8.7	-	100.0

Table 11: Distribution of households with access to electricity for lighting by geography

## 3.4 REFUSE REMOVAL

Waste Removal Services are provided to all the towns Koffiefontein, Petrusburg, Luckhoff, Oppermansgronde and Jacobsdal. These land fill sites with the exception of Jacobsdal and Petrusburg, are currently used as transfer stations and will be registered accordingly and be used fully as land fill sites.

Geograph		Ho	ouseholds				Per	centages		
у	Formal Dwellin g	Inform al	Tradition al	Othe r	Tota 1	Formal Dwellin g	Inform al	Tradition al	Othe r	Tot al
FS161: Letsemeng	9358	1812	17	55	1124 2	83.2	16.1	0.1	0.5	100. 0
Koffiefont ein	2659	538	1	5	3203	83.0	16.8	0.0	0.2	100. 0
Ratanang	861	240	2	10	1113	77.4	21.6	0.2	0.9	100. 0
Jacobsdal	598	395	-	10	1003	59.6	39.4	-	1.0	100. 0
Riet River	251	76	5	-	332	75.6	23.0	1.4	-	100. 0
Petrusburg	2181	450	1	7	2639	82.6	17.1	0.0	0.3	100. 0
Opperman s	229	1	-	-	230	99.5	0.5	0	0	100. 0
Luckhoff	937	60	1	8	1006	93.1	6.0	0.1	0.8	100. 0

Table 12: Distribution of households by type of refuse removal and geography

## 3.5 HOUSING

The objective of the Municipality is to facilitate provision of adequate and affordable housing structures to the communities in its area of jurisdiction. Provision for houses is not the core competency of the Municipality; this objective is undertaken in partnership with the Provincial Department of Human Settlement which continues to allocate houses to residents on an on-going basis. This is mainly due to the fact that demand for housing remains a big challenge but we remain committed to facilitate the provision of shelter to the communities we serve.

## 3.6 ROADS AND STORM WATER

Another aim of the municipality is to facilitate the adequate and constant maintenance of access roads and to ensure regular maintenance of all internal roads. Every year, a lot more kilometres of internal roads have been repaired. Furthermore, there is an annual allocation to ensure that roads are maintained. The proportion of households with access to the minimum level of services is shown in the table below:

#### Table 13: Proportion of Households with minimum level of Basic Services

Proportion of Households with minimum level of Basic services							
		2014/18	2018/19	2019/20			
Electricity service connections		100%	100%	100%			
Water - available within 200 m from dwelling		99%	99%	99%			
Sanitation - Households with at least VIP service		99%	99%	99%			
Waste collection - Kerbside collection once a week		100%	100%	100%			

## 3.7 FINANCIAL OVERVIEW

This overview sets out highlights of the municipality's financial performance in the past year. Full details appear in the annual financial statements.

#### Table 14: Financial Overview - 2019/20

	2019/20					
Details	Original budget	Adjustment Budget	Actual	Original Budget	Adjustment Budget	Actual
Income:						
Grants	111 001 000	101 570 000	96 766 698	113 452 000	124 107 000	102 922 774
Taxes, Levies and tariffs				61 651 768	59 305 330	73 496 228
	70 223 160	70 467 890	70 086 062			
Other	7 310 141	5 744 461	20 329 490	6 110 411	5 637 662	16 971 864
Sub Total	188 534 301	177 782 351	187 182 250	181 214 179	189 049 992	193 390 866
Less: Expenditure	180 146 754	166 071 759	259 026 205	182 317 733	185 035 157	224 801 652
Net Total*	8 387 547	11 710 592	(71 843 955)	(1 103 554)	4 014 835	-(31 410 786)
*Note: surplus/(deficit)			i k			

#### Table 15: Operating Ratios

Operating R					
Detail	2016/17 2017/18		2018/19	2019/20	
Detail	%	%	%		
Employee Cost	26%	32%	26%	0.9%	
Repairs & Maintenance	1%	1%	1%	2%	
Finance Charges	1%	1%	0.7%	0.8%	

Table 16: Total Capital Expenditure

Total Capital Expen							
Detail	2017/18	2018/19	2019-20				
Original Budget	46 877 000	49 949 000	48 531 850				
Adjustment Budget	43 047 000	49 949 000	48 158 250				
Actual	26 507 620	33 274 000	31 801 063				
	Т 1.4.4						

## 3.8 COMMENT ON CAPITAL EXPENDITURE

The municipality's property, plant and equipment for the financial year under review amounted to R 724 539 410 compared to R 738 606 479 for the previous year. Capital commitments as at 30 June 2020 amounted to R 18 483 078 (2018: R 30 753 122). The fixed assets were financed from government grants.

## 3.9 ORGANISATIONAL DEVELOPMENT OVERVIEW

#### Staffing

There are still some key posts at lower levels of the organogram that need to be filled with urgency. The challenge the institution will forever battle with is the retention of skilled personnel. The geographical location and the financial position of the municipality are major deterrents to potential candidates.

## 3.10 AUDITOR GENERAL REPORT

## 3.10.1 AUDITOR-GENERAL REPORT: 2019/20 3.10.1.1 The Municipality Received A Qualified Opinion For Financial Year Under Review 2019/20 Statutory Annual Report Process

According to legislation the Annual Report of a municipality must be tabled in the municipal council on or before 31 January each year. In order to enhance Councils oversight function the municipality should submit their Annual Reports as soon as possible after the financial year end, ideally this ought to be the end of August.

Due to the AG not completing their audits at 31 January 2021 and the majority of the audits not being completed as at 30 March 2021, Letsemeng Local Municipality did not submit their draft annual reports in March 2021 to their Council.

The Annual Financial Statements and Annual Performance Report were submitted on 31 October 2020 to the Auditor-General. Management is currently developing processes and systems in order to ensure that the remaining sections be in place for the 2019/20 Annual Report process. It is expected that the entire process should be concluded by the end of January. The legislative process for the creation, submission, review and approval of the 2019/20 Annual Report is set out in the table below.

## 4 STATUTORY ANNUAL REPORT PROCESS

No.	Activity	Timeframe
1	Consideration of next financial year's Budget and IDP process plan. Except for the legislative content, the process plan should confirm in-year reporting formats to ensure that reporting and monitoring feeds seamlessly into the Annual Report process at the end of the Budget/IDP implementation period	
2	Implementation and monitoring of approved Budget and IDP commences (In-year financial reporting).	July 2020
3	Finalise the 4th quarter Report for previous financial year	
4	Submit draft 2018/19 Annual Report to Internal Audit and Auditor-General	
5	Municipal entities submit draft annual reports to MM	
6	Audit/Performance committee considers draft Annual Report of municipality and entities (where relevant)	
8	Mayor tables the unaudited Annual Report	
9	Municipality submits draft Annual Report including consolidated annual financial statements and performance report to Auditor General	August 2021
10	Annual Performance Report as submitted to Auditor General to be provided as input to the IDP Analysis Phase	
11	Auditor General audits Annual Report including consolidated Annual Financial Statements and Performance data	September – October 2021
12	Municipalities receive and start to address the Auditor General's comments	
13	Mayor tables Annual Report and audited Financial Statements to Council complete with the Auditor- General's Report	January 2021
14	Audited Annual Report is made public and representation is invited	February 2021
15	Oversight Committee assesses Annual Report	
16	Council adopts Oversight report	
17	Oversight report is made public	March 2021
18	Oversight report is submitted to relevant provincial councils	April 2021
19	Commencement of draft Budget/ IDP finalisation for next financial year. Annual Report and Oversight Reports to be used as input	March 2021

## 5 CHAPTER 2 – GOVERNANCE

## 5.1 INTRODUCTION TO GOVERNANCE

The Letsemeng Local Municipality is an organ of state within the local sphere of government. It was established by means of Provincial Notice No 181, published in the Free State Provincial Gazette of 28 September 2000. The Municipality is a municipality with plenary executive system determined by the Determination of Types of Municipality Act, 2000 (Act No. of 2000.

In terms of section 151(3) of the Constitution of the Republic of South Africa the municipality has the right to govern, on its own initiative, the local government affairs of its community, subject to the national and provincial legislation, as provided for in the Constitution.

# 5.2 COMPONENT A: POLITICAL AND ADMINISTRATIVE

## GOVERNANCE

#### 5.2.1 INTRODUCTION TO POLITICAL GOVERNANCE

Section 151 of the Constitution, 1996 states that, the executive and legislative authority of a municipality is vested in its municipal council. This is complemented by the Municipal Structures Act and Municipal Systems Act. In terms of section 160(2) of the Constitution, 1996, the following powers may <u>not</u> be delegated by a municipal council and must therefore be exercised by council: passing of by-laws, approval of budgets, imposition of rates and taxes, levies and duties and the raising of loans. The Speaker is appointed by Council and performs her/his functions in terms of section 37 of the Municipal Structures Act, such as presiding at council meetings and overseeing the work of council committees.

The Municipal Council uses a governance system that applies plenary executive type system. It is consisted of eleven (11) Councillors with a Speaker/Mayor being a member who has been designated as full time councillor. In terms of section 36(5) of the Local Government: Municipal Structures Act, No. 117 of 1998, the speaker must be called mayor as the Letsemeng Municipal Council is plenary executive type system.

The main obligations of the Municipal Council is to formulate and endorse or pass by – laws, policies, most importantly the Integrated Development Plan and the Medium term revenue and expenditure framework (Budget)

The Speaker presides over Ordinary as well as Special Council meetings. The administration dispatch notices and agendas to Councillors forty eight (48) hours before the commencement of the council meetings as determined in the Standard Rule and Orders.

The Mayor as a political head of the Municipal Council attends to day to day obligations of the Municipal Council by playing oversight role over the administration and represents the meeting at the district and provincial intergovernmental relation forums as well as at the, South African Local Government Association. The Mayor provides general guidance over the fiscal and financial affairs of the municipality as well as the Integrated Development Plan.

The Council has established four (4) Section 79 Committees in terms of the Municipal Structures Act and the Municipal Finance Management Act to process items before they could be forwarded to the Municipal Council i.e. Finance, Local Economic Development and Planning and Development, Corporate Services committee and Local Labour Forum, Technical Services and Infrastructure Committee, and Community Services. These Committees process items before they could be forwarded to the Council.

The different Departments of the Municipality prepare reports that are then submitted to the Council for consideration and approval. Important to note is that the Section 79 Committees and Municipal Council sit as per schedule of Council meetings that was adopted by the Council.

The Municipal Council has established an MPAC, which is composed of four members and the Council is playing an Oversight role in the activities that are performed by the Municipality.

The Annual Report is prepared by the Performance Management Unit in collaboration with other departments. When the management is satisfied with this report it is then submitted to the Council for noting before the 25<sup>th</sup> of January of each year. Subsequent to this process it is forwarded to the Oversight Committee before the 31<sup>st</sup> March of each year for assessment and thereafter it is presented before the Council with the Committee comments and recommendations. The Annual Report and the Oversight Committee report are submitted to Departments of Treasury, Cooperative Governance and Traditional Affairs for comments. Furthermore, these reports are separately published to the community for comments.

The Internal Audit Unit conducts audit throughout the year in terms of their audit plan and prepares Audit packs/reports that are then submitted to the Internal Audit Committee. After consideration of these reports the Audit Committee forwards its recommendations to Council for considerations and approval

The Municipality has appointed the Municipal Manager who is the head of the administration. He is responsible for day to day operations of the organization and accounts to the Mayor in between Council meetings. Other senior managers who have been appointed in terms of section 56 of the Local Government: Municipal Systems Act, 2000 reports directly to the Municipal Manager. It is important to highlight that the Municipality is composed of four (4) departments that are headed by departmental heads, section 56 managers, excluding the office of the Municipal Manager i.e. Corporate Services, Budget and Treasury, Community Services and Technical Services.

## A) POLITICAL GORVENANCE

POLITICAL STRUCTURE	Function
<b>MAYOR</b> Cllr MA Lebaka	Preside over Municipal Council meetings and attend to day to day obligations of the Council by playing oversight role over the administration.
Section 79 Committee Chairpersons	
Cllr XW Nqelani	Chairperson for Planning and Development, LED and Finance Committee
Cllr VP Mlozana	Chairperson for Corporate Services Committee and Local Labour Forum
Cllr N November	Chairperson for Community Services Committee
Cllr MJ Phaliso	Chairperson for Technical and Infrastructure Committee

#### **COUNCILLORS**

The Municipal Council of Letsemeng Local Municipality comprises of elven (11) Councillors. Six of them were elected to represent wards and five (5) were proportional representative. The Council was represented of three political parties as follows:

African National Congress (ANC) : Eight (8)

Democratic Alliance (DA) : Two (2)

Economic Freedom Fighter (EFF) : One (1)

Four (4) members of Council, were designated as Chairpersons of Section 79 Committees. Each Committee is composed of three members which includes the Chairperson of the Committee. Furthermore, it has established an Municipal Public Accounts Committee which is composed of five (5) Council members. The Ward Councillors are Chairpersons of Ward Committees, and the Ward Committee serves as an advisory committee to the wards councillors.

## B) ADMINISTRATIVE GOVERNANCE

## 5.2.2 INTRODUCTION TO ADMINISTRATIVE GOVERNANCE

The Municipal Manager is the accounting officer of the municipality and the head of the administration and reports directly to the Mayor and Council. Directors (section 56 managers') report directly to the Municipal Manager and their performance is managed by the Municipal Managers in terms of the annually signed performance agreements and plans.

Directors are responsible for the management of their respective functions/departments, which include the management of service delivery programs and targets, personnel and budgets.

The Municipal Manager ensures accountability by departments through weekly and monthly management meetings and quarterly performance reviews of Directors.

	POST DESIGNATION	FUNCTION	PERFORMANCE AGREEMENT SIGNED YES/NO
1.	MUNICIPAL MANAGER Mr TL Mkhwane	Accounting Officer/Head of Administration	Yes
2.	DIRECTOR: CORPORATE SERVICES Mr. T Deeuw	Human Resources, Auxiliary and Legal Services, Council Support	Yes
	ACTING DIRECTOR: CORPORATE SERVICES Mr S Qwelane	Human Resources, Auxiliary and Legal Services, Council Support	No
3.	CHIEF FINANCIAL OFFICER Mr CFO/SJ Tooi	Expenditure, Revenue, Assets & Liability Management, Budgeting & Reporting	Yes
4.	<b>DIRECTOR: COMMUNITY SERVICES</b> Mr. CJ Makhoba	Waste Management, Sport & Recreation, Arts & Culture, Public Safety and Parks	Yes
5.	DIRECTOR: TECHNICAL SERVICES Mrs DG Tsikang	Water, Sanitation, Electricity, Roads ぐ Storm water, Urban Planning and PMU	Yes

#### TOP ADMINISTRATIVE STRUCTURE

## 5.3 COMPONENT B: INTERGOVERNMENTAL RELATIONS

# 5.3.1 INTRODUCTION TO COOPERATIVE GOVERNANCE AND INTERGOVERNMENTAL RELATIONS

Letsemeng Municipality through the 2019/20 financial year participated in a number of intergovernmental forums. This ensures that the Municipality is kept up to date on key developments in strategic areas of its responsibilities.

Through active participation in these forums and the available platform created, the Municipality exchanges ideas and interact with other spheres of government to improve mutual relations between government institutions.

## 5.4 INTERGOVERNMENTAL RELATIONS

#### 5.4.1 NATIONAL INTERGOVERNMENTAL STRUCTURES

The Municipality participate in the National South African Local Government Association Members Assembly which is held once annually. The municipalities converge annually at the assembly to discuss matters that affects the municipality and resolved how to tackle the challenges faced by the municipalities

#### 5.4.2 **PROVINCIAL INTERGOVERNMENTAL STRUCTURES**

The Municipality is part of the Provincial Coordinating Forum which is used to facilitate intergovernmental relations between the province and local government in the province. The Municipality also participates in Provincial Forums which include Provincial IDP Forum, Provincial Energy Forum, Provincial AIDS Forum as well as South African Local Government Association (SALGA).

#### 5.4.3 DISTRICT INTERGOVERNMENTAL STRUCTURES

Meetings are been held once in a quarter, whereby the District Municipality is responsible for ensuring the coordination of intergovernmental relations within the district municipality with local municipalities in the district. District Coordinating Forum consists of the Executive Mayor of the District and three other local municipalities' Mayors who are primary members of this structure.

#### 5.4.5 TECHNICAL SUPPORT COMMITTEE

This Committee consists of the District Municipal Manager and other three Local Municipal Manager who are primary members of the structure. The Committee must meet at least once per quarter with other stakeholders to process issues in preparation of the political District Forum.

## 5.5 COMPONENT C: PUBLIC ACCOUNTABILITY AND PARTICIPATION

### 5.5.1 OVERVIEW OF PUBLIC ACCOUNTABILITY AND PARTICIPATION

The municipality improved on the responsibilities mentioned above as indicated in the 2019/20 IDP by:

- Providing feedback to different communities on issues people raised during the first round of public engagements.
- Providing progress report on funded projects implemented in the different Wards.
- Providing opportunity for communities to making input to the 2019/20 IDP process.
- Providing Ward Committee an opportunity to prioritise inputs received from the different wards.
- Encouraging Ward Councillors and Ward Committees to do further consultation about communities service delivery priorities.
- Encouraging communities, Stakeholders and individual members of society to make use of the opportunity to do submission regarding the IDP review and budget of the municipality.

The staff is allocated wards to work with and report on their activities. There are also members of ward committees responsible for different sections in their wards. These measures have helped as members of community reports issues related to service delivery at their earliest occurrence.

## 5.6 PUBLIC MEETINGS

#### 5.6.1 KEY PURPOSES OF WARD COMMITTEES

- Create formal unbiased communication channels and co-operative partnerships between the Municipality and the community within a ward.
- Ensure contact between the Municipality and the community through the relevant feedback mechanisms.
- Act as an advisory body on council policies and matters affecting communities in the ward as requested.

- Make recommendations on matters affecting the ward to the ward councillor.
- Serve as a constructive mobilizing agent for positive community action.

#### 5.6.2 COMMUNICATION, PARTICIPATION AND FORUMS

The municipality uses loud hailing, print media, posters, as well as physical delivery of invitation such as IDP/budget which are on semester interval. These meetings are inclusive of representative from Safety, Business and CBO's.

Table 17: Public Meetings	5
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		I	Public Meeting	5		
Nature and purpose of meeting	Date of events	Number of Participating Municipal Councillors	Number of Participating Municipal Administrator s	Number of Community members attending	Issue addressed (Yes/No)	Dates and manner of feedback given to community
IDP, Budget Consultation meeting at Oppermansgron de	None	0	0	0	None	Meetings were not conducted due to Covid- 19 regulations
IDP and Budget Consultation at Petrusburg	None	0	0	0	None	Meetings were not conducted due to Covid- 19 regulations
IDP and Budget Consultation at Koffiefontein (Ward 5)	None	0	0	0	None	Meetings were not conducted due to Covid- 19 regulations
IDP and Budget Consultation at Luckhoff	None	0	0	0	None	Meetings were not conducted due to Covid- 19 regulations
IDP and Budget Consultation at Phambili	None	0	0	0	None	Meetings were not conducted due to Covid- 19 regulations

#### 5.6.3 COMMENT ON THE EFFECTIVENESS OF PUBLIC MEETINGS HELD

The community consultation meetings were not conducted due to Covid-19 regulations.

# 5.7 IDP PARTICIPATION AND ALIGNMENT

#### Table 178: IDP Participation and Alignment Criteria

IDP Participation and Alignment Criteria*	Yes/No
Does the municipality have impact, outcome, input, output indicators?	Yes
Does the IDP have priorities, objectives, KPIs, development strategies?	Yes
Does the IDP have multi-year targets?	Yes
Are the above aligned and can they calculate into a score?	Yes
Does the budget align directly to the KPIs in the strategic plan?	Yes
Do the IDP KPIs align directly to the Section 57 Managers	Yes
Do the IDP KPIs lead to functional area KPIs as per the SDBIP?	Yes
Do the IDP KPIs align with the provincial KPIs on the 12 Outcomes	Yes
Were the indicators communicated to the public?	Yes
*Section 26 Municipal Systems Act 2000	

# 5.8 COMPONENT D: CORPORATE GOVERNANCE

### 5.8.1 OVERVIEW OF CORPORATE GOVERNANCE

The municipality endeavours to comply with the regulatory frameworks and best practices regarding corporate governance. This includes the establishment of a risk management function, internal audit unit and independent audit committee and the implementation of fraud and anti-corruption policies and measures.

In addition, Letsemeng Municipality follows a comprehensive system of rules and processes that are designed to sustain and enhance optimal end to effective organizational management.

# 5.9 RISK MANAGEMENT

Risk Management provides a clear and structured approach to identifying risks. Having a clear understanding of all risks allows the municipality to measure and prioritise them and take the appropriate actions to reduce possible losses.

The Municipality implements and maintains effective, efficient and transparent systems of risk management and internal control. The risk management will assist the municipality to achieve its service delivery outcomes and enhance organisational performance. The risks are managed formally and periodically by means of a factual and realistic approach. This promotes the achievement of objectives and further avoids these risks from impacting negatively on the organizational efficiency The average risks in developing the Internal Audit Coverage Plan was extracted from the risk assessment report, considering the impact and likelihood of critical issues/risks within each of the identified activities.

# 5.10 ANTI-CORRUPTION AND FRAUD

The actions that constitute corruption can be classified as follows:

- Any dishonest, fraudulent or corrupt act,
- Theft of funds, supplies and other assets,
- Maladministration or financial misconduct in handling or reporting of money,
- Making profit from insider knowledge,
- Disclosing confidential information to outside parties,
- Deliberately refusing or omitting to report or act upon reports of irregular or dishonest conduct

The strategies in place to prevent corruption, fraud and theft are the application of policies approved by council such as the supply chain management policy and the segregation of duties to approval of transactions within the municipality.

Key risk areas susceptible to corruption and fraud are the procurement, cash collection and payments as well as unauthorized distribution of information from the institution. Policies were approved by council. The code of conduct in terms of the Municipal Systems Act was communicated to all employees to highlight the importance of proper employee behaviour and conduct.

A previous challenge that is now overcome was the lack of important structures to effectively deal with the occurrence of corruption and fraud within the municipality. A lack of capacity at the Internal Audit and Supply Chain and the ineffective functioning of the Audit Committee were some of the challenges the municipality faced to effectively eliminate the occurrence of fraud and corruption. These challenges have now been resolved and a functional internal audit, supply chain management. The Municipality established an Audit Committee that serve only the Letsemeng Local Municipality.

# 5.11 SUPPLY CHAIN MANAGEMENT

Supply Chain Management is centralised and attached to Budget and Treasury Office which is mainly responsible for the administration and procurement of goods and services. The municipality is currently utilizing *Sage Evolution* which its implementation commenced during 2019/20 financial year. All the

procurements are transacted through sage evolution system to avoid irregular and fruitless expenditure. Supply Chain processes are regulated by supply chain policy which is in line with relevant regulations.

# 5.12 BY-LAWS LITIGATION

Table 19: By-laws introduced

By-laws Introduced during 2019/20										
Newly Developed	Pr Partic		Dates of Public Participation	By-Laws Gazetted* (Yes/No)	Date of Publication					
None	-	-	-	-	-					
	*Note: See MSA section 13.									

### 5.12.1 COMMENT ON BY-LAWS

For the financial year under review the municipality did not have any new By-Laws to be promulgated.

# 5.13 WEBSITE

A municipal website http://www.letsemeng.gov.za is a key communication mechanism in terms of service offering, information sharing and public participation and should be an integral part of a municipality's communication infrastructure and strategy. It serves as a tool for community participation, improves stakeholder involvement and facilitates stakeholder monitoring and evaluation of municipal performance. Section 75 of the MFMA requires that the municipalities place key documents and information on their website, including the IDP, the annual budget, adjustments budgets, budget related documents and policies.

Below is a website checklist to indicate the compliance to Section 75 of the MFMA:

Municipal Website: Content and Currency of Material	
Documents published on the Municipality's Website	Yes / No
Current annual and adjustments budgets and all budget-related documents	Yes
All current budget-related policies	Yes
The previous annual report (2018/19)	Yes
The annual report (2019/20) to be published	Yes
All current performance agreements required in terms of section 57(1)(b) of the Municipal Systems Act (2019/20) and resulting scorecards	Yes
All service delivery agreements (2019/20	No

#### Table 20: Municipal Website: Content and Currency of Material

Municipal Website: Content and Currency of Material						
Documents published on the Municipality's Website	Yes / No					
All long-term borrowing contracts (2019/20	No					
All supply chain management contracts above a prescribed value R100 000 for 2019/20	Yes					
An information statement containing a list of assets over a prescribed value that have been	No					
disposed of in terms of section 14 (2) or (4) during Year 1	INO					
Contracts agreed in 2019/20 to which subsection (1) of section 33 apply, subject to subsection	No					
(3) of that section	INO					
Public-private partnership agreements referred to in section 120 made in 2019/20	No					
All quarterly reports tabled in the council in terms of section 52 (d) during 2019/20	Yes					
	T 2.10.1					

### 5.14 COMMENT ON MUNICIPAL WEBSITE CONTENT AND ACCESS

The municipality's website is managed and maintained by the ICT section. ICT has greatly improved in terms of managing and compliance of the municipality's website.

# 6 CHAPTER 3 – SERVICE DELIVERY PERFORMANCE (PERFORMANCE REPORT PART I)

# 6.1 INTRODUCTION

The municipality as a Service Authority within its area of jurisdiction has a legislative mandate to provide services in a safe and healthy environment. The Technical Department is responsible for operation and maintenance of infrastructure which include electricity, water services, roads and storm water. The Technical Department also provides support services such as the mechanical workshop.

The Technical Department plays a pivotal role in terms of facilitation and coordination of services provided by Provincial and National Departments. The municipality has adopted a five-year IDP Plan which is a strategic document aiding in the developments within the municipality. Sector plans are also included which gives effect to the strategies and objectives in the IDP. The IDP is further informed by both the National and Provincial development strategies.

The purpose of the report is to provide information in respect of the core responsibilities, objectives, achievements as well as challenges faced by the Technical Department during the 2019/20 financial year.

# 6.2 COMPONENT A: BASIC SERVICES - WATER

This component includes: water; waste water (sanitation); electricity; waste management; and housing services; and a summary of free basic services. The municipality accepted that the number of households within the municipal area is 40 044 as provided by Statistics South Africa for 2016.

### **INTRODUCTION TO BASIC SERVICES**

Technical Services Department is responsible for the following services:

- Provision of new infrastructure in terms of planning and implementation.
- Operating, maintenance and refurbishing/rehabilitation of existing infrastructure.
- Provision of basic services such as water, electricity and roads.

This is done as a basic service delivery aspect in the following areas:

#### A. Water and waste water services

- Water purification
- Sewerage treatment
- Storage dams
- Water reservoirs
- Water and sewage reticulation networks

#### B. Roads, storm water, railways and public works

- Roads design, construction and maintenance
- Storm water drainage system
- Bridges and culverts
- Landfill site management

#### C. Electricity

- Electricity Distribution
- Electricity network maintenance and upgrading
- Electricity Consumption Care
- Public lighting

#### D. <u>Buildings survey</u>

• Approval of building plans, construction and inspections thereof

#### **Objectives and Achievements**

Strategic objectives are set out in planning and budgeting tools such as IDP and SDBIP in order to properly plan and achieve targets. Priority areas regarding basic service delivery are as follows:

- Access to water,
- Water loss,

- Water quality,
- Access to sanitation,
- Access to electricity,
- Energy efficiency,
- Access to municipal surfaced roads

#### **Departmental Challenges**

- Institutional and organizational development:
  - o Inadequate attraction and retention of skilled competent personnel,
  - o Prolonged recruitment processes,
  - o Inadequate training and development of staff
- Infrastructure maintenance and development:
  - o Outdated technology and aged infrastructure,
  - o Water and Sanitation Master plans are in place and have been approved by council,
  - o Inadequate infrastructure capacity to meet supply demand,
  - o Increasing theft and vandalism of infrastructure,
  - o Limited preventative maintenance,
  - o Decaying infrastructure,
  - o Heavy motor vehicular movement through and around CBD,
  - o High distribution losses (water and electricity)
  - Machinery, equipment and fleet:
    - o Shortage of machinery, equipment and fleet,
    - High average age of municipal fleet,
    - o Most fleet out of useful lifespan,
    - o Prolonged turnaround time in terms of repairs and continued breakages,
    - o Limited maintenance equipment,
    - o Delayed processing time of purchase request in terms of maintenance and repairs,

- Shortage of vehicles and machinery causing low productivity and low morale of staff cascading into serious delays in service delivery.
- Financial Constraints:
  - o Insufficient maintenance budget,
  - Insufficient capital budget appropriated (own funding),
  - o Lack of consumables and sundry items,
  - o Supplier / municipal relations dented,
  - o Long processing period of purchase orders.
- Natural Hazards:
  - o rainfall and flooding causes delay in project implementation and flooding of residential areas,
  - Drought, leading to inadequate raw water supply and thereby negatively affecting the Municipality's mandate of providing basic water service to its communities.
  - Extensive damage to infrastructure (decaying roads surfaces and potholes) and facilities / property.
- Compliance to Regulations:
  - Inadequate monitoring and measuring equipment and processes to facilitate compliance.
- Bulk Supply Services:
  - o Inadequate bulk raw water supply in Petrusburg and Koffiefontein.
  - o Rapidly deteriorating condition of roads network including main roads.

#### WATER PROVISION

Water needs are determined via the consumer base on the ground. Figures used to determine this includes provision for registered indigents according to the municipal policy. Supply and disruptions are monitored and future needs are based on results. Further inputs from the community and political offices are compared with departmentally identified issues and included in the IDP as needed. National government targets are also included in future planning.

For blue drop purposes the water quality is monitored continuously and uploaded on the IRIS site and water provision to the community is done in accordance with the Water Services Act 1997.

The top four priorities are:

- 1. Sufficient water supply for communities.
- 2. Connections to individual stands with provision for indigents.
- 3. Provision of water within legal requirements (Water within Blue drop and SANS 241 standards)
- 4. Monitoring of water supply through proper installation of water meters

The challenge in water supply remains the balance between the available raw water and demand from the community.

The blue drop status have increased to 48% and it is expected to improve with a bigger percentage the next financial year due to the appointment of process controllers that are in line with regulation 813 of the national standards for process cotrollers and water services works. There is currently construction of a Water Treatment Works in progress at the Jacobsdal water treatment plant. This will impove the quality of water supply and capacity in general and also contribute to an increase in the bluedrop status.

All formal areas of Letsemeng available for occupation are provided with water networks with pre installed connections and consumers moving onto unconnected stands are connected on application.

Letsemeng Local Municipality (LLM) is a Water Service Provider (WSP) and a Water Service Authority (WSA), all this functions are currently operated by the Municipality. Letsemeng Local Municipality has through the Department of Cooperative Governance and Traditional Affairs (Cogta) prepared a Water and Sanitation Master Plan and Maintenance and Operations in 2019.

LLM is strugling to meet the water demand from three towns namely Jacobsdal and Petrusburg. This is due to the low capacity of the Water treatment Works (WTW) and availability of surface water, the demand is higher than the available supply, this is in some cases compromising the quality of water since the plans would be pushed to the maximum capacity or even be exceed resulting in turbidity increasing. LLM has through the Department of Water & Sanitation (DWS) been upgrading Jacobsdal, Luckhoff and Koffiefonteinthe WTW to bigger capacities to be able to meet the demand, this project will be vissible under the capital project table. Due to the unavailability of funds, all the projects are multi-phased projects which run in different financial years. The biggest project recorded in LLM is the Construction of 4.15Ml Jacobsdal Conventional WTW with a budget of R66 million.

Unavailability of surface water poses a high risk to the community of Petrusburg because they rely on ground water, most of the boreholes have already started showing reduced capacity while there is no alternatice sources. LLM has prioritized two projects to improve water supply in Petrusburg and Bolokana/ng, the

refurbishment and equipping of 12 boreholes and construction of a new pipeline from borehole 14 and 15 in Petrusburg to Bolokanang Reservoir. Improvement of water supply in Ratanang 202 sites has been completed with water reticulation and yard connections.

# 6.3 COMMENT ON WATER USE BY SECTOR:

As indicated earlier, LLM did not have enough metering points to be able to gather the water balancing statistics, it is only recently when Oppermansgronde has been declared ready for water balancing. The below graph will not be able to show different categories and their usage.

#### Table 21: Water Service Delivery Levels

Water Service 1	Deliver	y Levels			
					Households
				2018/19	2019/20
Description	Ref			Actual	Actual
Description	Kei			0-Jan- 00	No.
<u>Water: (above min level)</u>					
Piped water inside dwelling				8 336	8 336
Piped water inside yard (but not in dwelling)				0	0
Using public tap (within 200m from dwelling)	2			693	693
Other water supply (within 200m)	4			493	493
Minimum Service Level and Above sub-total				9 522	9 522
Minimum Service Level and Above Percentage				100%	100%
<u>Water:</u> (below min level)					
Using public tap (more than 200m from dwelling)	3	490	490	0	0
Other water supply (more than 200m from dwelling	4	0	0	0	0
No water supply		0	0	0	0
Below Minimum Service Level sub-total		490	490	0	0
Below Minimum Service Level Percentage		5%	5%	0%	0%
Total number of households*	5	9 319	9 319	9 320	9 522

#### Table 22: Households - Water Service Delivery Levels

	2018/19	2019/20
Description	Actual	Actual
	No.	No.
Formal Settlements		
Total households	8 134	8 336
Households below minimum service level	0	0
Proportion of households below minimum		
service level	0%	0%
Informal Settlements		
Total households	493	493
Households below minimum service level	0	0
Proportion of households below minimum		
service level	0%	0%

# Actual performance against the predetermined objectives and targets

# TECHNICAL SERVICES

Ref	КРА	Strategic Objective	КРІ	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL1	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	100% upgrading of Koffiefontein substation and bulk feeder lines by 30 June 2020	Percentage	Progress reports and completion certificate	100% Completion of substation	Achieved	N/A	N/A	Information submitted
TL2	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Electrification of 27 stands in Diamanthoogte by 30 June 2020	Number	Progress report and Certificate of Compliance	27 Stands	Achieved	N/A	N/A	Information submitted
TL3	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	100% Completion of the new 4.2Ml Conventional WTW in Jacobsdal by 30 June 2020	Percentage	Progress reports and completion certificate	100% Completion	Not Achieved	As a result of the Covid-19 Global pandemic and the uncertainty of the unprecedented times that we were living in, the municipality have after careful consideration of several factors, decided to adhere to the lockdown regulations hence the project delayed and could not be completed as expected.	The project has been taken the devastating Covid-19 situation into consideration. However, provisions will be made in the next ensuing MTREF 2020/21 financial year	Please find a detailed report in the POE

Ref	KPA	Strategic	KPI	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
		Objective		Measurement		Target	Performance	achievement	measures	Comment
TL4	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 750 domestic water meters at Ditlhake (250), Sonwabile (250), Diamanthoogte (250). (MIS:321576) by 30 June 2020	Number	Progress reports and completion certificate	750 domestic water meters installed	Not Achieved	Project started three months late due to National lockdown as per government directive due to COVID-19	Covid-19 lockdown regulation	Please find a detailed report in the POE
TL5	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 1 bulk water meter at Koffiefontein (MIS:321576) by 30 June 2020	Number	Progress reports and completion certificate	1 bulk water meter installed	Not Achieved	Project started three months late due to National lockdown as per government directive due to COVID-19	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL6	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 681 domestic water meters at Jacobsdal (205) and Ratanang (476) by 30 June 2020 (MIS:321605)	Number	Progress reports and completion certificate	681 domestic water meters installed	Not Achieved	Project started three months late due National lockdown as per government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	Covid-19 Lockdown regulations	Please find a detailed report in the POE

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL7	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 2 bulk water meters and valves at Ratanang by 30 June 2020 (MIS:321605)	Number	Progress reports and completion certificate	2 bulk water meter installed	Not Achieved	Project started three months late due National lockdown as per government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL8	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 250 domestic water meters at Relebohile by 30 June 2020 (MIS:321628)	Number	Progress reports and completion certificate	250 domestic water meters installed	Not Achieved	Project started three months late due National lockdown as per government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL9	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 1 bulk water meter and valves in Luckhoff by 30 June 2020	Number	Progress reports and completion certificate	1 bulk water meter installed	Not Achieved	Project started three months late due National lockdown as per government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL10	Basic Service delivery	Eradicate backlogs in order to improve	Installation of 150 domestic water meters at Bolokanang by 30	Number	Progress reports and completion certificate	150 domestic water	Not Achieved	Project started three months late due National lockdown as per	Covid-19 Lockdown regulations	Please find a detailed report in the POE

Ref	КРА	Strategic Objective	KPI	Unit of	Evidence	Annual	Actual	Reason for non- achievement	Corrective	PMS
		access to services and ensure proper operations and maintenance	June 2020 (MIS:321618)	Measurement		Target meters installed	Performance	active due government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	measures	Comment
TL11	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Installation of 8 bulk water meters and valves at Petrusburg (5) and Bolokanang (3) by 30 June 2020 (MIS:321618)	Number	Progress reports and completion certificate	8 bulk water meter installed	Not Achieved	Project started three months late due National lockdown as per government directive due to COVID -19 As at end March 2020 the Municipality was only able to procure meters	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL12	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	20% Construction of new pipeline from boreholes 14 & 15 in Petrusburg to reservoir at Bolokanang by 30 June 2020 (MIS:325184)	Percentage	Progress reports	20%	Not Achieved	The application of the way leaves with SANRAL for pipe jacking took longer than anticipated so the project had only started on the 8 October 2020. Please see attached application for more information	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL13	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	100% completion of Upgrading and refurbishment Sports Facility in Koffiefontein , Ditlhake	Percentage	Completion Certificate/ Close out report	100% Completion	Not Achieved	The project could not be completed due to Covid- 19 lockdown regulations	Covid-19 Lockdown regulations	Please find a detailed report in the POE

Ref	КРА	Strategic Objective	КРІ	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL14	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	100% completion of construction of the new Sports facility in Koffiefontein/Son wabile 2019/20 financial	Percentage	Completion Certificate/ Close out report	100% Completion	Not Achieved	The project could not be completed due to Covid- 19 lockdown regulations	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL15	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of water samples submitted to an accredited laboratory for testing.	Number	Laboratory test reports.	24 reports	Achieved	N/A	N/A	Evidence submitted
TL16	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of waste water samples submitted to an accredited laboratory for testing.	Number	Laboratory test reports.	24 reports	Achieved	N/A	N/A	Evidence submitted
TL17	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure	Installation of 4 level control valves at Nkululeko (1), Bolokanang (2) and Petrusburg (1) reservoir.	Number	Progress report and completion certificate	4 control level valves	Not Achieved	It will be addressed under WSIG refurbishment of Boreholes in Petrusburg: Project currently under construction	No corrective measures were provided	Please find a detailed report in the POE

Ref	КРА	Strategic	КРІ	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
		Objective		Measurement		Target	Performance	achievement	measures	Comment
		proper operations and maintenance								
TL18	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of updates on the strategic risk register 2019/20 financial year	Number	Reports implementati on of risk mitigating plans and evidence.	4 reports per quarter	Achieved	N/A	N/A	Evidence submitted
TL19	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of Section 79 Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	5 committee meetings	Achieved	N/A	N/A	Evidence submitted

# **COMMUNITY SERVICES**

Ref	КРА	Strategic Objective	KPI	Unit of Measurem ent	Evidence	Annual Target	Actual Performan ce	Reason for non- achievement	Corrective measures	PMS Commen t
TL20	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of updates on the strategic risk register 2019/20 financial year	Number	Reports implementati on of risk mitigating plans and evidence.	4 reports per quarter	Achieved	n/a	n/a	Information submitted
TL21	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	Number of Section 79 Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	5 committee meetings	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL22	Basic Service delivery	Eradicate backlogs in order to improve access to services and ensure proper operations and maintenance	100% Upgrading of Daniel Moopela Hall, Koffiefontein/Dit Ihake by 30 June 2020	Percentage	Completion Certificate/Pr ogress report	100% completion	Not achieved	Due to the financial constraints	Provision will be made in the next ensuing MTREF 2020/21 financial year	Please find a detailed report in the POE
TL23	Basic Service delivery	Eradicate backlogs in order to	100% Upgrading of Bolokanang	Percentage	Completion Certificate/Pr ogress report	100% Completion	Not achieved	Due to the financial constraints	Provision will be made in the next	Please find a detailed

		improve access to services and ensure proper operations and maintenance	Hall, Petrusburg by 30 June 2020						ensuing MTREF 2020/21 financial year	report in the POE	
TL24	Basic Service delivery		100% Upgrading of Ratanang Hall, Jacobsdal by 30 June 2020	Percentage	Completion Certificate/Pr ogress report	Completion Certificate/Pr ogress report	Not achieved	Due to the financial constraints	Provision will be made in the next ensuing MTREF 2020/21 financial year	Please find a detailed report in the POE	
TL25	Basic Service delivery		100% Extension of Diamanthoogte Cemetery, Koffiefontein by 30 June 2020	Percentage	Completion Certificate/Pr ogress report	Completion Certificate/Pr ogress report	Achieved	NA	NA	Sufficient evidence has been submitted	

# LOCAL ECONOMIC DEVELOPMENT

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL26	Local Economic Development	Inclusive Economic growth and sustainable job creation	Number of LED forums established in the municipality 2019/2020 financial year	Number	TOR, Report of establishmen t and attendance register.	5 LED Forums Established	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL27	Local Economic Development	Inclusive Economic growth and sustainable job creation	Number of LED Strategies approved by Council by 30 June 2020	Number	Strategy and Council resolution	An approved LED Strategy	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL28	Local Economic Development	Inclusive Economic growth and sustainable job creation	Number of Commonage Policies approved by Council by 30 June 2020	Number	Commonage policy and Council resolution	An approved commonage Policy	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL29	Local economic Development	Inclusive Economic growth and sustainable job creation	Number of Business Licencing policy approved by Council by 30 June 2020	Number	Business licence policy and Council resolution	Approved Business Licencing Policy	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL30	Local Economic development	To create an environment that promotes development of the local economy and facilitate job creation	Number of SMMEs supported through supply of specialised equipment (Budgetary constrain)	Number	Goods received notes/registe rs	4 SMMEs Supported	Not achieved	Due to the financial constraints	Provision will be made in the next ensuing MTREF 2020/21 financial year	Please find a detailed report in the POE
TL31	Local Economic development	To create an environment that promotes development	Number of SMMEs/ Cooperatives/C ontractor Development	Number	Attendance register, Minutes and report.	1 Workshop conducted	Achieved	N/A	N/A	Information submitted

of the local	Workshops/Trai				
economy	ning				
and facilitate	Programmes				
job creation	conducted				
	2019/2020				
	financial				

### MUNICIPAL MANAGER

Ref	KPA	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL32	Public participation and good governance	Efficient administration and good governance	Number of approved ICT Policies and Governance Framework by 30 June 2020	Number	ICT policies and Council resolution	Approved ICT Policies and Governance Framework	Achieved	N/A	N/A	Information submitted
TL33	Public participation and good governance	To promote a culture of participatory and good governance	100% Renovation of the Municipality's ICT network infrastructure, server room included by 30 September 2019	Percentage	Close out report	100% completion	Achieved	n/a	n/a	Information submitted
TL34	Public participation and good governance	To promote a culture of participatory and good governance	100% Acquisition/Proc urement of licensed software (MS Office, MS Windows and others) by 31 December 2019	Percentage	Goods received note	100% acquisition	Achieved	N/A	N/A	Information submitted
TL35	Public participation	To promote a culture of participatory	Percentage installation of Biometric	Percentage	Goods received note	100% acquisition	Not Achieved	The reason for non- achievement for this project was due to Municipal	The project was therefore moved to the 2020/21	Provision should be made in the

Ref	KPA	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
	and good governance	and good governance	Systems and Surveillance Systems (cameras) by 30 June 2020			Targot		Financial cost constraints and the budgetary issues Covid- 19 had on Municipal Finances.	financial year. The first phase of the project has already been achieved by installation the camera system at the Municipal Stores building in Koffiefontein. The following phase would then be the Head Office.	next ensuing MTREF processes 2020/21 financial year
TL36	Public participation and good governance	Efficient administration and good governance	Number of ICT Steering committee established by 30 June 2020	Number	Appointment letters and Council resolution	1 ICT committee established	Not Achieved	As a result on regulations that government introduced during the covid19 pandemic whereby employees had to work from home, it was merely impossible to establish an ICT steering committee. It should be noted that the committee has never existed before in the Municipality and there is little knowledge on how it operates. The plan was to have IT and the Risk Management, visit two (2) if not three (3) government institutions, the purpose of the visit was to learn how they conduct their committee and implement for Letsemeng Local Municipality.	The target should be moved/taken over to the 2020/21 financial year.	Provision should be made in the next ensuing MTREF processes 2020/21 financial year
TL37	Public participation and good governance	To promote a culture of participatory and good governance	Number of audit assignments conducted	Number	Internal Audit reports	15 Audit assignments	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find a detailed report in the POE
TL38	Public participation and good governance	To promote a culture of participatory and good governance	Number of audit committee meetings held	Number	Attendance registers, resolution registers, IA reports,	6 Audit committee meetings	Achieved	N/A	N/A	Information submitted

Ref	KPA	Strategic	KPI	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
	1	Objective		Measurement		Target	Performance	achievement	measures	Comment
					schedule of audit committee meetings.					
TL39	Public participation and good governance	Efficient administration and good governance	Number of approved Audit Strategic documents for the 2020/21 financial year.	Number	Approved risk based audit plan (RBAP) (MFMA - Section 165(2) (a)) Approved Internal Audit Charter Approved Audit Committee Charter Approved Audit Methodology	4 audit strategic documents approved	Achieved	N/A	N/A	Information submitted
TL40	Public participation and good governance	To promote a culture of participatory and good governance	Number of updates on the strategic risk register 2019/20 financial year	Number	Reports implementation of risk mitigating plans and evidence.	4 reports per annum	Achieved	N/A	N/A	Information submitted
TL41	Public participation and good governance	To promote a culture of participatory and good governance	Number of Risk Committee Meeting held for the 2019/20 financial year	Number	Minutes of meeting and attendance registers and reports, RMC	4 Committee meetings	Achieved	N/A	N/A	Information submitted
TL42	Public participation and good governance	Efficient administration and good governance	Number of approved risk management strategic documents for the 2020/21 by the Accounting Officer	Number	Approved Risk management policy Approved Risk management strategy Approved anti- fraud and corruption policy	7 approved risk managements strategic documents	Achieved	N/A	N/A	Information submitted

Ref	KPA	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
					Approved anti- fraud and corruption strategy Approved Risk committee charter Approved risk management implementation plan Approved and signed off strategic and operational risk register					
TL43	Public participation and good governance	To promote a culture of participatory and good governance	Number of quarterly RM reports compiled and presented to the Risk Management Committee 2019/20 financial year	Number	Attendance registers, Minutes of the meeting and approved report, schedule of RMC meetings.	4 approved RM reports	Achieved	N/A	N/A	Information submitted
TL44	Public participation and good governance	To promote a culture of participatory and good governance	Number of Risk and fraud Awareness workshops conducted to inculcate a culture of Risk Management 2019/20 financial year	Number	Attendance registers	1 Workshops conducted	Achieved	N/A	N/A	Information submitted
TL45	Public participation	To promote a culture of participatory	Number of risk assessment working	Number	Attendance registers per department,	4 risk assessments working	Achieved	N/A	N/A	Information submitted

Ref	KPA	Strategic	KPI	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
	and good governance	Objective and good governance	sessions facilitated quarterly per department by 2019/20 financial year	Measurement	schedule of risk assessment and signed off updated risk registers per department.	Target sessions facilitated quarterly per department.	Performance	achievement	measures	Comment
TL46	Public participation and good governance	To promote a culture of participatory and good governance	Number of Process plans approved by Council for 2020/21 Financial year by 31 August 2019	Number	Approved process plan and Council resolution	1 approved process plan	Achieved	N/A	N/A	Information submitted
TL47	Public participation and good governance	To promote a culture of participatory and good governance	Number of approved 2020/2021 IDP and related sector plans submitted to Council	Number	IDP and Council resolution	1 approved IDP	Achieved	N/A	N/A	Information submitted
TL48	Public participation and good governance	To promote a culture of participatory and good governance	Number of integrated Development Plan Community Representative forum held 2019/20 financial year	Number	Report of the IDP Rep forum, attendance register	3 integrated Development Plan Community Representative forum held	Not Achieved	Due to Covid-19 lockdown regulations. However, notices were circulated amongst all communities via municipal facebook pages and website to solicit inputs and comments in the Draft Bu	Covid-19 Lockdown regulations	Please find a detailed report in the POE
TL49	Public participation and good governance	To promote a culture of participatory and good governance	Number of draft Integrated Development Plan 2020/21 tabled in Council	Number	2020/21 Draft IDP and Council resolution	1	Achieved	N/A	N/A	Information submitted
TL50	Public participation	To promote a culture of participatory	Number of credible and legally	Number	Approved IDP 2020/21 and	1	Achieved	N/A	N/A	Information submitted

Ref	KPA	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
	and good governance	and good governance	complaint Integrated Development Plan 2020/21 submitted to Council for approval		Council resolution	laiget				
TL51	Public participation and good governance	To promote a culture of participatory and good governance	Number of reviewed Communication Strategy approved by Council 2019/20	Number	Approved Communication Strategy and Council resolution	1	Not achieved	Due to Covid-19 lockdown regulations	Communication Strategy will be finalised and approved once lockdown regulations have been relaxed	Please find detailed report in the POE
TL52	Public participation and good governance	To promote a culture of participatory and good governance	Number of Local Communicators forum meetings held 2019/20 financial year	Number	Invitations, attendance register and minutes	2	Not Achieved	Due to Covid-19 lockdown regulations	Communication Forum meetings will be held once the lockdown regulations have been relaxed	Please find detailed report in the POE
TL53	Public participation and good governance	To promote a culture of participatory and good governance	Number of press release on Council resolutions 2019/20 financial year	Number	Screen shots from official Facebook page; press release to print media	4	Not Achieved	Due to the coronavirus crisis all focuses were placed on mitigating the spread of the coronavirus whereby most of the budget had to be redirected to curb the spread of the pandemic.	This activity will be attended to in the next financially year	Please find detailed report in the POE
TL54	Public participation and good governance	To promote a culture of participatory and good governance	Number of approved SDBIP for 2019/20 within 28 days by the Mayor	Number	Approved SDBIP2019 /20	Approved SDBIP 2019/20	Achieved	N/A	N/A	Information submitted
TL55	Public participation and good governance	To promote a culture of participatory and good governance	Publishing of SDBIP 2019/20 on the website, notice boards and libraries	Number	screen dump for publication on website	2019/20 SDBIP Published	Achieved	N/A	N/A	Evidence submitted

Ref	KPA	Strategic	KPI	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
		Objective		Measurement		Target	Performance	achievement	measures	Comment
			within 14days after approval by the Mayor							
TL56	Public participation and good governance	To promote a culture of participatory and good governance	Number of SDBIP's submitted to Cogta, PT and NT	Number	Proof of submission	2019/20 SDBIP	Achieved	N/A	N/A	Evidence submitted
TL57	Public participation and good governance	To promote a culture of participatory and good governance	Number of Performance Agreements developed and signed by relevant officials for 2019/20 FY	Number	Signed performance agreements	2019/20 Performance agreements	Achieved	N/A	N/A	Evidence submitted
TL58	Public participation and good governance	To promote a culture of participatory and good governance	Number of performance agreements submitted to department of Cogta by July 2020	Number	Proof of submission	5 Performance Agreements submitted to Cogta by July 2020	Achieved	N/A	N/A	Evidence submitted
TL59	Public participation and good governance	To promote a culture of participatory and good governance	Number of Quarterly Performance Reports developed and submitted to Council	Number	Performance reports and council resolution	4 reports	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE
TL60	Public participation and good governance	To promote a culture of participatory and good governance	Number of Annual Performance Reports for 2018/19 submitted to AGSA on or before 31 August 2019	Number	Annual Performance Report and proof of submission.	Annual Performance Report 2018-19	Achieved	N/A	N/A	Information submitted
TL61	Public participation	To promote a culture of	Number of Draft Annual Reports	Number	Draft Annual Report and	Draft Annual Report 2018-19	Achieved	N/A	N/A	No Comment

Ref	KPA	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
	and good governance	participatory and good governance	for 2018/19 submitted to Council on or before 31 January 2020		proof of submission.					
TL62	Public participation and good governance	To promote a culture of participatory and good governance	Number of approved 2018/19 Oversight Reports and Final Annual Report 2018/19 submitted to NT, PT and FS Legislature	Number	Council Resolution, Oversight Report and proof of submission to NT, PT and Legislature	Oversight Report and final Annual Report of 18/19	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL63	Public participation and good governance	To promote a culture of participatory and good governance	Number of Bid committee members appointed at the beginning of financial year 2019/20 financial year by the Municipal Manager	Number	Proof of appointment letters	13 Bid Committee members appointed at the beginning of the financial year	Achieved	N/A	N/A	Evidence submitted
TL64	Public participation and good governance	To promote a culture of participatory and good governance	Number of approved PMS Policy by 30 June 2020	Number	Approved PMS Policy and Council Resolution	Approved PMS Policy and Council Resolution	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE

# CORPORATE SERVICES

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL65	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Ward Committees established 2019/20 financial year	Number	Advertisement, elections report, attendance registers, appointment letters.	1 established committee	Not achieved	N/A	N/A	Information was submitted
TL66	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of ward committee workshops held 2019/20 financial year	Number	Attendance registers and training report.	1 Workshop	Achieved	N/A	N/A	Information submitted
TL67	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Ordinary Council meetings held 2019/20 financial year	Number	Attendance registers and Council minutes, approved schedule of Council meetings	4 Council meeting	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL68	Municipal Transformatio n and Institutional Development	Efficient administration and good governance	Number of Section 79 Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	5 committee meetings	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL69	Municipal Transformatio n and	Efficient administration	Number of LLF meetings held	Number	Attendance registers, minutes of LLF	2 LLF meetings held	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed

Ref	КРА	Strategic	KPI	Unit of	Evidence	Annual	Actual	Reason for non-	Corrective	PMS
	Institutional	Objective and good	2019/20	Measurement	meetings and	Target	Performance	achievement	measures	Comment report in the
	Development	governance	financial year		approved schedule of LLF meetings					POE
TL70	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Occupational Health and Safety Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	4 Committee meeting	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL71	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of adopted By- laws by Council 2019/20 financial year	Number	Attendance registers of public consultations and approved by-laws, Council resolution.	6 adopted by- laws.	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL72	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of progress reports on Council resolutions submitted to Council 2019/20 financial year	Number	Resolution register and Council resolution.	4 Progress reports	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL73	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Reviewed Organizational Structure approved by Council 2020/21 financial year	Number	Council resolution and organisational structure.	1 organisational structure	Achieved	N/A	N/A	Information submitted
TL74	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of WSP developed and submitted to LGSETA by April 2020	Number	WSP and proof of submission to LGSETA	1 WSP	Achieved	N/A	N/A	Submitted on the 26 May 2020 at LGSETA

Ref	КРА	Strategic Objective	КРІ	Unit of Measurement	Evidence	Annual Target	Actual Performance	Reason for non- achievement	Corrective measures	PMS Comment
TL75	Municipal Transformatio n and Institutional Development	An effective administration capable of sustainable service delivery	Number of EE Plan compiled and submitted to DOL by January 2020	Number	EE plan and proof of submission to DOL	1 EE plan	Achieved	N/A	N/A	Information submitted
TL76	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Customer Care Policy developed and approved by Council 2019/20 financial year	Number	Approved Customer care policy, Service Charter and Council resolution	1 approved customer care policy	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE
TL77	Municipal Transformatio n and Institutional Development	An effective administration capable of sustainable service delivery	Number of PPE procured for employees 2019/20	Number	Goods received notes	280 PPE procured	Achieved	N/A	N/A	Information submitted
TL78	Municipal Transformatio n and Institutional Development	Efficient administration and good governance	Number of HR related policies reviewed and approved by Council by 30 June 2020	Number	Integrated HR policy manual and the Council resolution	1 Integrated HR policy manual	Achieved	N/A	N/A	No Comment
TL79	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of updates on the strategic risk register 2019/2020 financial year	Number	Reports implementation of risk mitigating plans and evidence.	4 reports per quarter	Achieved	N/A	N/A	Sufficient evidence has been submitted
TL80	Municipal Transformatio n and Institutional Development	An effective administratio n capable of sustainable service delivery	Number of Section 79 Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	5 committee meetings	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulation	Please find detailed report in the POE

# FINANCIAL SERVICES

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Reason fo achievemen		PMS Comment	PMS Comments
TL81	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of updates on the approved valuation Roll.	Number	Supplementary valuation roll certified by the Accounting Officer	1	Achieved	N/A	N/A	No Comment
TL82	Financial Viability and Management	Efficient administration and good governance	Number of indigent households registered for the financial year 2020/21 financial year in all 6 Wards.	Number	Indigent register and indigent forms	2100	Not Achieved only 1722 registered	Due to COVID-19	N/A	It was only 1722 indigent reported as registered
TL83	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies,	Number of GRAP compliant asset Register updated	Number	Quarterly updates on the asset register	1 asset register	Achieved	N/A	N/A	Evidence submitted

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Reason fo achievemen			PMS Comments
		procedures and systems								
TL84	Financial Viability and Management	Efficient administration and good governance	Number of 2020/21 Budget related policies reviewed and adopted by Council	Number	(1 Approved policy manual, including procurement plan) and Council resolution	1 Approved policy manual, including procurement plan)	Achieved	N/A	N/A	Evidence submitted
TL85	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of section 72 report submitted to the PT, NT and the Mayor on or before the 25 <sup>th</sup> of January 2020	Number	Section 72 reports and proof of submission to PT, NT and the Mayor	1 section 72 report	Achieved	N/A	N/A	No Comment
TL86	Financial Viability and Management	Efficient administration and good governance	Number of section 52d reports submitted to Council within 30 days after end of each quarter	Number	Section 52d reports and Council resolution	3 report	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE
TL87	Financial viability and management	To improve overall financial management in the municipality by developing and	Number of section 66 reports submitted to Council per quarter	Number	Section 66 reports and Council resolution	12 section 66 reports	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE

Ref	КРА	Strategic	KPI	Unit of	Evidence	Annual	Reason fo			PMS
		Objective		Measurement		Target	achievemen	t measures	Comment	Comments
		implementing appropriate financial management policies, procedures and systems								
ITL88	Financial Viability and Management	Efficient administration and good governance	Number of section 70 reports submitted to Council per quarter	Number	Section 70 reports and Council resolution	2 section 70 reports	Not Achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE
TL89	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of section 71 reports submitted to the Mayor, PT and NT within 10 days after the end of the month	Number	Section 71 reports and proof of submission	12 reports	Achieved	N/A	N/A	Information submitted
TL90	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies,	Number of MFMA compliant AFS submitted to the AGSA on or before 31 August 2019	Number	AFS and proof of submission	MFMA compliant AFS submitted to the AGSA	Achieved	N/A	N/A	Information submitted

Ref	КРА	Strategic Objective	КРІ	Unit of Measurement	Evidence	Annual Target	Reason fo achievemen		PMS Comment	PMS Comments
		procedures and systems		Medourement		Target		incusures	connicit	
TL91	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of SCM implementation reports submitted to the Mayor and PT	Number	SCM reports and proof of submission	4 SCM reports	Achieved	N/A	N/A	Information submitted
TL92	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of SCM deviations reports submitted to Council.	Number	Deviations register and Council resolution	4 deviations reports.	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE
TL93	Financial viability and management	To improve overall financial management in the municipality by developing and	Number of Contracts Above R100 000.00 published in the municipal website	Number	Proof of website uploads (website screenshots and document upload register	45	Achieved	N/A	N/A	Information submitted

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Reason fo achievemen		PMS Comment	PMS Comments
		implementing appropriate financial management policies, procedures and systems				Turget			comment	
TL94	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of billing reports signed off by the CFO.	Number	Pre-billing reports	12 pre-billing repots	Achieved	N/A	N/A	Information submitted
TL95	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of report on faulty electricity and water meters submitted to Technical department	Number	Proof of submission to Technical department	12 reports	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE
TL96	Financial viability and management	To improve overall financial	Number of revenue enhancement	Number	Revenue enhancement strategy and	1 revenue enhancement strategy	Achieved	N/A	N/A	Information submitted

Ref	КРА	Strategic Objective	KPI	Unit of Measurement	Evidence	Annual Target	Reason fo achievemen		Corrective measures	PMS Comment	PMS Comments
		management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	strategies approved by Council 2019/2020 financial year		Council resolution	Turget				comment	
TL97	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of approved audit action plans.	Number	Audit action plan and Council resolution	1 Audit action plan	Achieved	N/A		N/A	Information submitted
TL98	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies,	Number of updates on the strategic risk register 2019/2020 financial year	Number	Reports implementation of risk mitigating plans and evidence.	4 reports per quarter	Achieved	N/A		N/A	Information submitted

Ref	КРА	Strategic	KPI	Unit of	Evidence	Annual	Reason fo	or non- Corrective	PMS	PMS
		Objective		Measurement		Target	achievemen	t measures	Comment	Comments
		procedures and systems								
TL99	Financial viability and management	To improve overall financial management in the municipality by developing and implementing appropriate financial management policies, procedures and systems	Number of Section 79 Committee meetings held 2019/20 financial year	Number	Attendance registers, minutes of committee meetings and approved schedule of committee meetings	5 committee meetings	Not achieved	Due to Covid-19 lockdown regulations	Covid-19 lockdown regulations	Please find detailed report in the POE

#### Table 23: Employees Water Service

	Employees: Water Services										
Job Level	2018/19	2019/20									
	Employees No.	Posts No.	Employees No.	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)						
0-3	0	0	0	0	0%						
4 - 6	11	20	11	9	45%						
7 – 9	2	0	2	0	0%						
10-12	0	0	0	0	0%						
Total	13	20	13	2	40%						

#### Table 24: Financial Performance Water Service

Financial Performance : Water Services											
R'000											
	2018/19		2019/	<sup>′</sup> 20							
Details	Actual	Original	Adjustment	Actual	Variance to						
	netuai	Budget	Budget		Budget						
Total Operational Revenue	4 417	5346	4227	7604	-3377						
Expenditure:											
Employees	729	3229	3302	2711	591						
Repairs and Maintenance	-	1300	3350	2115	1235						
Other	1 552	4153	7475	2409	5066						
Total Operational Expenditure	2 281	8682	14127	7235	6892						
Net Operational Expenditure	2 136	-3336	-9900	369	-10269						

Table 185: Capital Expenditure Water Service

		xpenditure 2019, ter Services	/20							
	vv a	act services			R' 00					
2019/20										
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value					
Total All				0						
		<u>г</u>		I						
Project A: Upgrading of Jacobsdal Water Treatment Works	20 000 000.00	0	10,847,211.24	9,152,788.76	76 000 00					
Refurbish & Equipping of Boreholes And Connect Into the Existing Water Supply Scheme in Petrusburg	4 000 000.00	0	R1,010,209.25	2,989,790.75	13 800 00					
Koffiefontein/Ditlhake/Diamanthoogte: Installation of 340 new domestic water meters and refurbishment of 432	1,108,102.89		1,108,102.89		2,689,666.2					
domestic water meters (MIS:321576)		0		0						
Jacobsdal/Ratanang: Installation of 232 new domestic water meters, bulk water meters, 296 refurbishment of domestic meters (MIS:321605)	906,157.77	0	906,157.77	0	1,740,766.					
Luckhoff/Relebohile: Installation of 308 new domestic water meters and refurbishment of 46 domestic water meters (MIS:321628)	906,157.75	0	906,157.75	0	1,400,324.					
Petrusburg/Bolokanang: Installation of 231 domestic water meters and refurbishment of 134 domestic water meters (MIS:321618)	906,157.75	0	906,157.75	0	1,049,851.					
meters (MIS.321016)	900,137.73	0	900,137.73	0	Т 3.					

### 6.3.1 COMMENT ON WATER SERVICES PERFORMANCE OVERALL:

The Department of Water & Sanitation has been the main source of funds for upgrading the WTW's, even though progress has been made by completing Jacobsdal WTW, it has not yet made an immediate impact to all communities, however, the following are Municipality Interventions: Construction of the 5Ml Reservoir in Oppermansgronde catered for additional Raw Water storage for Koffiefontein and Oppermansgronde. The municipality currently is busy augmenting water supply in Petrusburg by refurbishing and equipping 13 boreholes and also construction of 3km pipeline connecting 2 boreholes to water supply scheme, this will act as additional water supply for Petrusburg.

All the future projects will be based on upgrading and looking for alternative surface water from other available sources. This will be a long-term solution since Petrusburg does not have any alternative water source except the ground water.

#### 6.4 WASTE WATER (SANITATION) PROVISION

#### 6.4.1 INTRODUCTION TO SANITATION PROVISION

LLM is a Water Service Authority (WSA) and a Water Service Provider, this means that LLM has a responsibility to authorise water & sanitation usage and also provide the services, it is the role of the Municipality to provide acceptable form of sanitation. Through programmes like Accelerated Community Infrastructure Programme (ACIP), Municipal Infrastructure Grant (MIG) and Municipal Water Infrastructure Grant (MWIG), LLM has been engaged in a number of projects upgrading and refurbishing the WWTW and the Sewer pump stations.

There is however prolonged challenges within the municipality that requires long term redress like the bucket toilets and the vandalism & theft of pumps and cables in the pump stations. This problem persisted for more than 5 years without a proper redress, the LLM always fixed the stolen and damaged goods out of its own funds. In some cases there would be spillages in to the river for months because of the above said challenge. The Koffiefontein WWTW has not been fully operational due to lack of maintenance and the stolen cables, pumps & motors. A project for refurbishment was registered with ACIP and it was able to get the plant to 90% operational.

One of the major challenges as outlined in the Sewer Master Plan is the location of the plant. It is indicated that the plant requires 80% of the sewer to be pumped upstream where the current plant is. A new conventional plant should me located at an area lower than the existing and the future planned settlements, which will eliminate all the current pump stations from the system.

#### \*Households 2018/19 2019/20 Description Outcome Actual No. No. Sanitation/sewerage: (above minimum level) Flush toilet (connected to sewerage) 8 0 2 1 8021 Flush toilet (with septic tank) 250250Chemical toilet 0 0 Pit toilet (ventilated) 354 354 Other toilet provisions (above min. service level) Minimum Service Level and Above sub-total 8 6 2 5 8 6 2 5 90.6% 90.6% Minimum Service Level and Above Percentage Sanitation/sewerage: (below minimum level)

#### Table 26: Sanitation Service Delivery

Bucket toilet		452	452
Other toilet provisions (below min. service level)		443	443
No toilet provisions			
Below Minimum Service Level sub-total		895	895
Below Minimum Service Level Percentage		9.4%	9.4%
Total households		9 520	9 520
*Total number of households including informal settlement	nts		Т 3.2.3

#### Table 27: Sanitation Service Delivery Levels below the minimum

		Households
	2018/19	2019/20
Description	Actual	Actual
	No.	No.
Formal Settlements		
Total households	8 625	8 625
Households below minimum service level	202	202
Proportion of households below minimum service		
level	2%	2%
Informal Settlements		
Total households	480	493
Households below minimum service level	480	493
Proportion of households below minimum service		
level	100%	100%
		Т <b>3.2.4</b>

*Households		
	2018/19	2019/20
Description	Outcome	Actual
	No.	No.
Sanitation/sewerage: (above minimum level)		
Flush toilet (connected to sewerage)	8 021	8 021
Flush toilet (with septic tank)	250	250
Chemical toilet	0	0
Pit toilet (ventilated)	354	354
Other toilet provisions (above min. service level)		
Minimum Service Level and Above sub-total	8 625	8 625
Minimum Service Level and Above Percentage	90.6%	90.6%
Sanitation/sewerage: (below minimum level)		
Bucket toilet	452	452
Other toilet provisions (below min. service level)	443	443
No toilet provisions		
Below Minimum Service Level sub-total	895	895
Below Minimum Service Level Percentage	9.4%	9.4%
Total households	9 520	9 520
*Total number of households including informal settlements	· · ·	Т 3.2.3

#### Table 28: Employees: Sanitation Service

	Employees: Sanitation Services												
	2018/19	2019/20											
Job Level	Employees	Posts	Posts Employees V		Vacancies (as a % of total posts)								
	No.	No.	No.	No.	%								
0-3	0	0	0	0	0%								
4 - 6	1	1	1	0	0%								
7 - 9	0	0	0	0	0%								
10 - 12	16	16	16	0	0%								
Total	17	17	17	0	0%								
	Т 3.2.7												

#### Table 29: Financial Performance 2019/20: Sanitation Service

Financial Performance : Sanitation Services										
R'000										
	2018/19		2019	)/20						
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget					
Total Operational Revenue	Actual	8,534	7,902	10659	-2757					
Expenditure:	-									
Employees		0	0	0	0					
Repairs and Maintenance	7 367	1000	3356	2495	861					
Other	259	2140	1705	814	891					
Total Operational Expenditure	286	3140	5061	3309	1752					
Net Operational Expenditure	7 912	5394	2841	7350	-4509					
					Т 3.2.8					

#### Table 30: Capital Expenditure 2019/20: Sanitation Service

	Capital Expenditure 2019/20: Sanitation Services								
	R' 000								
			2019	0/20					
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value				
Total All									
Jacobsdal/Ratanang: Construction of waterbourne Sanitation for 202 stands (MIS:272657)	1 965 765.89	0	1 765 421.52	200,344.37	10,331,338.98				
					Т 3.2.9				

#### 6.4.2 COMMENT ON SANITATION SERVICES PERFORMANCE OVERALL:

LLM has not been compliant with the required legislative Water Acts for various reasons, including continuous spillages into the river, in-compliant final effluent from plants and many other areas. Ensuring Security availability at all the WWTW will guarantee continued reliable sanitation to the LLM constituencies and ensure compliance with the required laws and acts. The municipality has refurbished four sewer pump stations in Koffiefontein, and the pump stations are monitored and maintained by the water and sanitation teams.

Inadequate operation and maintenance budget also impact the poor service experience, resulting in pump stations not having attendants at all times, shortage of process controllers at WWTW. If this aspect can be addressed or prioritized, the municipality can experience a positive change in attitude by the consumers regarding revenue collection and other positive outcomes.

# 6.5 ELECTRICITY

#### 6.5.1 INTRODUCTION TO ELECTRICITY

LLM shares the supply of electricity with Eskom within the municipality; there is about 50% for LLM and 50% for Eskom; LLM has secured and retained three electrical personnel. LLM has strategic documents like the Electrical Master Plan, Operations and Maintenance plan that should be submitted to Council for approval

One most significant challenge in the LLM supply area is the ageing and dilapidated infrastructure, requiring maintenance from time to time. Department of Mineral Resources and Energy allocated R5.2 million to upgrade and refurbish the main substation and bulk feeder lines. LLM has completed the project and is fully operational. Even though LLM is struggling with ageing infrastructure, it always makes sure that there is electricity available at all times. Some shutdowns were experienced during this year. However, they were attended to immediately.

Challenges are experienced with meters tampered with; however, the municipality has embarked on a systematic field assessment looking for irregular connections, damaged consumption meters and unmetered consumers. The shortage of vehicles is also a challenge in this regard. The frequent theft and vandalism of equipment and cables also negatively impacted the financial and operational effectiveness of the section because materials and equipment stolen must be replaced as soon as possible.

Besides, the network's damage extends much further than only the piece of cable or equipment that was damaged and, in some cases, requires specialised repairs. Vandalism and cable theft also pose a danger to the community and the culprits stealing the equipment due to exposed live conductor and consequent dangerous situations.

The constraints mentioned above all negatively impacted service delivery due to an additional workload. Unproductive standing time, the long waiting period for spares and equipment, limited preventative maintenance, and unnecessary and avoidable damage to the infrastructure.

#### Table 31: Electricity Service Delivery Levels

Electricity Servio	ce Delivery Levels		Households
Description	2017/18 Actual No.	2018/19 Actual No.	2019/20 Actual No.
<i>Energy: (above minimum level)</i> Electricity (at least min.service level) Electricity - prepaid (min.service level)	8 369	8369	8369
Minimum Service Level and Above sub-total	8 369	8369	8369
Minimum Service Level and Above Percentage	100.0%	100.0%	100.0%
Electricity (< min.service level) Electricity - prepaid (< min. service level) Other energy sources	-	-	-
Below Minimum Service Level sub-total	-	_	_
Below Minimum Service Level Percentage	0.0%	0.0%	0.0%
Total number of households	8 040	8369	8369
			Т <b>3.3.3</b>

Table 32: Households - Electricity Service Delivery Levels below the minimum

Households - Electricity Service Delivery Levels below the minimum				
		Households		
	2018/19	2019/20		
Description	Actual	Actual		
	No.	No.		
Formal Settlements				
Total households	8369	8369		
Households below minimum service level	0	0		
Proportion of households below minimum service				
level	0%	0%		
Informal Settlements				
Total households	0	0		
Households below minimum service level	0	0		
Proportion of households below minimum service				
level	0%	0%		
		Т <b>3.3.4</b>		

Table 193: Employees: Electricity Services

Employees: Electricity Services					
	2018/19	2019/20			
Job Level	Employees	PostsEmployeesVacancies (fulltime equivalents)Vacancies (as a of total posts			
	No.	No.	No.	No.	%
0 - 3	5	6	5	1	16.67%
4 - 6	0	0	0	0	0%

7 - 9	3	3	3	0	0%
10 - 12	0	0	0	0	0%
Total	8	9	8	1	11.11%
					Т 3.3.6

#### Table 34: Financial Performance: Electricity Services

	2018/19		2019/20		
Details	Actual	Original Budget	tiginal Budget Adjustment Budget		Variance to Budget
Total Operational					
Revenue	4 154	19886	18510	17604	906
Expenditure:		3318	5422	4742	680
Employees	4 997	1280	480	114	366
Repairs and Maintenance	29	21175	33127	30403	2724
Other	137	25773	39029	35259	3770
Total Operational					
Expenditure	5 163	-5887	-20519	-17655	-2864
Net Operational					
Expenditure	-1 009	13 999	-2 009	-51	-2 060

Table 35: Capital Expenditure: Electricity Services

Capital Expenditure 2019/20					
					R' 000
			2019/20		
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value
Total All					
Project A: Upgrading of Koffiefontein substation and	<b>5 0</b> 00 000		<b>- 2</b> 00,000		<b>5 0</b> 00 000
bulk feeder lines	5 200 000	0	5 200 000	0	5 200 000
					Т 3.3.8

#### COMMENT ON ELECTRICITY SERVICES PERFORMANCE OVERALL

LLM has successfully completed the Upgrading of Koffiefontein Substation and bulk feeder lines project, training of skilled personnel and appointment of one electrician. Long term plans will be included in the next IDP for the implementation of these projects. LLM has prioritized the following projects to address backlogs and infrastructure challenges for the current financial year 2019/20:

- Electrification of 252 sites in Koffiefontein (100 households for Phase 1)
- Electrification of 344 household connection in Jacobsdal Ratanang
- Enhance power supply and increase capacity

\* Replacement of existing meters with split meters revenue enhancement and reduction of losses

# 6.6 WASTE MANAGEMENT

#### 6.6.1 INTRODUCTION TO WASTE MANAGEMENT

Waste Management is a core function of local government and a basic service delivered by Letsemeng Municipality. It is also a major generator of revenue for the municipality and therefor the Municipality has to put mechanisms in place to deliver this service on a sustainable basis in the most cost-effective way. Section 11.4 of the Waste Act (59 of 2008) requires local municipalities to Develop Integrated Waste Management Plans. The IWMP of Letsemeng Municipality was adopted in 2015 and serves as an effective institutional framework for the following purpose:

- Pollution and waste minimization;
- Impact management and remediation;
- Holistic and integrated planning with the intention to develop mechanisms to ensure that integrated pollution and waste management considerations are integrated into the development of government policies, strategies and programmes; and

Solid Waste Service	Delivery Levels		Households
	2017/18	2018/19	2019/20
Description	Actual	Actual	Actual No.
	No.	No.	
Solid Waste Removal: (Minimum level)			
Removed at least once a week	9 319	8369	8369
Minimum Service Level and Above sub-total	9 319	8369	8369
Minimum Service Level and Above percentage	100.0%	100.0%	100.0%
Solid Waste Removal: (Below minimum level)			
Removed less frequently than once a week	0	0	0
Using communal refuse dump	0	0	0
Using own refuse dump	0	0	0
Other rubbish disposal	0	0	0
No rubbish disposal	0	0	0
Below Minimum Service Level sub-total	0	0	0
Below Minimum Service Level percentage	0.0%	0.0%	0.0%
Total number of households	9 319	8369	8369
			Т 3.4.2

Table 36: Solid Waste Service Delivery Levels

Table 37: Households - Solid Waste Service Delivery Levels

Households - Solid Waste Service De	elivery Levels below the r	ninimum	Households
Description	2017/18	2018/2019	2019/20
	Actual No.	Actual No.	Actual No.
Formal Settlements			
Total households	8369	8369	8369
Households below minimum service level	0	0	0
Proportion of households below minimum service	0%	0%	0%
level			
Informal Settlements			
Total households	0	0	0
Households below minimum service level	0	0	0
Proportion of households below minimum service	0%	0%	0%
level			
·			Т <b>3.4.3</b>

#### Table 38: Employee: Waste Management Services

	Employees: Waste Management Services						
	2018/19	2019/20					
Job Level	Employees	Posts	Vacancies (fulltime Vacancie				
	No.	No.	No.	No.	%		
7 - 9	0				100%		
10 - 12	6				%		
13 - 15	5				0%		
Total	11		15%				
					Т 3.4.5		

Table 39: Employee: Waste Disposal and other services

	Employees: Waste Management Services					
	2018/19	2019/20				
Job Level	Employees	Posts	Posts Employees		Vacancies (as a % of total posts)	
	No.	No.	No.	No.	%	
0 - 3	0	0	0	0	0%	
4 - 6	0	1	0	1	100%	
13 - 15	34	34	34	0	0%	
Total	34	35	34	1	2.9%	
	Т 3.4.5					

#### Table 200: Financial Performance 2019/20: Waste Management Services

Financ	ial Performance 2	019/20: Waste I	Management Ser	vices	
					R'000
	2018/19		2019	/20	
Details	Actual	Original	Adjustment	Actual	Variance to
		Budget	Budget		Budget
Total Operational Revenue	10 852	7,059	6,174	10175	-4001
Expenditure:					
Employees	0	676	676	370	306
Repairs and Maintenance	0	1950	1900	3376	-1476
Other	0	1823	584	1321	-737
Total Operational Expenditure	0	4449	3160	5067	-1907
Net Operational Expenditure	10 852	2610	3014	5108	-2094
					Т <b>3.4</b> .7

#### Table 41: Capital Expenditure: Waste Management Services

Capital Expenditure 2019/20: Waste Management Services R' 000					
	2019/20				
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value
Total All	(	) 0	0	0	0

# COMMENT ON THE OVERALL PERFORMANCE OF WASTE MANAGEMENT SERVICES

The municipality is having a shortage of waste management personnel and equipment

# 6.7 HOUSING

#### 6.7.1 INTRODUCTION TO HOUSING

The biggest challenge is that the demand for housing grows annually out of proportion in correlation with the funding resources that are available. With budgetary constraints it is difficult to install bulk services and infrastructure for housing development and the construction of top structures.

Some of the other fundamental challenges that influence housing delivery in Letsemeng Municipality include:

- Inadequate funding allocations for human settlement development;
- Limited availability of suitable land;
- Inadequate capacity of existing bulk infrastructure;
- Lengthy environmental and other statutory approval processes; and
- Alignment of identified pipeline projects

#### Table 42: Households - Access to basic housing

Percentage of households with access to basic housing				
Year end	Total households (including in formal and informal settlements)	Households in formal settlements	Percentage of HHs in formal settlements	
2019/20				
			Т 3.5.2	

#### Table 43: Employees: Housing

	Employees: Housing									
	2018/19	2019/20								
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)					
	No.	No.	No.	No.	%					
0-3	0	0	0	0	100%					
4-6	1	1	1	0	0%					
7 – 9	1	1	1	0	0%					
10-12	0	0	0	0	0%					
Total	2	2	0	0	0%					
					Т 3.5.4					

#### Table 44: Financial Performance: Housing

Financial Performance 2019/20: Housing									
R'000									
	2018/19		2019	/20					
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget				
Total Operational Revenue	0	0	0	0	0				
Expenditure:									
Employees	0	1428	90	111	-21				
Repairs and Maintenance	0	0	0	0	0				
Other	508	1009	150	0	150				
Total Operational Expenditure	508	2437	240	111	129				
Net Operational Expenditure	-508	2437	240	111	129				
					Т <b>3</b> .5.5				

#### Table 45: Capital Expenditure: Housing

Capital Expenditure 2019/20: Housing									
R' 000									
2019/20									
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value				
Total All									
No capital projects for the financial year.									

# 6.8 COMPONENT B: FREE BASIC SERVICES AND INDIGENT SUPPORT

#### 6.8.1 INTRODUCTION TO FREE BASIC SERVICES AND INDIGENT SUPPORT

Section 97(1)(c) of the Municipal Systems Act requires municipalities to formulate an Indigent Policy that is consistent with Council's rate and tariff policies and also meets the requirements of S152 of the Constitution. The policy on indigent support and social rebates means that many households who would normally struggle to pay their accounts receive free or subsidised basic services thereby keeping them free of the burden of municipal debt. Adequate provision has to be made in the budget for provision of bad debts based on assumptions on collection rates. The municipality has an indigent register with 1 approved indigent households at the end of 2019/2020 financial year. The municipality provides indigent households with free 6kl of water per month, free sanitation and refuse removal per month, 50 units of electricity per indigent household per month and exemption on Property Rates for properties valued at R70 000.

#### Table 46: Free Basic Services

Free Basic Services To Low Income Households											
Number of households											
	Households earning less than R1,100 per month										
	Total		Free Basi	Free Basic Water		Free Basic Sanitation		Free Basic Electricity		Free Basic Refuse	
		Total	Access	%	Access	%	Access	%	Access	%	
2018/19	10 024	2 001	2 001	20%	2 001	20%	2 001	20%	2 001	20%	
2019/20	10 024	1 722	1 722	20%	1 722	20%	1 722	20%	1 722	20%	
										T 3.6.3	

#### Table 47: Financial Performance: Free Basic Services

	2018/19	2018/19 2019/20			
Services Delivered	Actual	Budget	Adjustment Budget	Actual	Variance to Budget
Water	2 101	3980	3980	4999	-1019
Waste Water (Sanitation)	1 899	2000	2000	3819	-1819
Electricity	3 117	2500	2500	664	1836
Waste Management (Solid Waste)	1 764	4000	4000	3693	307
Total	8 881	12480	12480	13175	-695
					Т 3.6.4

#### 6.8.1 COMMENT ON FREE BASIC SERVICES AND INDIGENT SUPPORT

The municipality allocates free basic water to all households including indigents households only in terms of the national norms.

The objective of Indigent Support is to ensure the following:

- The provision of basic services to the community in a sustainable manner, within the financial and administrative capacity of the Council;
- To provide procedures and guidelines for the subsidisation of rates and basic service charges to its indigent households, using the Council's budgetary provisions received from National Government, according to prescribed policy guidelines;
- That Council recognises that many of the residents can simply not afford the cost of full provision and for this reason Council will endeavour to ensure affordability through:
- To set rates and tariffs in terms of the Council's Rates and Tariff Policy, which will balance the economic viability of continued service delivery; and
- To determine appropriate service levels.

# 6.9 COMPONENT C: ROAD AND TRANSPORT

#### 6.9.1 INTRODUCTION TO ROADS

Letsemeng Local Municipality has about 189km of roads or streets in five (5) towns. The table below shows the length of the existing roads per Town. Out of the 58km paved roads, 70% of them are in a poor condition if not very poor. This is as a result of poor or no maintenance at all. The condition is deteriorating in a fast pace since the existing potholes and cracks are not being attended as soon as they surfaces.

TOWN	PAVED ROADS (KM'S)	GRAVEL ROADS (KM'S)
Jacobsdal	9.539	22.6
Luckhoff	3.536	20.6
Petrusburg	10.942	47,249
Oppermans	4.306	16.2
Koffiefontein	24.365	24.1
TOTALS	52.688	130.7
Koffiefontein	23.7	24.1

# 6.10 ROADS

#### Table 48: Gravel Road Infrastructure

	Gravel Road Infrastructure										
Kilometres											
	Gravel roads graded/maintained										
2018/19	130	0	1	0							
2019/20	130	0	1	0							
				Т 3.7.2							

#### Table 49: Paved Road Infrastructure

	Paved Road Infrastructure									
	Kilometre									
	Total paved roads	New paved roads	Existing paved roads re-paved	Existing pave roads re-sheeted	Pave roads maintained					
2018/19	54.8	2.2	0	0	0					
2019/2020	54.8	2.2	0	0	0					
	Т 3.7.3									

Table 50: Employees: Road Services

	Employees: Road Services									
	2018/19	2019/20								
Job Level	Employees	Posts Employees		Employees Vacancies (fulltime equivalents)						
	No.	No.	No.	No.	%					
10 - 12	0	1	0	4	1000/					
10 12	0	1	0	1	100%					
13 - 15	0	5	0	5	100%					

Table 51: Financial Performance: Road Services

Financial Performance 2019/20: Road Services R'000									
2018/19 2019/20									
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget				
Total Operational Revenue	0	0	0	0	0				
Expenditure:									
Employees	1 961	4034	8949	7734	1 215				
Repairs and Maintenance	-	0	0	26	-26				
Other	64	114	114	42	72				
Total Operational Expenditure	2 020	4148	9063	7802	1 261				
Net Operational Expenditure	-2 025	4148	9063	7802	1 261				
					Т 3.7.8				

Table 52: Capital Expenditure: Road Services

Capital Expenditure 2019/20: Road Services								
R' 000								
			2019/20					
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value			
Total All								
Project A: Koffiefontein upgrading of 2.2km paved road and storm water	12 380 666	0	11 770 028.06	610 637.94	12 380 666			
Project B: Luckhoff upgrading of 0.9km paved road and storm water	8 500 000	0	836 628.18	7 663 371.82	8 500 000			
					Т 3.7.9			

# 6.10.1 COMMENT ON THE PERFORMANCE OF ROADS OVERALL

A rehabilitation of the roads in Koffiefontein is planned for the next financial year with a value of **R12million** this project will rehabilitate 2.2km of the existing tarred roads which were in a very poor condition. Koffiefontein has been prioritised for this first phase of rehabilitation; this is due to the amount of roads that were collapsing due to poor or non-maintenance. This project will be replacing the tarred roads with a block paving that is durable and has a low maintenance.

LLM does not have any dedicated roads maintenance teams in place, a new organogram clearly indicates that there must be a maintenance team, no additional employees were appointed to address this matter. LLM has little road maintenance equipment available, this will assist the new team to **Start and Go;** the only obstacle will be their Vehicle, PPE and minor tools.

# 6.11 TRANSPORT

The municipality does not perform this function.

# 6.12 COMPONENT D: WASTE WATER (STORMWATER DRAINAGE)

#### 6.12.1 INTRODUCTION TO STORMWATER DRAINAGE

The storm water of LLM is also one of the infrastructure that is neglected. This is due to the unavailability of staff, the above team mentioned in Roads section will also be tasked with maintaining the storm water drainage and unblocking them. Currently most of the storm water V-drains and canals are filled with debris if not blocked, this is a challenge during heavy rains because people housed get flooded where as they are not supposed to.

LLM is faced with a paramount challenge of controlling storm water in the entire municiplaity, areas like Petrusburg, Jacobsdal and Koffiefontein get flooded by occasional floods which affects the streets in Bolokanang. There is also historical records of floods in these areas, and the matter has been neglegted for years. A Storm Water Wasterplan, O&M manuals and plans are the highest priority in this case. As LLM is likely a flat area, a full study must be made to control this storm water, all the aforesaid flags require budget which can be able to address them one at a time for a period of 5 years.

 Table 53: Storm water Infrastructure

	Storm water Infrastructure									
	Kilometres									
	Total Storm water	Storm water measures	Storm water measures							
	measures	measures	upgraded	maintained						
2018/19										
2019/20										

#### Table 54: Employees: Storm water Services

Employees: Road Services								
	2018/19		20	)19/20				
Job Level	Employees	Posts	Vacancies Vacancies (					
	No.	No.	No.	No.	%			
10 - 12	7	7	7	0	0%			
13 - 15	3	6	3	3	50%			
Total	10	13	10	3	23%			
Total	10	15	10	5	2570			

#### Table 55: Financial Performance: Storm water Services

Financial	Performance 201	9/20: Storm	water Service	s	
					<b>R'000</b>
	2018/19		2019	0/20	
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget
Total Operational Revenue	Included in r	oads table abo	ve		
Expenditure:					
Employees					
Repairs and Maintenance					
Other					
Total Operational Expenditure					
Net Operational Expenditure					
	•	•	•	•	Т 3.9.7

#### 6.12.2 COMMENT ON PERFORMANCE OF STORMWATER DRAINAGE OVERALL

LLM currently does not have any sector plans for Storm water, it is however part of the procurement plan to appoint service providers to develop a Master plan for the entire municipality. The priorities of Storm water projects are as the list below:

- Petrusburg Bolokanang the entire Bolokanang require an urgent attention with regards to storm water flooding from the N8 National Road to the Bolokanang area, the road is collecting water from downstream (Bloemfontein), acting as a barrier, it channels water to the Bolokanang houses and streets.
- Jacobsdal Occasional floods has been recorded, this Storm water does not have any channelling, internal streets get flooded as and when it rains heavy.
- Koffiefontein no proper Storm water channels, the elevation of Koffiefontein is close to a flat surface, some of the houses in Khayelitsha get flooded as and when it heavily rains.

#### 6.13 COMPONENT E: PLANNING AND DEVELOPMENT

#### 6.13.1 INTRODUCTION TO PLANNING AND DEVELOPMENT

This component includes planning and local economic development.

#### 6.14 PLANNING

#### 6.14.1 INTRODUCTION TO PLANNING

Table 56: Applications for Land Use Development

Applications for Land Use Development								
Detail	Formalisation	of Townships	Rezo	oning	Built Environment			
Detail	2018/19	2019/20	2018/19	2019/20	2018/19	2019/20		
Planning application received	4	0	7	0	0	0		
Determination made in year of receipt	0	0	0	0	0	0		
Determination made in following year	0	0	0	0	0	0		
Applications withdrawn	0	0	0	0	0	0		
Applications outstanding at year end	0	0	0	0	0	0		
	•					Т 3.10.2		

#### Table 57: Employees: Urban Planning & Property Management

Employees: Urban Planning & Property Management									
	2018/19		2019/20						
Job Level	Employees	Posts	PostsEmployeesVacancies (fulltime equivalents)Vacancies % of total point						
	No.	No.	No.	No.	⁰∕₀				
10 - 12	0	0	0	0	0				
13 - 15	0	0	0	0	0				
Total	0	0	0	0	0				
	Т 3.10.4								

Table 58: Financial Performance: Urban Planning & Property Management

Financial Performance 2019/20: Urban Planning & Property Management								
	2018/19	R'000						
Details	Actual	2019/20           Original         Adjustment         Actual         Variance           Budget         Budget         Budget         Budget						
Total Operational Revenue	4 320	0	0	0	0			
Expenditure:								
Employees	174	475	475	204	271			
Repairs and Maintenance	0	0	0	0	0			
Other	0	0	0	0	0			
Total Operational Expenditure	174	475	475	204	271			
Net Operational Expenditure	4 146	475	475	204	271			
	·		•		Т 3.10.5			

#### Table 59: Capital Expenditure 2019/20: Urban Planning & Property Management

Capital Expenditure 2019/20: Urban Planning									
	R' 0								
			2019/20						
Capital Projects	Budget	Adjustment	Actual	Variance from	<b>Total Project</b>				
	Dudget	Budget	Expenditure	original budget	Value				
Total All									
No projects for the financial									
year									

#### 6.15 LOCAL ECONOMIC DEVELOPMENT

#### 6.15.1 INTRODUCTION TO ECONOMIC DEVELOPMENT

The growth of our local economy remains key priority to unlocking the employment opportunities for our people, thereby fighting head-on the socio-economic challenges facing our communities. The municipality is duty bound to create an environment that promotes the development of the local economy and create jobs.

In this regard, the municipality continue to strive to maximise our natural resources with the aim of attracting investors to unlock employment opportunities for our community and thereby helping to tackle the socioeconomic challenges faced by our communities.

The municipality remain positive and hopeful that due to our stable political environment and our rich natural resources we will attract positive investment which will benefit our community in the long term.

The development of local SMME's also remains our responsibility to ensure that they are developed and assisted to grow into self-sustainable businesses that will continue to invest and contribute to the local economic growth.

Expanded Public Works Programme and Community Works Programme have contributed positively in keeping our towns clean and also created jobs.

#### 6.15.1.1 COMMENT ON LOCAL JOB OPPORTUNITIES:

Creation of long-term sustainable jobs remains a key challenge, majority of jobs created are short term and only in the main alleviate key challenges such as unemployment for a short period. There is a much broader need to identify and source funding for bigger projects with the aim of creating long term sustainable employment opportunities for our people.

The majority of our youth are unemployed due to shortage of skills in order to qualify for some of the identified opportunities that end up being sourced elsewhere. To curb this, the municipality has partnered with the key local

stakeholders such as Motheo and Petra Mine to ensure that some of the youth are given opportunities to be skilled in order to access better employment opportunities as they become available.

#### Table 60: Jobs Created during 2019/20 by LED Initiatives

Jobs Created during 2019/20 by LED Initiatives (Excluding EPWP projects)								
Total Jobs created / Top 3 initiatives		Jobs lost/displaced by other initiatives		Method of validating jobs created/lost				
	No.	No.	No.					
Total (all initiatives)								
	Top iı	nitiatives						
Contractor Development through								
subcontracting				MIG non-financial report.				
In projects implemented	42	0	42					

#### Table61: Jobs Created through EPWP projects

Job creation through EPWP* projects							
Details	EPWP Projects No.	Jobs created through EPWP projects No.					
2019/20	3 Projects: Infrastructure Sector-120(Roads) Environmental Sector-120(Cleaning) Social Sector-40(Securities)	280					
* - Extended Public Works Progra	11111111111111111111111111111111111111						

#### Table 62: Employees: LED Services

Employees: Local Economic Development Services								
	2018/19		20	19/20				
Job Level	Employees	Posts	PostsEmployeesVacancies (fulltime equivalents)Vacancies % of total point					
	No.	No.	No.	No.	%			
0 - 3	0	0	0	0	0%			
4 - 6	1	1	1	0	0%			
Total	1	1	1	0	0%			
					Т <b>3.11.8</b>			

#### Table 63: Financial Performance 2019/20: LED Services

Financial Performance 2019/20: Local Economic Development Services								
					<b>R'000</b>			
	2018/19		2019	0/20				
Details	Actual	Original	Adjustment	Actual	Variance to			
	Actual	Budget	Budget	Actual	Budget			
Total Operational Revenue		0	0	0	0			
Expenditure:								
Employees		579	717	626	91			
Repairs and Maintenance		100	100	32	68			
Other		1401	57	111	-54			
Total Operational Expenditure		2080	874	483	105			
Net Operational Expenditure		2080	874	483	105			

Table 64: Capital Expenditure 2019/20: LED Services

Capital Expenditure 2019/20 Economic Development Services R' 000								
			2019/20					
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value			
Total All								
No capital projects								
					Т <b>3.11.1</b> 0			

# 6.15.1.2 COMMENT ON LOCAL ECONOMIC DEVELOPMENT PERFORMANCE OVERALL:

High unemployment and poverty remain huge challenges that affect the growth of the local economy. As such it is incumbent upon the municipality to make a conducive environment in which people may find it easier to become entrepreneurs in order to create job opportunities for the unemployed and also as a way to escape poverty.

As a municipality we remain committed to assisting our local SMMEs, formal and informal businesses to can conduct their business in a way that is sustainable and efficient for the local economy to can grow.

For the year under review, the LED unit has implemented the following successfully:

- Conducted SARS related workshops to assist SMMEs in our towns between 28 30 August 2019, SMMEs were also assisted with compliance documents that are needed to run their businesses.
- The municipality also facilitated and overseen the completion of negotiation process between Petra Diamonds and the Community to handover the mine dumps for the use by the community as a means of job creation, which eventually saw the launch of the Artisanal Mining project in Koffiefontein on the 31 October 2019.

- The municipality as its contribution to the project, built ablution facilities and installed water points so that the workers on the site can have access to these.
- The municipality together with other stakeholders supported Small Enterprise Development Agency(SEDA) with organising and participating in the Agricultural Seminar held in Jacobsdal on 17 October 2019, this seminar focused on cattle farming whereby farmers where given information on how to run their livestock as a business and not merely as a means of survival.
- The municipality also leased its unused building in Petrusburg to be used by two local SMMEs who have since established a funeral parlour and a tyre business at the said premises. The municipality will also avail other properties for the development of local SMMEs.
- At the start of the New Year 2020 the municipality had planned to host a SMME workshop in March which would have seen some SMMEs funded with grants to expand and grow their businesses based on their needs, adverts were issued in this regard and closed only waiting for adjudication with the stakeholders that the municipality had partnered with. Unfortunately due to the country going into lockdown in March we had to cancel this event and postpone it.
- In the period under review and in line with the national directives the municipality issued over 200 trading permits to the Hawkers, Spazashops and other businesses that were allowed to open during the different lockdown levels. This allowed our local business to keep operating and earning an income.
- The LED Officer coordinated the process of distribution, filling, and submission of application for relief from farmers to the Department of Agriculture. Over 40 application forms were submitted to the Department on behalf of the farmers. The Department of Agriculture is still busy with verification of the information provided by the farmers and are busy visiting the farms that have been identified for funding.
- There are various SMME relief funds that are related to loss of income during the lockdown by the National and Provincial Small Business Departments made available to the SMMEs. All of these funds require that the SMMEs apply directly to the departments and as the municipality we are not involved at all in this process and as such we have no idea as to the number of our SMMES that are applying for these reliefs. However as the LED unit we have circulated information to our SMMEs to inform them of the available funding options that they can access.
- The LED Officer with SEDA have undertaken visits to the South African owned tuckshops to assist the entrepreneurs to apply for the relief by the Departments.
- The Municipality with Department of Small Business in Free State (DESTEA) through their office of the consumer protector coordinated unannounced raids on businesses in our municipality to check compliance on lockdown regulations by these businesses. The last raids were conducted in Luckhoff on 03 June 2020 and in Petrusburg on 05 June 2020 other towns will be done unannounced.

As the municipality was having financial constraints to can fund some of our activities, we leveraged on our good partnerships with various stakeholders including other government departments and agencies as well as the private sector particularly Petra Diamonds Mine who came on board and ensured that some of our activities could take place without any hindrance.

Some of the planned activities could not be done due to the national lockdown restrictions.

The municipality is in the process of finalising the key policies which will assist with the direction the municipality should take in tackling the economic development challenges. These policies are;

- o Commonage Management Policy
- o Business Licence Policy

These policies are expected to be finalised during the coming financial year.

#### 6.16 COMPONENT F: COMMUNITY & SOCIAL SERVICES

.This component includes: libraries and archives; museums arts and galleries; community halls; cemeteries and crematoria; child care; aged care; social programmes, theatres.

#### 6.16.1 NTRODUCTION TO COMMUNITY AND SOCIAL SERVICES

The libraries function has been transferred to the Provincial Government.

#### 6.17 LIBRARIES, ARTS AND CULTURE

#### 6.17.1.1 INTRODUCTION TO CIVIC THEATRE, ARTS AND CULTURE

The municipality does not perform this function.

# 6.18 PARKS AND CEMETERIES

#### 6.18.1.1 INTRODUCTION TO PARKS AND CEMETERIES

#### **OVERVIEW**

It is the responsibility of the Community services division to provide a healthy and a conducive environment to the public, to upgrade the current developed parks and to develop new parks for informal recreation. It is of paramount importance to maintain cemeteries and to provide graves for funerals.

#### CORE AREAS OF RESPONSIBILITY

- Public Parks and open spaces
- Cemeteries

# LOCAL JOB OPPORTUNITIES

The municipality is making use of EPWP and CWP employees for the cleaning of the cemeteries.

#### Table 65: Employees: Parks and Cemeteries

Employees: Parks and Cemeteries								
	2018/19		2019/20					
Job Level	Employees	Posts	equivalents)					
	No.	No.	No.	No.	%			
0 - 3	0	0	0	0	0%			
Total	0	0	0	0	0			
					Т 3.13.4			

#### Table 66: Financial Performance: Parks and Cemeteries

Financial Performance 2019/20: Parks and Cemeteries								
					<b>R'000</b>			
	2018/19		2019	0/20				
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget			
Total Operational Revenue	0	0	0	0	0			
Expenditure:								
Employees	0	0	0	0	0			
Repairs and Maintenance	0	500	250	304	-54			
Other	0	0	0	0	0			
Total Operational Expenditure	0	500	250	340	-54			
Net Operational Expenditure	0	500	250	340	-54			
					Т <b>3.13.5</b>			

Table 67: Capital Expenditure: Parks and Cemeteries

Capital Expenditure 2019/20: Parks and Cemeteries							
					R' 000		
			2019/20				
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value		
Total All	0	0	0	0			
No capital project for the							
Financial year							
					Т 3.13.6		

#### **SPECIAL PROGRAMMES**

#### 6.18.1.2 INTRODUCTION TO SPECIAL PROGRAMMES

Special programmes are located in the Office of the Mayor and include the youth, women, disabled, aged, children and HIV/AIDS. The majority of the programmes and projects are implemented in partnership with other government departments, NGOs, CBO's and other external stakeholders.

#### 6.18.1.2.1 COMMENT ON THE PERFORMANCE OF SPECIAL PROGRAMMES OVERALL

The majority of the programmes and projects are implemented in partnership with other government departments, NGOs, CBO's and other external stakeholders.

# 6.19 COMPONENT G: ENVIRONMENTAL PROTECTION

#### 6.19.1 INTRODUCTION TO ENVIRONMENTAL PROTECTION

Top priority of the municipality is to formulate policies and procedures aimed at conserving the natural resources, preserving the current state of natural environment and where possible, reversing its degradation.

#### 6.19.1.1 SERVICE STATISTICS FOR ENVIRONMENTAL PROTECTION

Environmental master plan to be designed with the assistance of the Department of Economic, Small Business Development, Tourism and Environmental Affairs.

#### (6.20) OTHER (DISASTER MANAGEMENT & OTHER)

#### 6.20.1.1 INTRODUCTION TO DISASTER MANAGEMENT

As per Section 53 (1) of the Disaster Management Act, 57 of 2005 each municipality must:

- prepare a disaster management plan for its area according to the circumstances prevailing in the area;
- co-ordinate and align the implementation of its plan with those of other organs of state and institutional roleplayers; and
- regularly review and update its plan; and through appropriate mechanisms, processes and procedures established in terms of Chapter 4 of the Local Government Systems Act, 2000 (Act No. 32 of 2000), consult the local community on the preparation or amendment of its plan.

Letsemeng Municipality has mostly partnered with the Xhariep District Municipality to develop a disaster management plan for its area of jurisdiction since. Disaster management function is not functional due lack of equipment. LLM has developed a Disaster Management Plan locally and it was approved by Council for the year under review.

#### 6.21 SPORT AND RECREATION

# 6.21.1.1 INTRODUCTION TO SPORT AND RECREATION

The Municipality's core function is to maintain all sport and recreation facilities within its jurisdiction. The municipality also supports sports programmes such as the O.R Tambo regional games by assisting with transport through the office of Mayor.

#### Table 68: Employees: Sport and Recreation

	Employees: Sport and Recreation								
	2018/19		2019/20						
	Employees	Posts	Posts Employees Vacancies Vacancies (a						
Job Level			(fulltime % of total pos						
				equivalents)					
	No.	No.	No.	No.	%				
0 - 3	0	0	0	0					
Total	0	0	0	0					
Т 3.23.3									

#### Table 69: Financial Performance: Sport and Recreation

Financial Performance 2018/19: Sport and Recreation R'000									
	2018/19		2019	0/20					
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget				
Total Operational Revenue	0	0	0	0	0				
Expenditure:									
Employees	0	0	0	0	0				
Repairs and Maintenance	0	0	0	0	0				
Other	0	0	0	0	0				
Total Operational Expenditure	0	0	0	0	0				
Net Operational Expenditure	0	0	0	0	0				

Table 70: Capital Expenditure: Sport and Recreation

Ca	pital Expenditur	e 2019/20: Spo	rt and Recreation	on	R' 000			
2019/20								
Capital Projects	Budget	Adjustment Actual from To						
Total All								
No project for sports and recreation	0	0	0	0%	0			
2019/20					Т <i>3.23.5</i>			

# 7 CHAPTER 4 – ORGANISATIONAL DEVELOPMENT PERFORMANCE (PERFORMANCE REPORT PART II)

# 7.1 INTRODUCTION TO THE OFFICE OF THE MUNICIPAL MANAGER

The Municipal Manager is the Accounting Officer of the Municipality. As Accounting Officer he/she may delegate certain duties to the Chief Financial Officer, who will be accountable to him. The Municipal Manager is therefore accountable for all transactions entered into by his designates.

The Office of the Municipal Manager consists of the following administrative units:

- Internal Audit and Risk Management
- Integrated Development Planning and Performance Management
- ICT

The Municipality as a Service Authority within its area of jurisdiction has a legislative mandate to provide services in a safe and healthy environment. The top three service delivery priorities are as follows:

- Provision of new infrastructure in terms of planning and implementation.
- Operating, maintenance and refurbishment/rehabilitation of existing infrastructure.
- Provision of basic services such as water, electricity and roads

#### SERVICE STATISTICS FOR THE OFFICE OF THE MUNICIPAL MANAGER

Table 71: Service Statistics: Office of the Municipal Manager

Service Activity	Service Results
Number of senior management meetings held:	9
Number of management meetings held:	5
Number of quarterly stakeholder meetings convened:	4

#### Table 72: Employees: Office of the Municipal Manager

	Employees: Executive and Council							
	2018/19		2019/20					
Job Loval	Employees	Posts	Employees Vacancies (fulltime Vacancies					
Job Level				equivalents)	of total posts)			
	No.	No.	No.	No.	%			
0-3	0	0	0	0	0%			
4-6	0	1	0	1	100%			
7 – 9	3	4	3	1	25%			
10 - 12	2	2	2	0	0%			

13-15	0	0	0	0	
Total	5	7	5	2	
					Т 3.24.4

Table 73: Financial performance: Office of the MM

Financial Performance 2019/20: Office of the MM								
					<b>R'000</b>			
	2018/19		2019	/20				
Details	Actual	Original	Adjustment	Actual	Variance			
		Budget	Budget		to Budget			
Total Operational Revenue	0	0	0	0	0			
Expenditure:								
Employees	4 072	5138	6112	5189	923			
Repairs and Maintenance		1100	2850	2754	96			
Other	12 389	2060	1105	3893	-2788			
Total Operational Expenditure	16 461	8298	10067	11836	-1769			
Net Operational Expenditure	-16 461	8298	10067	11836	-1769			
	Т 3.24.5							

Table 74: Capital Expenditure: Office of the MM

Capital Expenditure 2019/20: Office of the MM							
R' 000							
2019/20							
Conital Projects	Budget	Adjustment	Actual	Variance	Total Project		
Capital Projects		Budget	Expenditure	from original	Value		
		_		budget			
Total All	0	0	0	0%			
No capital expenditure for the financial year							

# 7.2 FINANCIAL SERVICES

#### 7.2.1 INTRODUCTION TO FINANCIAL SERVICES

Debt recovery has been a serious concern over the past years. The municipality struggles to collect 100% of what is billed on monthly basis. The arrears are not really serviced. Write-offs have been implemented on irrecoverable inactive accounts older than 3 years and cut offs are performed regularly. However, the municipality experience some difficulties in some of the areas within Letsemeng jurisdiction especially when a need arise for the electricity cut-offs, for instance, it was established that there are illegal connections of 1 750 households and the municipality encounters complexities when executing cut-off lists as the community threatens to go on community unrest. The municipality has put its focus on debt collection supporting Revenue Division under those circumstances.

There is a challenge of low revenue collection due to non-payment of accounts. . Cut-off processes are performed on regular basis to address revenue losses from electricity, water services and other services. Faulty meters both water and electrical are being replaced as much as the supply of manpower allows to improve the collection rate.

Employees: Financial Services								
	2018/19		2019/20					
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)			
	No.	No.	No.	No.	%			
0-3	15	19	15	4	21.05%			
4 - 6	16	24	16	8	33.33%			
7 – 9	4	6	4	2	33.33%			
10 - 12	3	3	3	3	0%			
13 - 15	0	0	0	0	0			
Total	38	52	38	17	27%			
		-	•		Т 3.25.4			

#### Table 75: Employees: Financial Services

Table 76: Financial Performance: Financial Services

Financial Performance 2019/20: Financial Services R'000								
	2018/19		2019/	/20				
Details	Actual	Original Adjustment Budget Budget Actual			Variance to Budget			
Total Operational Revenue	15 681	20826	22493	26292				
Expenditure:								
Employees	12 489	9209	10268	7928	2340			
Repairs and Maintenance	15	5752	1030	2768	-1738			
Other	42 200	3755	4455	20844	-16389			
Total Operational Expenditure	54 704	18716	15753	31540	-15787			
Net Operational Expenditure	-39 023	2110	6740	-5248	11988			
		•			Т <i>3.25.5</i>			

#### Table 77: Capital expenditure: Financial Services

Capital Expenditure 2019/20: Financial Services R' 000							
2019/20							
Capital Projects	BudgetAdjustment BudgetActual ExpenditureVariance from original 						
Total All	0	0	0	0%			
No capital expenditure for the financial year							

# 7.3 HUMAN RESOURCE SERVICES

#### 7.3.1 INTRODUCTION TO HUMAN RESOURCE SERVICES

Human Resources is one of the supporting function in Corporate Services Department, its main functions are as follows: Leave Administration, Recruitment, Benefits and Terminations.

#### Priority: Institutional Performance Capacity and staff provision

To improve performance the Council approved Performance Management Policy and the Institutional Performance Management Framework that will provide guidance in measuring, review, reporting and improvement will be conducted, organised and managed, including determining the roles of the different role-players.

#### SERVICE STATISTICS FOR HUMAN RESOURCE SERVICES

The Municipality is currently standing with a total staff component of 200 employees as at end June 2019. The Municipality filled a total number of 17 positions, during the financial year 2019/20. A total of 17 terminations were recorded due to different types of terminations e.g. Death, retirement, ill health and resignations.

A total number of 5 training interventions were implemented with 75 employees being trained. Other main service statistics are included in Chapter 4 of the Annual Report.

#### Table 78: Employees: Human Resource Services

Employees: Human Resource Services							
	2018/19	2019/20					
Job Level	Employees	Posts Employees		Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)		
	No.	No.	No.	No.	%		
0-3	8	10	8	2	20%		
4-6	8	9	8	1	11.11%		
7 – 9	1	5	1	4	80%		
10 - 12	2	2	2	0	0%		
Total	19	26	19	7	111.11%		
	T3.26.4						

#### Table 79: Financial Performance: Human Resource Services

Financial Performance 2019/20: Human Resource Services							
					<b>R'000</b>		
	2018/19	2019/20					
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget		
Total Operational Revenue		0	0	0	0		
Expenditure:	0						
0	5 188	2591	4565	4928	-363		
Repairs and Maintenance	-	1191	20	33	-13		
Other	1 586	4158	806	2108	-1302		
Total Operational Expenditure	6 774	7940	5391	7069	-1678		
Net Operational Expenditure	-6 774	7940	5391	7069	-1678		
					Т <b>3.26.5</b>		

#### Table 80: Capital Expenditure: Human Resource Services

Capital Expenditure 2019/20: Human Resource Services R' 000							
2019/20							
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value		
Total All	0	0	0	0%			
No projects for the financial year							

# 7.4 INFORMATION AND COMMUNICATION TECHNOLOGY (ICT) SERVICES

This component includes: Information and Communication Technology (ICT) services.

# 7.4.1 INTRODUCTION TO INFORMATION AND COMMUNICATION TECHNOLOGY (ICT) SERVICES

Our 3 primary objectives in ICT are:

- To minimize IT downtime;
- To ensure that our financial system data is backed-up on a regular basis; and
- To ensure all IT queries are addressed within 48 hours depending on the nature of the query and availability of resources .

Table 81: Employees: ICT Services

Employees: ICT Services							
	2019/20	2019/20					
Job Level	Employees No.	Posts	PostsEmployeesVacancies (fulltinequivalents)No.No.No.		Vacancies (as a % of total posts) %		
0.2	110.	0	1 <b>\0.</b>	140.			
0 - 3	0	0	0	0	0%		
7 - 9	1	2	1	1	50%		
Total	1	2	1	1	50%		
					T3.27.4		

#### Table 82: Financial Performance: ICT Services

Financial Performance 2019/20: ICT Services R'000							
	2018/19						
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget		
Total Operational Revenue		0	0	0	0		
Expenditure:							
Employees		407	231	0	231		
Repairs and Maintenance		175	20	24	-4		
Other		117	15	108	-93		
Total Operational Expenditure		699	266	132	134		
Net Operational Expenditure		699	266	132	134		
					Т <b>3.</b> 27.5		

#### Table 83: Capital Expenditure: ICT Services

Capital Expenditure 2019/20: ICT Services R' 000						
2019/20						
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value	
Total All	0	0	0	0	0	
No capital project for this year						

# 7.5 LEGAL AND COUNCIL SUPPORT SERVICES

# 7.5.1 INTRODUCTION TO LEGAL AND COUNCIL SUPPORT SERVICES

The primary function of this division is to:

- Provide administrative support to Council.
- To attend to all legal related matters on behalf of the Municipality.
- To provide auxiliary services to the administration.
- To spearhead Batho Pele Principles and Back to Basics.
- To attend to all customer care related issues.

Employees: Legal and Council Support Services						
	2018/19	2019/20				
Job Level	Employees	Posts Employees V		Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)	
	No.	No.	No.	No.	%	
0 - 3	0			0	0%	
4 - 6	0	0	0	0	0%	
10 - 12	0	0	0	0	0%	
19 - 20	0	0	0	0	0%	
Total	0	0	0	0	0%	
					Т 3.28.4	

Table 84: Employees: Legal and Council Support Services

#### Table 85: Financial Performance: Legal and Council Support Services

			2019	)/20	
Details	Actual	Original Budget	Adjustment Budget	Actual	Variance to Budget
Total Operational Revenue					
Expenditure:					
Employees		0	0		
Repairs and Maintenance					
Other					
Total Operational Expenditure		0	0		
Net Operational Expenditure					

#### Table 86: Capital Expenditure: Legal and Council Support Services

Capital Expenditure 2019/20: Legal and Council Support Services R' 000						
2019/20						
Capital Projects	BudgetAdjustment BudgetActual ExpenditureVariance from original 					
Total All	0	0	0	0		
No capital project for this year						
Polishers	0	0	0	0		
Space saving cabinets	0	0	0	0		
					Т 3.28.6	

# COMMENT ON LEGAL AND COUNCIL SUPPORT SERVICE PERFORMANCE OVERALL

The Legal and Support Services Division perform exceptionally well for the period in review. It ensured that the Municipal Council sits as required by the Municipal Systems Act and the Standard Rules and Orders and make necessary preparations for community consultation. It further provided administrative support to the entire institution.

# 7.6 COMPONENT A: INTRODUCTION TO THE MUNICIPAL PERSONNEL

# EMPLOYEE TOTALS, TURNOVER AND VACANCIES

#### Table 87: Total Number of Employees

Employees						
	2018/19		2019	0/20		
Description	Employees	Approved Posts	Employees	Vacancies	Vacancies	
	No.	No.	No.	No.	%	
Water	11	20	09	03	33%	
Waste Water (Sanitation)	6	12	16	00	0%	
Electricity	8	9	07	04	57%	
Waste Management	24	30	35	08	23%	
Housing	2	2	02	00	0%	
Waste Water (Storm water Drainage)	0	0	11	16	145%	
Roads	0	0	-		0%	
Transport	0	0	-		0%	
Planning	0	0	0	00	0%	
	1	1	1	00	0%	
Planning (Strategic & Regulatory)	0	0	0	00	0%	
Community & Social Services	0	0	0	00	0%	
Environmental Protection	0	0	0	00	0%	
Health	0	0	0	00	0%	
Security and Safety	0	0	0	00	0%	
Sport and Recreation	0	0	0	00	0%	
Corporate Policy Offices and Other	0	0	0	00	0%	
Totals	51	73	81	31	38%	
					T 4.1.1	

#### Table 88: Vacancy Rate

Vacancy Rate: 2019/20						
Designations	*Total Approved Posts	*Vacancies (Total time that vacancies exist using fulltime equivalents)	*Vacancies (as a proportion of total posts in each category)			
	No.	No.	%			
Municipal Manager	1	0	100%			
CFO	1	0	100%			
Other S57 Managers (excluding Finance Posts)	2	1	50%			
Other S57 Managers (Finance posts)	0	0	0%			
Police officers	0	0	0%			
Fire fighters	0	0	0%			
Senior management: Levels 13-15 (excluding Finance Posts)	2	2	100%			
Senior management: Levels 13-15 (Finance posts)	3	0	100%			
Highly skilled supervision: levels 9-12 (excluding Finance posts)	4	3	25%			
Highly skilled supervision: levels 9-12 (Finance posts)	2	2	100%			
Total	15	8				
			T 4.1.2			

A high turnover rate may be costly to a Municipality and might negatively affect productivity, service delivery and institutional memory/Organizational knowledge. Below is a table that shows the turnover rate within the Municipality.

The table below indicates the turn-over rate over the last three years:

#### Table 89: Turn-over rate

	Turn-over Rate						
Details	Total Appointments as of beginning of Financial Year No.	Terminations during the Financial Year No.	Turn-over Rate*				
2018/19	11	13					
2019/20	0	11					
			Т 4.1.3				

#### 7.6.1 COMMENT ON VACANCIES AND TURNOVER:

The Council approved the organizational structure in January 2020. Some critical positions that needed to be filled have been filled and recruitment processes are underway to accommodate other critical positions.

During the 2019/20 financial year a total number of one position was advertised externally. The position of Junior PMU Technician was advertised and filled.

Turnover is mainly as a result of terminations e.g. death, resignation, retirements and ending of fixed term contracts.

# 7.7 COMPONENT B: MANAGING THE MUNICIPAL WORKFORCE

#### 7.7.1 INTRODUCTION TO MUNICIPAL WORKFORCE MANAGEMENT

The Municipality is constituted of five departments, Office of the Municipal Manager, Department of Corporate Services, Department of Finance, Department of Community Services and the Department of Technical Services of which each head of department is responsible for the management of the workforce in its department. Furthermore, each department is divided into divisions that are headed by managers who responsible for the discipline and work of employees in their divisions.

#### 7.7.2 COMMENT ON WORKFORCE POLICY DEVELOPMENT:

During the financial year 2019/20, the Human Resource Policies Manual was reviewed and employees workshopped on it. It was tabled before the Council and approved in August 2019.

# 7.8 POLICIES

#### Table 90: HR Policies and Plans

	HR Policies and Plans						
	Name of Policy	Completed %	Reviewed %	Date adopted by council or comment on failure to adopt			
1	Affirmative Action		95.0%	Not available			
2	Attraction and Retention	100%		Part of HR Policy Manual/ 29 August 2019			
3	Code of Conduct for employees		100%	Collective Bargaining Council matter			
4	Delegations, Authorisation & Responsibility		95.0%	Avail, needs to be reviewed			
5	Disciplinary Code and Procedures	100%		Collective Bargaining Council			
6	Essential Services		95.0%	Discussed at the level of the Local Labour Forum			
7	Employee Assistance / Wellness	100%		Part of HR policy Manual/ 29 August 2019			
8	Employment Equity		95.0%	Not available			
9	Exit Management		00.0%	Policy not yet developed			
10	Grievance Procedures		100.0%	Collective Bargaining Council matter			
11	HIV/Aids		95.0%	Part of HR Policy Manual/ 29 August 2019			
12	Human Resource and Development	100%		Part of HR Policy Manual/ 29 August 2019			
13	Information Technology	100%		In the process of developing IT policies			
14	Job Evaluation		95.0%	In the process of conducting job evaluation			
15	Leave	100%		Part of HR Policy manual/ 29 August 2019			
16	Occupational Health and Safety	100%		Part of HR Policy Manual/ 29 August 2019			
17	Official Housing	100%		Part of HR Policy Manual/ 29 August 2019			
18	Official Journeys		95.0%	Available			
19	Official transport to attend Funerals		95.0%	A draft has been developed, still to be tabled before the LLF.			

		HR Poli	cies and Pla	ins
	Name of Policy	Completed	Reviewed	Date adopted by council or comment on failure to adopt
20	Official Working Hours and Overtime	100%	/0	Part of HR Policy Manual/29 August 2019
21	Organisational Rights		95.0%	Collective Bargaining Council matter
22	Payroll Deductions		95.0%	Referred back to the section 79 Committee to further refinement.
23	Performance Management and Development			
24	Recruitment, Selection and Appointments	100%		Part of HR Policy Manual/29 August 2019
25	Remuneration Scales and Allowances		95.0%	Available
26	Resettlement		95.0%	Available
27	Sexual Harassment	100%		Part of HR Policy Manual/29 August 2019
28	Skills Development	100%		Part of HR Policy Manual/ 29 August 2019
	•		•	T 4.2.1

# 7.9 INJURIES, SICKNESS AND SUSPENSIONS

Table 91: Number and Cost of Injuries on Duty

Number and Cost of Injuries on Duty							
Type of injury	Injury Leave Taken Days	Employees using injury leave No.	Proportion employees using sick leave %	Average Injury Leave per employee Days	Total Estimated Cost R'000		
Required basic medical attention only	0	0	0	0	0		
Temporary total disablement	-	-					
Permanent disablement	-						
Fatal	-						
Total	0	0	0	0	0		
T 4.3.1							

#### 7.9.1 COMMENT ON INJURY AND SICK LEAVE:

The Municipality has put necessary precautions in place to mitigate the injuries from happening. The rate of employees who take sick leave is very minimal and it does not affect the smooth running of the operations.

#### Table 92: Number and Period of Suspensions

	Number and Period of Suspensions						
Position	Nature of Alleged Misconduct	Date of Suspension	Details of Disciplinary Action taken or Status of Case and Reasons why not Finalised	Date Finalised			
NONE							
T 4.3.5							

 Table 93: Disciplinary Action Taken on Cases of Financial Misconduct

	Disciplinary Action Taken on Cases of Financial Misconduct					
Position	Nature of Alleged Misconduct and Rand value of any loss to the municipality	Disciplinary action taken	Date Finalised			
NONE						
			Т <b>4.3.</b> 6			

#### 7.9.2 COMMENT ON SUSPENSIONS AND CASES OF FINANCIAL MISCONDUCT

No employee was suspended for negligent of responsibilities under period in review and no cases of financial misconducted were reported or discovered.

# 7.10 PERFORMANCE REWARDS

In terms of regulation 8 of the Local Government: Municipal Performance Regulations for Municipal Managers and Managers Directly Accountable to Municipal Managers, 2006 R.805 a bonus may only be paid after the municipal council has adopted the annual report of the year under review.

The majority of Managers (Directors) appointed in terms of Section 56 of the MSA are on fixed-term performance contracts. The Individual Performance Management System has not yet been cascaded down to the second reporting line of managers. Currently no performance bonus system or policy exists to pay bonus to non-section 57 employees. This will be put in place once the organisation achieves the necessary performance management maturity level.

The table below sets out the total number and cost of annual bonuses paid out to senior managers and fixed term contract employees for the 2019/20 financial year:

#### 7.10.1 COMMENT ON PERFORMANCE REWARDS

There were no performances rewards issued to employees during the period under review.

# 7.11 ORGANISATIONAL PERFOMANCE SCORECARD

Performance Management is a process, which measures the implementation of the organisation's strategy. It is also a management tool to plan, monitor, and measure and review performance indicators to ensure efficiency, effectiveness and the impact of service delivery by the municipality.

At local government level performance management is institutionalized through the legislative requirements on the performance management process for Local Government. Performance management provides the mechanism to measure whether targets meet its strategic goals, set by the organisation and its employees, are met.

The constitution of S.A (1996) section 152 states that, dealing with the objectives of local government paves the way for performance management with the requirements for an "accountable government" The democratic values and principles in terms of section 195 (1) are also linked with the concept of Performance management, with reference to the principles of inter alia:

- the promotion of efficient, economic and effective use of resources,
- accountable public administration
- to be transparent by providing information,
- to be responsive to the needs of the community,
- and to facilitate a culture of public service and accountability amongst staff.

The Municipal Systems Act (MSA), 2000 requires municipalities to establish a performance management system. Further, the MSA and the Municipal Finance Management Act (MFMA) requires the Integrated Development Plan (IDP) to be aligned to the municipal budget and to be monitored for the performance of the budget against the IDP via the Service Delivery and the Budget Implementation Plan (SDBIP).

In addition, Regulation 7(1) of the Local Government: Municipal Planning and Performance Management Regulations, 2001 states that "A Municipality's Performance Management System entails a framework that describes and represents how the municipality's cycle and processes of performance planning, monitoring, measurement, review, reporting and improvement will be conducted, organised and managed, including determining the roles of the different role players."

Section 57 makes the employment of the Municipal Manager and Managers directly accountable to him subject to a separate performance agreement concluded annually before the end of July each year. Section 67 regards the monitoring, measuring and evaluating of performance of staff as a platform to develop human resources and to hold municipal staff accountable to serve the public efficiently and effectively. Performance Management, therefore, is not only relevant to the organisation as a whole, but also to the individuals employed in the organization as well as the external service providers and the Municipal Entities.

# 7.12 COMPONENT C: CAPACITATING THE MUNICIPAL WORKFORCE

Section 68(1) of the MSA states, that a municipality must develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way. For this purpose the human resource capacity of a Municipality must comply with the Skills Development Act (SDA), 1998 (Act No. 81 of 1998), and the Skills Development Levies Act, 20 1999 (Act No. 28 of 1999).

#### 7.12.1.1 INTRODUCTION TO WORKFORCE CAPACITY DEVELOPMENT

The local sphere of government falls under Local Government Sector Education and Training Authority and is required to conduct skill audit and thereafter develop Workplace Skill Plan (WSP) which is accompanied by Training Plan. This Training Plan outlines the trainings that would be undertaken in a particular financial year. The employees are being sent to different training courses based on the skills identified in the WSP.

# 7.13 SKILLS DEVELOPMENT AND TRAINING

#### Table 94: Skills Matrix

	Skills Matrix													
		Emp		Num	ber of	skilled e	mploye	es requ	ired and	l actual	as at 30	June 20	19/20	
Manageme nt level	Gende r	loyee s in post as at 30 June 2019 /20			Other forms of training			Total						
		No.	Actual: End of 2019/2 0	Act ual: En d of 201 9/2 0	201 8/1 9Ta rge t	Actu al: End of 2019 /20	Actu al: End of 2019 /20	2019 /20 Targ et	Actu al: End of 2019 /20	Actu al: End of 2019 /20	2019 /20T arget	Actu al: End of 2019 /20	Actu al: End of 2019 /20	2019 /20 Targ et
MM and s57	Male	1	0	0	0	0	0	0	0	0	0	0	0	0
	Male	4	0	0	0	0	4	4	0	4	0	0	4	0
	Female	1	0	0	0	0	1	1	0	1	0	0	1	0
Councillors,	Female	2	0	0	0	0	0	0	0	2	2	2	2	2
senior officials and managers	Male	9	0	0	0	0	0	0	0	9	9	9	9	9
Technicians	Female	0	0	0	0	0	0	0	0	0	0	0	0	0
and associate professionals *	Male	0	0	0	0	0	0	0	0	0	0	0	0	0
Professional	Female	0	0	0	0	0	0	0	0	0	0	0	0	0
s	Male	0	0	0	0	0	0	0	0	0	0	0	0	0
Sub total	Female	0	0	0	0	0	0	0	0	0	0	0	0	0
	Male	0	0	0	0	0	0	0	0	0	0	0	0	0
Total		16	0	0	0	0	4	4	0	15	11	11	15	11
*Registered with	professional.	Associate	Body e.g CA	1 <i>(SA)</i>										T 4.5.1

#### Table 95: Financial Competency Development: Progress Report

Financial Competency Development: Progress Report*										
Description	A. Total number of officials employed by municipality (Regulation 14(4)(a) and (c))	B. Total number of officials employed by municipal entities (Regulation 14(4)(a) and (c)	Consolidated: Total of A and B	Consolidated: Competency assessments completed for A and B (Regulation 14(4)(b) and (d))	Consolidated: Total number of officials whose performance agreements comply with Regulation 16 (Regulation 14(4)(f))	Consolidated: Total number of officials that meet prescribed competency levels (Regulation 14(4)(e))				
Financial Officials	0	0	0		0	0				
Accounting officer	1	0	1	1	1	1				
Chief financial officer	1	0	1	1	1	1				
Senior managers	3	0	3	3	3	3				
Any other financial officials	10	0	10	7	0	7				
Supply Chain Management Officials	0	0	0	0	0	0				
Heads of supply chain management units	1	0	1	1	0	1				
Supply chain management senior managers	0	0	0	0	0	0				
TOTAL	16	0	16	13	5	13				

# 7.14 COMPONENT D: MANAGING THE WORKFORCE EXPENDITURE

#### 7.14.1 INTRODUCTION TO WORKFORCE EXPENDITURE

Section 66 of the MFMA states that the Accounting Officer of a Municipality must report to the Council on all expenditure incurred by the Municipality on staff salaries, wages, allowances and benefits. This is in line with the requirements of the Public Service Regulations, (2002), as well as National Treasury Budget and Reporting Regulations SA22 and SA23.

# 7.15 EMPLOYEE EXPENDITURE

The success or failure of a municipality depends on the quality of its political leadership, sound governance of its finances, the strength of its institutions and the caliber of staff working for the municipality.

Although sound financial governance is perceived to be most important, without proper personnel management, municipalities are likely to experience difficulty. This has become increasingly evident in a number of large municipalities that have recently found themselves in precarious financial situations, and is certainly true of many smaller municipalities. An analysis of municipal finances suggests that personnel issues lie at the heart of many of the financial problems experienced by municipalities.

At an aggregate level, about 33 per cent of the total municipal operating budget gets spent on the remuneration of personnel.

Municipalities are required to carry out quality services in an effective, efficient and financially sound manner by supporting the principles of ensuring cost-effective and affordable service delivery. Accountability and transparency are, therefore, important when managing workforce expenditure. If the Municipality wants to be effective, it is important to ensure that the Municipality plan properly. To ensure that the Municipality adhere to legislation, only approved and budgeted posts on the structure are advertised. The training and development of internal staff are aimed at ensuring that they are able to perform their duties better.

As can be seen from the graph below the workforce expenditure is on an upward curve since 2011. Demands by Labour have led to a steady increase in workforce expenditure despite a very slow economy. If the trend below continues in the future further pressure will be placed on the municipality's limited resources and will necessitate increases in tariffs that will place a greater burden on the rate payers.

#### 7.15.1 COMMENT ON WORKFORCE EXPENDITURE:

The Municipal workforce expenditure is on an upward curve since 2011. Demands by Labour have led to a steady increase in workforce expenditure despite a very slow economy. If the trend below continues in the future further pressure will be placed on the municipality's limited resources and will necessitate increases in tariffs that will place a greater burden on the rate payers.

Table 96: Number of Employees Whose Salaries Were Increased Due to Their Positions Being Upgraded

Number Of Employees Whose Salaries Were Increased Due To Their Positions Being Upgraded								
Beneficiaries Gender Total								
There were no salary increases due to upgrading of employee's position on the period under review.								
Those with disability are shown in brackets $'(x)'$ in the 'Number of beneficiaries' column as well as above).	s in the numbers at the right hand	d side of the column (as illustrated						

Table 97: Employees Whose Salary Levels Exceed the Grade Determined by Job Evaluation

Employees Whose Salary Levels Exceed The Grade Determined By Job Evaluation								
Occupation	Occupation Number of employees Job evaluation level Remuneration level Reason for deviation							
None.								

Table 98: Employees appointed to posts not approved

Employees appointed to posts not approved								
Department         Level         Date of appointment         No. appointed         Reason for appointment when no established post exist								
appointment     established post exist       No appointments were made to posts not approved on the structure.								

# 7.15.2 COMMENT ON WORKFORCE EXPENDITURE:

There was no upgrade of positions due to job evaluation for the financial year 2019/20. Some variances are legacy issues that occurred as a result of previous amalgamation.

# 8 CHAPTER 5 – FINANCIAL PERFORMANCE

#### INTRODUCTION

Chapter 5 contains information regarding financial performance and highlights specific accomplishments. The chapter comprises of the following three components:

- Component A: Statement of Financial Performance
- Component B: Spending Against Capital Budget
- Component C: Other Financial Matters

# 8.1 COMPONENT A: STATEMENTS OF FINANCIAL PERFORMANCE

#### INTRODUCTION TO FINANCIAL STATEMENTS

The municipality's performance during the year under review has been unsatisfactory, due to financial constraints, municipality experienced decline in revenue.

With the GRAP 24 (Presentation of Budget Information in Financial Statements) now effective, detailed analysis and comments for comparatives of Actual against Budgeted Amounts are shown in the financial statement, which forms part of this report.

# STATEMENTS OF FINANCIAL PERFORMANCE

#### 8.1.1 INTRODUCTION TO FINANCIAL STATEMENTS

The following sections provide an overview of the financial results of the Municipality for the year under review per economic classification compared to the prior year audited results, the original and final adjustments budget.

Total recognised revenue was R 193,390,866, the budgeted figure of R 189,049,992

The highlights of income recognised are as follows:

- Actual service charges amounts to R49,589,282 against a budget amount of R36,812,770
- Treasury withheld funds to repay unspent grants on MIG and WSIG.
- Total expenditure incurred amounted to R 224,801,652 and the budgeted expenditure was R185,035,157.

# GRANTS

#### Table 99: Grant Performance

Grants Performance				
	2018/2019		2019/2020	
Description	Actual	Budget	Adjustment Budget	Actual
Operational Transfers and Grants				
Equitable Shares		63,668,000.00	-	63,668,000.00
Other Transfers		5,625,000.00	-	5,625,000.00
Capital Grants and Transfers				
MIG		17,149,000.00	-	11,444,660.00
INEP		5,200,000.00		52,000,000.00
WSIG		24,000,000.00		16,187,351.00

Grants received from sources other than Division of Revenue Act (DoRA)

Grants Received From Sources Other Than Division of Revenue Act (DoRA)									
Details of Donor	Actual Grant 2019/20	Actual Grant 2019/20	2018/20 Municipal Contribution	Date Grant terminates	Date Municipal contribution terminates	Nature and benefit from the grant received, include description of any contributions in kind			
Parastatals – No	grants rece	eived							
Foreign Govern	ments/Dev	velopment	Aid Agencies -	No grants rec	eived				
			~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	~					
Private Sector /	Private Sector / Organisations – No grants received								
	~								
	Т 5.2.3								

#### 8.1.2 COMMENT ON CONDITIONAL GRANTS AND GRANT RECEIVED FROM OTHER SOURCES:

The municipality did not receive any conditional grants from sources other than the DoRA.

#### ASSET MANAGEMENT

Table 100: Treatment of the three largest assets acquired

TREATMEN	<b>JT OF THE THREE LARGEST AS</b>	SETS ACQUI	RED '2019/20				
	Asset 1						
Name	Koffiefontein 4 ml Water Treatment Works						
Description	Water Treatment Works Project in Jac	Water Treatment Works Project in Jacobsdal					
Asset Type	Infrastructure asset						
Key Staff Involved	Mpho Tsoene						
Staff Responsibilities	Project Management						
			2019/20				
Asset Value (Spent in 2019/20)			R 12.7 million				
Capital Implications	Service Delivery Asset						
Future Purpose of Asset	Improved Service Delivery						
Describe Key Issues							
Policies in Place to Manage Asset	Yes						
	Asset 2						
Name	Construction of 8 speed humps at 0.9						
Description	Construction of 8 speed humps at 0.9	km paved road	and storm water	in Luckhoff			
Asset Type	Infrastructure asset (Roads)						
Key Staff Involved	Mpho Tsoene						
Staff Responsibilities	Project Management						
			2019/20				
Asset Value (Spent in 2019/20)			R 6.9 million				
Capital Implications	Service Delivery Asset						
Future Purpose of Asset	Service delivery (roads)						
Describe Key Issues							
Policies in Place to Manage Asset	Yes						
	Asset 3						
Name	Construction of Sport Fields in Ditlha	ike - Koffiefont	ein				
Description	Construction of Sport Fields in Ditlha	ıke - Koffiefont	ein				
Asset Type	Infrastructure Asset						
Key Staff Involved	Mpho Tsoene						
Staff Responsibilities	Project management						
*			2019/20				
Asset Value (Spent in 2019/20)			8 million				
Capital Implications	Service Delivery Asset	•	•	•			
Future Purpose of Asset	Sports and Recreation						
Describe Key Issues							
Policies in Place to Manage Asset	Yes						

#### COMMENT ON ASSET MANAGEMENT:

Majority of Assets are procured through Grants, the Municipality has an asset management unit, which deals with all asset management issues.

Table 101: Repairs and Maintenance Expenditure

Repair and Maintenance Expenditure: 2019/20								
R' 000								
Original Adjustment Actual Budget variance								
Repairs and Maintenance Expenditure	6 469	3 469	3200	8%				
				Т 5.3.4				

# FINANCIAL RATIOS BASED ON KEY PERFORMANCE INDICATORS

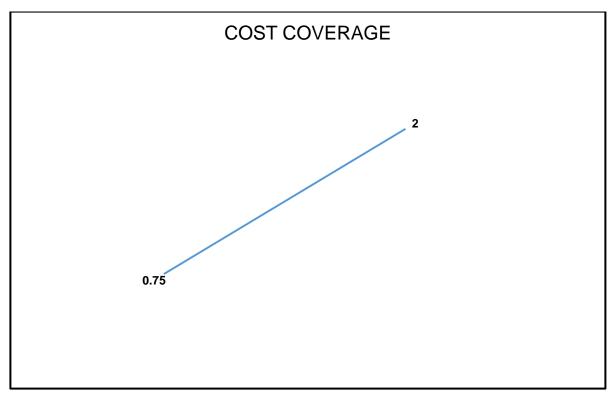


Figure 3: Ratio Cost Coverage

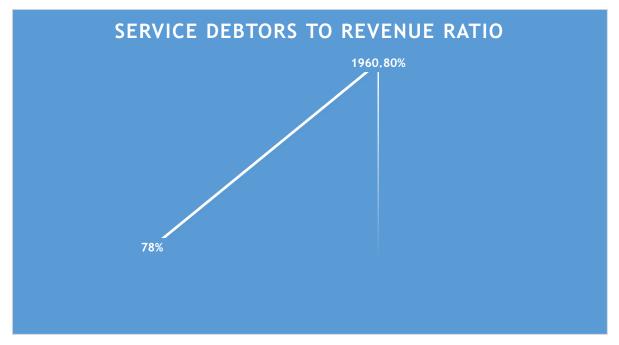


Figure 4: Service Debtors to Revenue Ratio

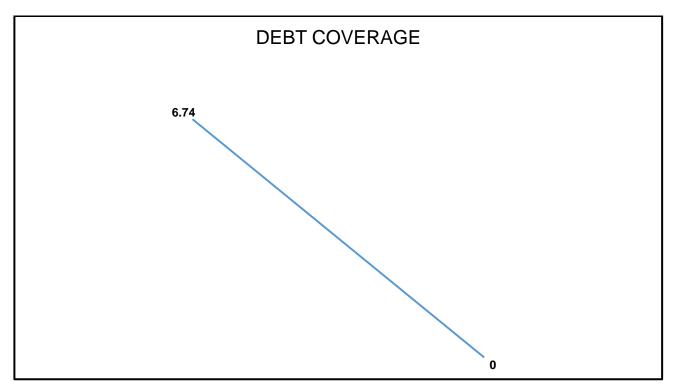
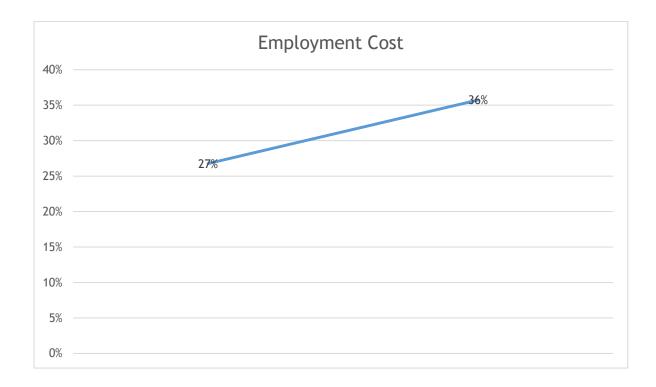


Figure 5: Debt Coverage Ratio

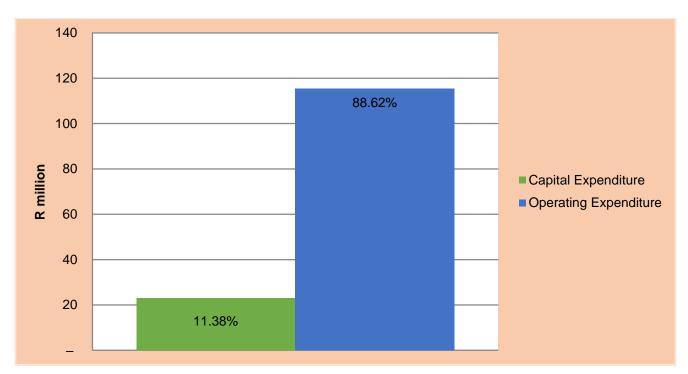


# Figure 6: Employee Cost

# 8.2 COMPONENT B: SPENDING AGAINST CAPITAL BUDGET

#### INTRODUCTION TO SPENDING AGAINST CAPITAL BUDGET

Capital expenditure relates mainly to construction projects that will have value lasting over many years. Capital expenditure is funded from grants, borrowings and operating expenditures and surpluses. Component B deals with capital spending indicating where the funding comes from and whether Municipalities are able to spend the available funding as planned. In this component it is important to indicate the different sources of funding as well as how these funds are spend.



#### CAPITAL EXPENDITURE

Figure 7: Capital Expenditure

#### 8.2.1 INDIGENTS HOUSEHOLDS

The municipality embarked on an indigent registration for the period under review. At the end of June 2020 the number was standing at 1722

#### 8.2.2 DEBTORS AGE ANALYSIS

The debtors of the municipality arise from the households, government, business and other. These debtors arise from the following services, water, electricity, sewerage and refuse removal.

#### DEBTORS PER SERVICE

The information below shows the total outstanding debtors of the municipality as at 30 June 2020.

Table 102: Debtors Age Analysis by Income Source (Exchange Transactions)

	197,029,634	148,955,530
Interest	60,194,841	49,055,425
Housing rental	2,179,878	1,948,253
Other	120,787	124,899
Refuse	35,772,585	26,058,681
Sewerage	40,048,823	29,781,675
Water	45,795,031	36,688,607
Electricity	12,917,689	5,297,990
Gross balances		

Table 103: Debtors Age Analysis by Income Source (Non- Exchange Transactions)

Assessment rates

42,332,920 38,568,858

#### 8.2.3 OPERATING EXPENDITURE

#### Budget on Cash Basis

	Approved budget	Adjustments	-	Actual amounts on comparable basis	budget and	Reference
	R	R	R	R	actual R	
Expenditure						
Employee costs	(53,561,422					
Remuneration of councillors	(4,127,430	n) -				
Depreciation / amortisation	(38,649,428	i) -	(38,649,42	(41,071,34)		
Impairment loss	-			- (13,232,33	<ol> <li>(13,232,331)</li> </ol>	Note 55.16
Finance costs	(600,000	) (1.400.000				
Debt Impairment	(22,998,000	-) -	(22,998,00			Note 55.18
Repairs and maintenance	(7,608,792	2,254,035				Note 55.19
Bulk purchases	(21,000,000	) (12,000,000				Note 55.20
Contracted services	(18,160,417	) 6,316,840				Note 55.21
General expenses	(15,612,244	) 2,111,701	(13,500,54	(19,522,56)	1) (6,022,018)	Note 55.22
Total expenditure	(182,317,733	) (2,717,424	) (185,035,15	7) (224,801,65	2) (39,766,495)	
Operating deficit	(1,103,554	) 5,118,389	4,014,83	5 (31,410,78	6) (35,425,621)	
Loss on disposal of assets	-			- (1,432,93		
Fair value adjustments	-			- (1,12	1) (1,121)	
Actuarial gains/losses	-			- 454,00		Note 55.25
Inventories losses				- 449,25	3 449,253	Note 55.26
	-			- (530,79	9) (530,799)	

#### **BASIC SERVICE AND INFRASTRUCTURE BACKLOGS – OVERVIEW**

#### 8.2.4 INTRODUCTION TO BASIC SERVICE AND INFRASTRUCTURE BACKLOGS

#### Table 104: Service Backlogs

Service Backlogs as at 30 June 2020										
Households (HHs)										
	*Service level above m	inimum standard	**Service level below r	ninimum standard						
	No. HHs	% HHs	No. HHs	% HHs						
Water	9814	100%	0	0						
Sanitation	9558	100%	0	0						
Electricity	5720	100%	0	0						
Waste management	9414	100%	0	0						
Housing										
	T 5.8.2									

#### 8.2.5 COMMENT ON BACKLOGS:

As can be seen the basic services backlogs are a huge problem for Letsemeng Local Municipality, only few projects were implemented in the last financial year and this were fully funded by MIG and WSIG.

# 8.3 COMPONENT C: CASH FLOW MANAGEMENT AND INVESTMENTS

#### INTRODUCTION TO CASH FLOW MANAGEMENT AND INVESTMENTS

The proper management of cash resources is paramount in ensuring viability and sustainable growth and development. The municipality did not maintain significant investments due to pressing operational requirements and an effort to maintain creditors' payment within 30 days and addressing the long term liabilities.

# **Cash Flow Statement**

		2020	2019 Restated*
	Note(s)	R	R
Cash flows from operating activities			
Receipts			
Sale of goods and services		29,313,566	19,396,391
Grants and subsidies received		90,739,763	88,677,569
Interest income		441,075	594,158
Other receipts		-	142,509
		120,494,404	108,810,627
Payments			
Employee costs		(63,522,321)	(56,640,529)
Supplier and other payments		(25,614,086)	(14,215,999)
Finance costs		(4,453,700)	(2,046,204)
		(93,590,107)	(72,902,732)
Net cash flows from operating activities	42	26,904,297	35,907,895
Cash flows from investing activities			
Purchase of property, plant and equipment	9	(29,369,375)	(33,508,468)
Net cash flows from investing activities		(29,369,375)	(33,508,468)
Cash flows from financing activities			
Finance lease payments		(35,741)	(819,418)
Net increase/(decrease) in cash and cash equivalents		(2,500,819)	1,580,009
Cash and cash equivalents at the beginning of the year		3,703,777	2,123,768
Cash and cash equivalents at the end of the year	7	1,202,958	3,703,777

# 8.4 COMPONENT D: OTHER FINANCIAL MATTERS

# 8.4.1 SUPPLY CHAIN MANAGEMENT

#### COMMENTS ON SUPPLY CHAIN MANAGEMENT

Organogram for Supply Chain Management Unit has been amended to include an extra Demand Acquisition vacant position which will be filled in 2019/2020 financial year.

# 8.4.2 GRAP COMPLIAINCE

#### COMMENTS ON GRAP COMPLIANCE

Letsemeng Local Municipal compiles its Annual Financial Statements in line with General Recognised Accounting Practise.

# 9. CHAPTER 6 – AUDITOR GENERAL AUDIT REPORT

# Report of the auditor-general to the Free State Legislature and the council on the Letsemeng Local Municipality

#### Report on the audit of the financial statements

# Qualified opinion

- 1. I have audited the financial statements of the Letsemeng local municipality set out on pages 158 to 293, which comprise the statement of financial position as at 30 June 2020, statement of financial performance, statement of changes in net assets, cash flow statement and statement of comparison of budget and actual amounts for the year then ended, as well as the notes to the financial statements, including a summary of significant accounting policies.
- 2. In my opinion, except for the effects and the possible effects of the matters described in the basis for qualified opinion section of this auditor's report, the financial statements present fairly, in all material respects, the financial position of the Letsemeng Local Municipality as at 30 June 2020, and its financial performance and cash flows for the year then ended in accordance with the South African Standards of Generally Recognised Accounting Practice (SA Standards of GRAP) and the requirements of the Municipal Finance Management Act 56 of 2003 (MFMA) and the Division of Revenue Act 16 of 2019 (Dora).

#### Basis for qualified opinion

#### **Receivables from exchange transactions**

3. I was unable to obtain sufficient appropriate audit evidence that receivables from exchange transactions had been properly accounted for, due to the status of accounting records. I was unable to confirm receivables from exchange transactions by alternative means. Consequently, I was unable to determine whether any adjustments was necessary to receivables from exchange transactions, stated at R60 942 871 in note 5 to the financial statements.

# Irregular expenditure

4. The municipality did not disclose all instances of irregular expenditure incurred in the notes to the financial statements, as required by section 125(2)(d) of the MFMA. The municipality made payments in contravention of the supply chain management (SCM) requirements, which were not disclosed. I was unable to determine the full extent of the understatement of irregular expenditure, stated at R340 741 253 (2019: R310 442 449) in note 48 to the financial statements, as it was impracticable to do so.

# Service charges

- 5. The municipality did not recognise revenue from service charges in accordance with GRAP 9, *Revenue from exchange transactions* as consumers were levied at incorrect tariffs or not billed for the services they received. Consequently, service charges and receivables from exchange transactions were understated by R11 303 301. Additionally, there was a resultant impact on the deficit for the period and the accumulated surplus.
- 6. During 2019, I was unable to obtain sufficient appropriate audit evidence for service charges as it could not be confirmed that the reports used by management to record the sales of prepaid electricity were reliable. I could also not confirm the estimates made where actual meter readings were not taken, due to a lack of information to support the estimate calculations. I was unable to confirm the service charges by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to service charges for the prior year, stated at R49 903 186 in note 20 to the financial statements.

# **General expenses**

7. The municipality did not recognise and classify all expenditure in accordance with GRAP 1, *Presentation of financial statements* as general expenses was not accounted for in the correct financial year and were also not correctly classified in the general ledger. Misstatements were identified with regard to the following lines items:

Line item	2020 overstatement/ (understatement)	2019 overstatement/ (understatement)
General expenses (note 38)	(4 714 519)	(11 503 613)
Repairs and maintenance (note 35)	1 679 746	-
Property, plant and equipment (note 9)	(1 650 256)	-
Professional and consulting fees (note 37)	1 034 002	2 254 134
Payables from exchange transactions (note 14)	(3 651 027)	(9 249 479)

# Context for the opinion

- 8. I conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the financial statements section of this auditor's report.
- 9. I am independent of the municipality in accordance with the International Ethics Standards Board for Accountants' *International code of ethics for professional accountants (including International Independence Standards)* (IESBA code) as well as other ethical requirements that are relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.
- 10. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

# Material uncertainty relating to going concern

- 11. I draw attention to the matter below. My opinion is not modified in respect of this matter.
- 12. Note 56 to the financial statements indicates that the municipality incurred a net loss of R31 941 585 during the year ended 30 June 2020 and, as of that date, the municipality's current liabilities exceeded its current assets by R71 535 877. In addition, as disclosed in note 14 to the financial statements, the municipality owed Eskom R54 512 777 (2019: R24 808 385) and the water boards R8 090 549 (2019: R3 936 106) as at 30 June 2020 these amounts were long overdue. These events or conditions, along with other matters as set forth in note 56, indicate that a material uncertainty exists that may cast significant doubt on the municipality's ability to continue as a going concern.

# Emphasis of matters

13. I draw attention to the matters below. My opinion is not modified in respect of these matters.

# Unauthorised expenditure

14. As disclosed in note 50 to the financial statements, the municipality incurred unauthorised expenditure of R91 986 310 (2019: R119 627 572) due to overspending of the approved budget.

# Fruitless and wasteful expenditure

15. As disclosed in note 49 to the financial statements, fruitless and wasteful expenditure of R5 727 502 (2019: R2 046 204) was incurred, mainly due to interest on arrear payments to creditors.

# **Restatement of corresponding figures**

16. As disclosed in note 45 to the financial statements, the corresponding figures for 30 June 2019 were restated as a result of errors in the financial statements of the municipality at, and for the year ended, 30 June 2020.

# Underspending of conditional grants

17. As disclosed in note 26 to the financial statements, the municipality materially underspent the municipal infrastructure grant by R5 725 651 (2019: R8 521 311) and the water services infrastructure grant by R8 040 310 (2019: R17 427 661).

# Material losses

 As disclosed in note 51 to the financial statements, material water distribution losses of R4 296 573 (2019: R4 223 691) and electricity distribution losses of R11 718 554 (2019: R10 691 429) were incurred by the municipality mainly due to leakages, burst water pipes, line losses, tampering and theft.

# Material impairment

 As disclosed in notes 5 and 6 to the financial statements, receivables from exchange transactions and receivables from non-exchange transactions were impaired by R160 195 339 (2019: R126 808 527).

# Other matter

20. I draw attention to the matter below. My opinion is not modified in respect of this matter.

# **Unaudited disclosure notes**

21. In terms of section 125(2)(e) of the MFMA, the municipality is required to disclose particulars of non-compliance with the MFMA in the financial statements. This disclosure requirement did not form part of the audit of the financial statements and, accordingly, I do not express an opinion on it.

# Responsibilities of the accounting officer for the financial statements

- 22. The accounting officer is responsible for the preparation and fair presentation of the financial statements in accordance with the SA Standards of GRAP and the requirements of the MFMA, and for such internal control as the accounting officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.
- 23. In preparing the financial statements, the accounting officer is responsible for assessing the municipality's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the municipality or to cease operations, or has no realistic alternative but to do so.

# Auditor-general's responsibilities for the audit of the financial statements

24. My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are

considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

25. A further description of my responsibilities for the audit of the financial statements is included in the annexure to this auditor's report.

#### Report on the audit of the annual performance report

#### Introduction and scope

- 26. In accordance with the Public Audit Act 25 of 2004 (PAA) and the general notice issued in terms thereof, I have a responsibility to report on the usefulness and reliability of the reported performance information against predetermined objectives for selected development priorities presented in the annual performance report. I performed procedures to identify material findings but not to gather evidence to express assurance.
- 27. My procedures address the usefulness and reliability of the reported performance information, which must be based on the municipality's approved performance planning documents. I have not evaluated the completeness and appropriateness of the performance indicators/measures included in the planning documents. My procedures do not examine whether the actions taken by the municipality enabled service delivery. My procedures also do not extend to any disclosures or assertions relating to planned performance strategies and information in respect of future periods that may be included as part of the reported performance information. Accordingly, my findings do not extend to these matters.
- 28. I evaluated the usefulness and reliability of the reported performance information in accordance with the criteria developed from the performance management and reporting framework, as defined in the general notice, for the following selected development priorities presented in the municipality's annual performance report for the year ended 30 June 2020:

Development priority	Pages in the annual performance report
KPA 1 – basic service delivery and infrastructure development	39-46

29. I performed procedures to determine whether the reported performance information was properly presented and whether performance was consistent with the approved performance planning documents. I performed further procedures to determine whether the indicators and

related targets were measurable and relevant, and assessed the reliability of the reported performance information to determine whether it was valid, accurate and complete.

30. The material findings in respect of the usefulness and reliability of the selected development priority is as follows:

# **KPA 1 – basic service delivery and infrastructure development**

#### Various indicators

31. I was unable to obtain sufficient appropriate audit evidence for the achievement as reported in the annual performance report for the indicators listed below. This was due to limitations placed on the scope of my work as the actual level of achievement for the year was not quantified. I was unable to confirm the reported achievement by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported achievements:

Indicator numbers	Indicator descriptions	Planned target	Reported achievement
TL3	100% completion of the new 4.2MI conventional WTW in Jacobsdal by 30 June 2020	100%	Not achieved
TL4	installation of 750 domestic water meters at Ditlhake (250), Sonwabile (250), Diamanthoogte (250). (MIS:321576) by 30 June 2020	750	Not achieved
TL6	installation of 681 domestic water meters at Jacobsdal (205) and Ratanang (476) by 30 June 2020 (MIS:321605)	681	Not achieved
TL7	installation of 2 bulk water meters and valves at Ratanang by 30 June 2020 (MIS:321605)	2	Not achieved
TL8	installation of 250 domestic water meters at Relebohile by 30 June 2020 (MIS:321628)	250	Not achieved
TL10	installation of 150 domestic water meters at Bolokanang by 30 June 2020 (MIS:321618)	150	Not achieved

Indicator numbers	Indicator descriptions	Planned target	Reported achievement
TL11	installation of 8 bulk water meters and valves at Petrusburg (5) and Bolokanang (3) by 30 June 2020 (MIS:321618)	8	Not achieved
TL12	20% construction of new pipeline from boreholes 14 and 15 in Petrusburg to reservoir at Bolokanang by 30 June 2020 MIS:325184)	20%	Not achieved
TL15	number of water samples submitted to an accredited laboratory for testing	24	Achieved
TL16	number of waste water samples submitted to an accredited laboratory for testing	24	Achieved
TL17	installation of 4 level control valves at Nkululeko (1), Bolokanang (2) and Petrusburg (1) reservoir	4	Not achieved

# Various indicators

32. A comparison between the actual performance of the year under review and the previous year was not included in the annual performance report for all the indicators reported on. In addition, the measures taken to improve performance against the targets listed below were not reported in the annual performance report:

Indicator numbers	Indicator descriptions
TL3	100% completion of the new 4.2MI conventional WTW in Jacobsdal by 30 June 2020
TL4	installation of 750 domestic water meters at Ditlhake (250), Sonwabile (250), Diamanthoogte (250). (MIS:321576) by 30 June 2020
TL5	installation of 1 bulk water meter at Koffiefontein (MIS:321576) by 30 June 2020
TL6	installation of 681 domestic water meters at Jacobsdal (205) and Ratanang (476) by 30 June 2020 (MIS:321605)
TL7	installation of 2 bulk water meters and valves at Ratanang by 30 June 2020 (MIS:321605)

Indicator numbers	Indicator descriptions
TL8	installation of 250 domestic water meters at Relebohile by 30 June 2020 (MIS:321628)
TL9	installation of 1 bulk water meter and valves in Luckhoff by 30 June 2020
TL10	installation of 150 domestic water meters at Bolokanang by 30 June 2020 (MIS:321618)
TL11	installation of 8 bulk water meters and valves at Petrusburg (5) and Bolokanang (3) by 30 June 2020 (MIS:321618)
TL12	20% construction of new pipeline from boreholes 14 and 15 in Petrusburg to reservoir at Bolokanang by 30 June 2020 (MIS:325184)
TL17	installation of 4 level control valves at Nkululeko (1), Bolokanang (2) and Petrusburg (1) reservoir

# Various indicators

33. I was unable to obtain sufficient appropriate audit evidence that systems and processes were established to enable the consistent measurement and reliable reporting of performance against the predetermined indicator definitions. This was due to a lack of sufficient measurement definitions and processes. I was unable to validate the existence of systems and processes by alternative means.

Indicator numbers	Indicator descriptions	Planned target	Reported achievement
TL3	100% completion of the new 4.2Ml conventional WTW in Jacobsdal by 30 June 2020	100%	Not achieved
TL4	Installation of 750 domestic water meters at Ditlhake (250), Sonwabile (250), Diamanthoogte (250). (MIS:321576) by 30 June 2020	750	Not achieved
TL6	Installation of 681 domestic water meters at Jacobsdal	681	Not achieved

Indicator numbers	Indicator descriptions	Planned target	Reported achievement
	(205) and Ratanang (476) by 30 June 2020 (MIS:321605)		
TL7	Installation of 2 bulk water meters and valves at Ratanang by 30 June 2020 (MIS:321605)	2	Not achieved
TL8	Installation of 250 domestic water meters at Relebohile by 30 June 2020 (MIS:321628)	250	Not achieved
TL10	Installation of 150 domestic water meters at Bolokanang by 30 June 2020 (MIS:321618)	150	Not achieved
TL11	Installation of 8 bulk water meters and valves at Petrusburg (5) and Bolokanang (3) by 30 June 2020 (MIS:321618)	8	Not achieved
TL17	Installation of 4 level control valves at Nkululeko (1), Bolokanang (2) and Petrusburg (1) reservoir	4	Not achieved

# Various indicators

34. I was unable to obtain sufficient appropriate audit evidence that clearly defined the predetermined deadline for delivery to be used when measuring the actual achievement for the targets listed below. This was due to insufficient measurement definitions and processes. I was unable to test whether the targets for these indicators were clearly defined by alternative means.

Indicator numbers	Indicator descriptions	Planned Target	Reported achievement
TL15	Number of water samples submitted to an accredited laboratory for testing	24	Achieved
TL16	number of waste water samples submitted to an accredited laboratory for testing	24	Achieved

TL17	installation of 4 level control valves at Nkululeko (1), Bolokanang (2) and Petrusburg (1) reservoir	4	Not achieved	1

#### Other matter

35. I draw attention to the matter below.

# Achievement of planned targets

36. Refer to the annual performance report on pages xx to xx for information on the achievement of planned targets for the year. This information should be considered in the context of the material findings on the usefulness and reliability of the reported performance information in paragraphs 31 to 34 of this report.

Report on the audit of compliance with legislation

#### Introduction and scope

- 37. In accordance with the PAA and the general notice issued in terms thereof, I have a responsibility to report material findings on the municipality's compliance with specific matters in key legislation. I performed procedures to identify findings but not to gather evidence to express assurance.
- 38. The material findings on compliance with specific matters in key legislation are as follows:

# Annual financial statements and annual reports

39. The financial statements submitted for auditing were not prepared in all material respects in accordance with the requirements of section 122(1) of the MFMA. Material misstatements of non-current assets, liabilities and disclosure items identified by the auditors in the submitted financial statements were subsequently corrected, but the uncorrected material misstatements and supporting records that could not be provided resulted in the financial statements receiving a qualified audit opinion.

#### **Expenditure management**

- 40. Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA.
- 41. I was unable to obtain sufficient appropriate audit evidence that payments from the municipality's bank accounts were approved by the chief financial officer, as required by section 11(1) of the MFMA.
- 42. Reasonable steps were not taken to ensure that the municipality implements and maintains an effective system of expenditure control, including procedures for the approval of funds, as required by section 65(2)(a) of the MFMA.
- 43. An adequate management, accounting and information system that recognised expenditure when it was incurred was not in place, as required by section 65(2)(b) the MFMA.
- 44. Reasonable steps were not taken to prevent irregular expenditure, as required by section 62(1)(d) of the MFMA. The expenditure disclosed does not reflect the full extent of the irregular expenditure, as indicated in the basis for qualification paragraph. The majority of the disclosed irregular expenditure was caused by unspent conditional grants not being cashbacked at the end of the financial year, and SCM process not being followed.
- 45. Reasonable steps were not taken to prevent unauthorised expenditure of R91 986 310, as disclosed in note 50 to the financial statements, in contravention of section 62(1)(d) of the MFMA. The majority of the unauthorised expenditure was caused by non-cash items that were not adequately budgeted for.
- 46. Reasonable steps were not taken to prevent fruitless and wasteful expenditure of R5 727 502, as disclosed in note 49 to the financial statements, in contravention of section 62(1)(d) of the MFMA. The majority of the disclosed fruitless and wasteful expenditure was caused by interest levied on overdue payables.

# **Revenue management**

- 47. An adequate management, accounting and information system that accounts for revenue and debtors was not in place, as required by section 64(2)(e) of the MFMA.
- 48. An effective system of internal control for debtors and revenue was not in place, as required by section 64(2)(f) of the MFMA.

49. Revenue due to the municipality was not calculated monthly, as required by section 64(2)(b) of the MFMA.

### **Consequence management**

- 50. Unauthorised expenditure incurred by the municipality was not investigated to determine whether any person was liable for the expenditure, as required by section 32(2)(a) of the MFMA.
- 51. Irregular expenditure incurred by the municipality was not investigated to determine whether any person was liable for the expenditure, as required by section 32(2)(b) of the MFMA.
- 52. Fruitless and wasteful expenditure incurred by the municipality was not investigated to determine whether any person was liable for the expenditure, as required by section 32(2)(b) of the MFMA.

### **Conditional grants**

53. The municipal infrastructure grant and the water services infrastructure grant were not spent for their intended purposes in accordance with the applicable grant framework, as required by section 17(1) of Dora.

### Strategic planning and performance management

54. The performance management system and related controls were not maintained and implemented to ensure sufficient appropriate audit evidence, and ensure that systems and processes established enable consistent measurement and reliable reporting of processes, as required by municipal planning and performance management regulation 7(1).

### **Procurement and contract management**

- 55. Some goods and services with a transaction value below R200 000 were procured without obtaining the required price quotations, in contravention of SCM regulations 17(a) and (c). Similar non-compliance was also reported in the prior year.
- 56. Quotations and some contracts were accepted from bidders who did not submit a declaration on whether they are employed by the state or connected to any person employed by the state, as required by SCM regulation 13(c). Similar non-compliance was also reported in the prior year.

- 57. Competitive bids were adjudicated by a bid adjudication committee that was not composed in accordance with SCM regulation 29(2). Similar non-compliance was also reported in the prior year.
- 58. Sufficient appropriate audit evidence could not be obtained that the performance of some contractors or providers was monitored monthly, as required by section 116(2)(b) of the MFMA. Similar non-compliance was also reported in the prior year.
- 59. Sufficient appropriate audit evidence could not be obtained that all extensions or modifications to contracts were approved by a properly delegated official, as required by SCM regulation 5. Similar non-compliance was also reported in the prior year.
- 60. Sufficient appropriate audit evidence could not be obtained that contract performance, and monitoring measures and methods were sufficient to ensure effective contract management, in contravention of section 116(2)(c) of the MFMA. Similar non-compliance was also reported in the prior year.

### **Other information**

- 61. The accounting officer is responsible for the other information. The other information comprises the information included in the annual report. The other information does not include the financial statements, the auditor's report and those selected KPA presented in the annual performance report that have been specifically reported in this auditor's report.
- 62. My opinion on the financial statements and findings on the reported performance information and compliance with legislation do not cover the other information and I do not express an audit opinion or any form of assurance conclusion on it.
- 63. In connection with my audit, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements and the selected KPA presented in the annual performance report, or my knowledge obtained in the audit, or otherwise appears to be materially misstated.
- 64. I did not receive the other information prior to the date of this auditor's report. When I do receive and read this information, if I conclude that there is a material misstatement therein, I am required to communicate the matter to those charged with governance and request that the other information be corrected. If the other information is not corrected, I may have to retract this auditor's report and re-issue an amended report as appropriate. However, if it is corrected this will not be necessary.

### **Internal control deficiencies**

- 65. I considered internal control relevant to my audit of the financial statements, reported performance information and compliance with applicable legislation; however, my objective was not to express any form of assurance on it. The matters reported below are limited to the significant internal control deficiencies that resulted in the basis for the qualified opinion, the findings on the annual performance report and the findings on compliance with legislation included in this report.
- 66. Leadership did not monitor and enforce the implementation of the corrective measures included in the audit action plan. These measures were to address the weaknesses of the finance and supply chain directorates in procurement and contract management and the prevention of irregular, fruitless and wasteful, and unauthorised expenditure.
- 67. A lack of commitment of key officials and staff supporting them to implementing and monitoring internal controls over daily and monthly processing of transactions resulted in the audit findings included in this report.
- 68. There was no consequence management at the municipality and officials were not held accountable for irregular, unauthorised, and fruitless and wasteful expenditure incurred in the current and previous financial years.
- 69. Management did not in all instances effectively review and monitor the municipality's compliance with laws and regulations, due to their slow response in addressing the drivers of the compliance findings identified in the prior year. As a result, material instances of non-compliance that could have been prevented were repeated by the municipality.
- 70. Ineffective monitoring and supervision over financial and performance reporting resulted in material misstatements on the financial statements and annual performance report. The municipality continued to rely on consultants to resolve the prior year's audit findings; however, internal controls within the municipality did not improve as repeat findings were reported in the current year.

### **Material irregularities**

71. In accordance with the PAA and the Material Irregularity Regulations, I have a responsibility to report on material irregularities identified during the audit.

### Material irregularities in progress

72. I identified a material irregularity during the audit and notified the accounting officer, as required by material irregularity regulation 3(2). By the date of this auditor's report, the response of the accounting officer was not yet due. This material irregularity will be included in the next year's auditor's report.



Auditing to build public confidence

## Annexure – Auditor-general's responsibility for the audit

1. As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the financial statements and the procedures performed on reported performance information for selected KPA and on the municipality's compliance with respect to the selected subject matters.

### Financial statements

- 2. In addition to my responsibility for the audit of the financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the financial statements, whether due to
    fraud or error; design and perform audit procedures responsive to those risks; and obtain audit
    evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not
    detecting a material misstatement resulting from fraud is higher than for one resulting from error,
    as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override
    of internal control
  - obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the municipality's internal control
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of
    accounting in the preparation of the financial statements. I also conclude, based on the audit
    evidence obtained, whether a material uncertainty exists relating to events or conditions that may
    cast significant doubt on the ability of the Letsemeng Local Municipality to continue as a going
    concern. If I conclude that a material uncertainty exists, I am required to draw attention in my
    auditor's report to the related disclosures in the financial statements about the material uncertainty
    or, if such disclosures are inadequate, to modify my opinion on the financial statements. My
    conclusions are based on the information available to me at the date of this auditor's report.
    However, future events or conditions may cause a municipality to cease operating as a going
    concern
  - evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and determine whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

### Communication with those charged with governance

3. I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

4. I also confirm to the accounting officer that I have complied with relevant ethical requirements regarding independence, and communicate all relationships and other matters that may reasonably be thought to have a bearing on my independence and, where applicable, the actions taken to eliminate threats or the safeguards applied.

### GLOSSARY

Accessibility indicators	Explore whether the intended beneficiaries are able to access services or outputs.
Accountability	Documents used by executive authorities to give " <i>full and regular</i> " reports on the matters under
documents	their control to Parliament and provincial legislatures as prescribed by the Constitution. This
	includes plans, budgets, in-year and Annual Reports.
Activities	The processes or actions that use a range of inputs to produce the desired outputs and
	ultimately outcomes. In essence, activities describe "what we do".
Adequacy indicators	The quantity of input or output relative to the need or demand.
Annual Report	A report to be prepared and submitted annually based on the regulations set out in Section
	121 of the Municipal Finance Management Act. Such a report must include annual financial
	statements as submitted to and approved by the Auditor-General.
Approved Budget	The annual financial statements of a municipality as audited by the Auditor General and
	approved by council or a provincial or national executive.
Baseline	Current level of performance that a municipality aims to improve when setting performance
	targets. The baseline relates to the level of performance recorded in a year prior to the
	planning period.
Basic municipal service	A municipal service that is necessary to ensure an acceptable and reasonable quality of life to
	citizens within that particular area. If not provided it may endanger the public health and
D 1	safety or the environment.
Budget year	The financial year for which an annual budget is to be approved – means a year ending on 30
	June.
Cost indicators	The overall cost or expenditure of producing a specified quantity of outputs.
Distribution indicators	The distribution of capacity to deliver services.
Financial Statements	Includes at least a statement of financial position, statement of financial performance, cash-
	flow statement, notes to these statements and any other statements that may be prescribed.
General Key	After consultation with MECs for local government, the Minister may prescribe general key
performance indicators	performance indicators that are appropriate and applicable to local government generally.
Impact	The results of achieving specific outcomes, such as reducing poverty and creating jobs.
Inputs	All the resources that contribute to the production and delivery of outputs. Inputs are "what
-	we use to do the work". They include finances, personnel, equipment and buildings.
Integrated Development	Set out municipal goals and development plans.
Plan (IDP)	
National Key	Service delivery & infrastructure
performance areas	Economic development
	Municipal transformation and institutional development
	Financial viability and management
	Good governance and community participation
Outcomes	The medium-term results for specific beneficiaries that are the consequence of achieving
	specific outputs. Outcomes should relate clearly to an institution's strategic goals and
	objectives set out in its plans. Outcomes are "what we wish to achieve".
Outputs	The final products, or goods and services produced for delivery. Outputs may be defined as
	"what we produce or deliver". An output is a concrete achievement (i.e. a product such as a
	passport, an action such as a presentation or immunization, or a service such as processing an
	application) that contributes to the achievement of a Key Result Area.
Performance Indicator	Indicators should be specified to measure performance in relation to input, activities, outputs,
	outcomes and impacts. An indicator is a type of information used to gauge the extent to
	which an output has been achieved (policy developed, presentation delivered, service
	rendered)

Performance	Generic term for non-financial information about municipal services and activities. Can also
Information	be used interchangeably with performance measure.
Performance Standards:	The minimum acceptable level of performance or the level of performance that is generally accepted. Standards are informed by legislative requirements and service-level agreements. Performance standards are mutually agreed criteria to describe how well work must be done in terms of quantity and/or quality and timeliness, to clarify the outputs and related activities of a job by describing what the required result should be. In this EPMDS performance standards are divided into indicators and the time factor.
Performance Targets:	The level of performance that municipalities and its employees strive to achieve. Performance Targets relate to current baselines and express a specific level of performance that a municipality aims to achieve within a given time period.
Service Delivery Budget Implementation Plan	Detailed plan approved by the mayor for implementing the municipality's delivery of services; including projections of the revenue collected and operational and capital expenditure by vote for each month. Service delivery targets and performance indicators must also be included.
Vote:	One of the main segments into which a budget of a municipality is divided for appropriation of money for the different departments or functional areas of the municipality. The Vote specifies the total amount that is appropriated for the purpose of a specific department or functional area. Section 1 of the MFMA defines a "vote" as: <i>a) one of the main segments into which a budget of a municipality is divided for the appropriation of money for the different departments or functional areas of the municipality; and</i> <i>b) which specifies the total amount that is appropriated for the purposes of the department or functional area concerned</i>

# APPENDICES

# APPENDIX 'A' – COUNCILLORS; COMMITTEE ALLOCATION AND COUNCIL ATTENDANCE

Councillors, Committees Allocated and Council Attendance							
Full Time / Part Time FT/PT		Committees Allocated	*Ward and/ or Party Represented	Percentage Council Meetings Attendance	Percentage Apologies for non- attendance		
Cllr MA Lebaka	FT	Oversight role	ANC – PR	98	2		
Cllr XW Nqelani	P/T	Finance – Chairperson Add members: • Cllr PN Dibe • Cllr MJ Phaliso • Cllr JDJ Barnes	ANC - Ward Councillor	98	2		
Cllr SJ Bahumi	P/T	Good Governance and Monitoring (MPAC) – Chairperson Add members: -Cllr AN November -Cllr MJ Phaliso -Cllr JDJ Barnes -Cllr TS Moqhoishi	ANC – Ward Councillor	98	2		
Cllr PV Mlozana	P/T	Corporate Services – Chairperson Add members: - Cllr AN November - Cllr TV Nthapo Additional member –	ANC – Ward Councillor ANC – Ward	98 95	2		
Cllr MC Ntemane	P/T	Technical Services	Councillor	95	2		
Cllr MJ Phaliso	P/T	Technical Services – Chairperson Add members: - Cllr MC Ntemane - Cllr TS Moqhoishi	ANC – Ward Councillor	98	2		
Cllr AN November	P/T	Community Services, Planning and LED – Chairperson	ANC – PR Councillor	95	5		

		Add members: - Cllr PM Dibe - Cllr JDJ Barnes			
Cllr PM Dibe	P/T	Additional member - Community Services	ANC – PR Councillor	98 2	
Cllr JDJ Barnes	P/T	Additional member - Finance Services	DA – PR Councillors	98 2	
Cllr TV Nthapo	P/T	Additional member - Corporate Services	DA – PR Councillor	98 2	
Cllr TS Moqhoishi	P/T	Additional member - Technical Services	EFF – PR Councillor	98 2	
Note: * Councillors app	ointed on a p	proportional basis do not hav	e wards allocated to	them T	A.1

# APPENDIX B – COMMITTEES AND COMMITTEE PURPOSES

Committees (other than Mayora	Committees (other than Mayoral / Executive Committee) and Purposes of Committees					
Municipal Committees	Purpose of Committee					
Municipal Public Accounts Committee	Playing an oversight Role over the finances and the administration of the Municipality					
Audit Committee	Performing duties as stipulated in Section 166 of the MFMA					
Finance Committee	Perform duties as outlined on the legislation and advice council on finance related matters					
Technical Services Committee	Perform duties as outlined on the legislation and advice council on technical department related matters					
Corporate Services	Perform duties as outlined on the legislation and advice council on Corporate services related matters					
Community and LED services	Perform duties as outlined on the legislation and advice council on Community services and LED related matters					

## APPENDIX C –THIRD TIER ADMINISTRATIVE STRUCTURE

Third Tier Structure					
Directorate	Director/Manager (State title and name)				
Office of the Municipal Manager	Municipal Manager – Mr TL Mkhwane				
Financial Services	Chief Financial Officer – Mr SJ Tooi				
Technical Services	Director: Technical Services – Mrs DG Tsikang				
Corporate services	Acting Director: Corporate Services – Mr S Qwelane				
Community Services	Director: Community Services – Mr CJ Makhoba				

# APPENDIX D –FUNCTIONS OF MUNICIPALILTY/ENTITY

Municipal Functions					
Municipal Functions	Function Applicable to				
Constitution Schedule 4, Part B functions:	Municipality (Yes / No)*				
Air pollution	No				
Building regulations	Yes				
Child care facilities	No				
Electricity and gas reticulation	Yes				
Firefighting services	Yes				
Local tourism	Yes				
Municipal airports	No				
Municipal planning	Yes				
Municipal health services	No				
Municipal public transport	No				
Municipal public works only in respect of the needs of municipalities in the discharge of their					
responsibilities to administer functions specifically assigned to them under this Constitution or	Yes				
any other law					
Pontoons, ferries, jetties, piers and harbours, excluding the regulation of international and	No				
national shipping and matters related thereto	190				
Storm water management systems in built-up areas	Yes				
Trading regulations	No				
Water and sanitation services limited to potable water supply systems and domestic waste-	Yes				
water and sewage disposal systems	165				
Beaches and amusement facilities	No				
Billboards and the display of advertisements in public places	Yes				
Cemeteries, funeral parlours and crematoria	Yes				
Cleansing	Yes				
Control of public nuisances	Yes				
Control of undertakings that sell liquor to the public	Yes				
Facilities for the accommodation, care and burial of animals	Yes				
Fencing and fences	Yes				
Licensing of dogs	No				
Licensing and control of undertakings that sell food to the public	Yes				
Local amenities	Yes				

Municipal Functions					
Municipal Functions	Function Applicable to				
Constitution Schedule 4, Part B functions:	Municipality (Yes / No)*				
t facilities	Yes				
	No				
abattoirs	No				
parks and recreation	Yes				
roads	Yes				
ution	Yes				
	No				
ces	Yes				
noval, refuse dumps and solid waste disposal	Yes				
ing	Yes				
ing	Yes				
l parking	Yes				

## APPENDIX E – WARD REPORTING

	Functionality of Ward Committees							
Ward Name (Number)	Name of Ward Councillor and elected Ward committee members	Committee established (Yes / No)	Number of monthly Committee meetings held during the year	Number of monthly reports submitted to Speakers Office on time	Number of quarterly public ward meetings held during year			
1	Cllr XW Nqelani	Yes	-	-	-			
2	Cllr PV Mlozana	Yes	-	-	-			
3	Cllr MA Lebaka	Yes	-	-	-			
4	Cllr MC Ntemane	Yes		-	-			
5	Cllr MJ Phaliso	Yes	-	-	-			
6	Cllr SJ Bahumi	Yes	-	-	-			

# APPENDIX F – WARD INFORMATION

	Ward Title: Ward Name (Number)						
Capital Projects: Seven Largest in '2019/20 (Full List at Appendix O)							
				R' 000			
No.	Project Name and detail	Start Date	End Date	Total Value			
4	Koffiefontein: Construction of new sports facility in Ditlhake	2018-07-16	2020-04-28	R13 065 000			
2	Jacobsdal: Construction of new water treatment works ( 4.2 ml/day)	2014	2021-04-30	R12,142,579.51			
5	Koffiefontein: Construction of new sports facility in Sonwabile	2019	Not yet completed	R2 551 452.00			
4	Upgrading of Koffiefonteing substation and bulk feeder lines	2018	2020/07/31	R 5.2 000 00			
4 & 5	Koffiefontein/Ditlake/Diamanthoogte: Installation of 340 new domestic water meters and refurbishment of 432 domestic water meters (MIS:321576)	2020-07-16	2021-04-28	R2,689,666.28			
1	Jacobsdal/Ratanang: Installation of 232 new domestic water meters, bulk water meters, 296 refurbishment of domestic meters (MIS:321605)	2020-02-21	2021-04-28	R1,740,766.55			

Basic Service Provision						
Detail	Water	Sanitation	Electricity	Refuse	Housing	
Households with minimum service delivery	8916	8223	8040	8081		

Households without minimum service delivery		490	0	0	
Total Households*	8916	8713	8040	8081	
Houses completed in year					
Shortfall in Housing units					

Top Two Service Delivery Priorities for Ward (Highest Priority First)								
Ward No.	Priority Name and Detail	Progress During '2019/20						
1 (Jacobsdal)	Jacobsdal: Construction of new water	The project is under construction at 97% progress						
	treatment works ( 4.2 ml/day)							
4 & 5	Koffiefontein/Dithlake: Upgrading of sport	The project is under construction at 100% progress						
(Koffiefontein))	facility							

# APPENDIX G – RECOMMENDATIONS OF THE MUNICIPAL AUDIT COMMITTEE 2019/20

	Municipal Audit Committee Recommendations										
Date of Committee	Committee recommendations during 2019/20	Recommendations adopted (enter Yes) If not adopted (provide explanation)									
N/A											
		TG									

# APPENDIX H – LONG TERM CONTRACTS AND PUBLIC PRIVATE PARTNERSHIPS

Long Term Contracts (Largest Contracts Entered into during 2019/20) R' 000								
Name of Service Provider (Entity or Municipal Department)	Description of Services Rendered by the Service Provider	Start Date of Contract	Expiry date of Contract	Project manager	Contract Value			
Pan Solutions	Internet, Telephones and emails hosting services for 3 Years	03/06/2019	03/06/2021	IT Technician	695 000.00			

Long Term Contracts (Largest Contracts Entered into during 2019/20) R' 000									
Name of Service Provider (Entity or Municipal Department)	Description of Services Rendered by the Service Provider	Start Date of Contract	Expiry date of Contract	Project manager	Contract Value				
BlaQ M Holdings	Short Term Insurance for 3 Years	03/06/2019	03/06/2021	SCM Manager	1500 289.00				
		•	•		T H.1				

Public Private Partnerships Entered into during 2019/20										
R' 000										
Name and Description	Description Name of Bartrag(a)		Expiry	Project	Value					
of Project	Name of Partner(s)	Date	date	manager	2015/16					
	None entere	ed into.								
NONE										
					T H.2					

# APPENDIX I – MUNICIPAL ENTITY/ SERVICE PROVIDER PERFORMANCE SCHEDULE

The municipality do not have a municipal entity.

# APPENDIX J – DISCLOSURES OF FINANCIAL INTERESTS

Disclosures of Financial Interests								
Period 1 J	uly to 30 June of 2019/20	(Current Year)						
Position	Name	Description of Financial interests* (Nil / Or details)						
(Executive) Mayor	Cllr Lebaka	Nil						
Member of MayCo / Exco								
Councillors								
	Cllr TS Moqhoishi	Nil						
	Cllr AN November	Nil						
	Cllr TV Nthapo	Nil						
	Cllr JDJ Barnes	Nil						
	Cllr XW Nqelani	Nil						
	Cllr Dibe	Nil						
	Cllr MC Ntemane	Nil						
	Cllr SJ Bahumi	Nil						
	Cllr MJ Phaliso	Nil						
	Cllr PV Mlozana	Nil						
Municipal Manager	Mr TL Mkhwane	Nil						
Chief Financial Officer	Mr SJ Tooi	Nil						
Other S57 Officials	Ms DG Motlogelwa	Nil						
	Mr CJ Makhoba	Nill						

# APPENDIX K (ii): REVENUE COLLECTION PERFORMANCE BY SOURCE

transactions						
Service charges	40,825,324	(4,012,554)	36,812,770	49,589,282	12,776,512	Note 55.1
Rental of facility/equipment	473,400	(189,360)	284,040	604,448	320,408	Note 55.2
Interest on debtors	4,069,737	-	4,069,737	11,364,140	7,294,403	Note 55.3
Other income	1,059,258	(211,852)	847,406	575,775	(271,631)	Note 55.4
Dividends received	41,236	(31,236)	10,000	-	(10,000)	Note 55.5
Interest-external investment	443,117	(53,174)	389,943	441,075	51,132	Note 55.6
Total revenue from exchange transactions	46,912,072	(4,498,176)	42,413,896	62,574,720	20,160,824	
Revenue from non-exchange transactions						
Taxation revenue Property rates	20,826,444	1,666,116	22,492,560	23,906,946	1,414,386	
Interest on debtors	-	-	-	3,957,976	3,957,976	Note 55.8
Transfer revenue						
Transfer and subsidies	113,452,000	10,655,000	124,107,000	102,922,774	(21,184,226)	Note 55.9
Fines	18,930	12,873	31,803	28,450	(3,353)	Note 55.10
Licences and permits	4,733	-	4,733	-	(4,733)	Note 55.11
Total revenue from non-exchange transactions	134,302,107	12,333,989	146,636,096	130,816,146	(15,819,950)	
Total revenue	181,214,179	7,835,813	189,049,992	193,390,866	4,340,874	

### APPENDIX L: CONDITIONAL GRANTS RECEIVED/SPENT

Grants Performance				
	2018/2019		2019/2020	
Description	Actual	Budget	Adjustment Budget	Actual
<b>Operational Transfers and Grants</b>	_	_	_	_
Equitable Shares		63,668,000.00	-	63,668,000.00
Other Transfers		5,625,000.00	-	5,625,000.00
Capital Grants and Transfers				
MIG		17,149,000.00	-	11,444,660.00
INEP		5,200,000.00		52,000,000.00
WSIG		24,000,000.00		16,187,351.00

## APPENDIX M: CAPITAL EXPENDITURE – NEW & UPGRADE/RENEWAL PROGRAMMES

### APPENDIX M (i): CAPITAL EXPENDITURE - NEW ASSETS PROGRAMME

Capital Expenditure - New Assets Programme*								
Description	2018/19	018/19 2019/20			Planned Capital expenditure			
	Actual	Original Budget	Adjustment Budget	Actual Expenditure	FY + 1	FY + 2	FY + 3	
Capital expenditure by Asset Class								
Infrastructure - Total	-			-	Ι	Ι	-	
Infrastructure: Road transport - Total	_				-	-	-	
Roads, Pavements & Bridges Storm water								
Infrastructure: Electricity - Total					_	_	_	
Generation Transmission ざ Reticulation Street Lighting								
Infrastructure: Water - Total	_				-	-	-	
Dams & Reservoirs								

Water purification Reticulation						
Infrastructure: Sanitation - Total	_			_		_
Reticulation						
Sewerage purification						
Infrastructure: Other - Total	-		-	-	_	_
Waste Management						
Transportation						
Gas						
Community - Total	_		_	-	-	-
Parks & gardens						
Sports fields & stadia						
Swimming pools						
Community halls						
Libraries						
Recreational facilities						
Fire, safety & emergency						
Security and policing						
Buses						
Clinics						
Museums & Art Galleries						
Cemeteries						
Social rental housing						
Other						
Table continued next page	-			·	-	

Table continued from previous page							
С	apital Expend	iture - New	Assets Progra	mme*			R '000
	2018/19		2019/20		Planned	Capital exp	
Description	Actual	Original Budget	Adjustment Budget	Actual Expenditure	FY + 1	FY + 2	FY + 3
Capital expenditure by Asset Class							
Heritage assets - Total	_			-	-	-	-
Buildings							
Other							
Investment properties - Total	_			-	-	-	-
Housing development							
Other							
-							
Other assets	_				-	-	-
General vehicles							
Specialised vehicles							
Plant & equipment							
Computers - hardware/equipment Furniture and other office equipment							
Abattoirs							
Markets							
Civic Land and Buildings							
Other Buildings							
Other Land							

Surplus Assets - (Investment or Inventory) Other					
Agricultural assets	-		-	-	-
List sub-class					
Biological assets	-		l	-	_
List sub-class					
Intangibles	_		-	_	_
Computers - software & programming Other <i>(list sub-class)</i>					
Total Capital Expenditure on new assets	-		-	-	-

# APPENDIX N – CAPITAL PROGRAMME BY PROJECT 2019/20

				R' 00	
Capital Project	Original Budget	Adjust ment Budget	Actual	Variance (Act - Adj) %	Variance (Act - OB) %
Water					
Upgrading of Jacobsdal Water Treatment Works	24 000 000	0	12 374 806.6		
Sanitation/Sewerage					
Ratanang sanitation of 202 stands	7 263 727	0	5 660 360.35		
Electricity					
Upgrading of Koffiefonteing substation and bulk feeder lines	670 000	0	300 947.4		
Other					
Koffiefonteing upgrading of 2.2km paved road and storm water	12 380 666	0	12 380 666		
Luckhoff upgrading of 0.9km paved road and storm water	8 500 000	0	8 460 863.25		
					TI

# APPENDIX O – CAPITAL PROGRAMME BY PROJECT BY WARD 2019/20

Capital Programme by Project by Ward: 2019/20 R' 000				
Capital Project	Ward(s) affected	Works completed (Yes/No)		
Water				
Jacobsdal Construction of 4.15Ml WTW	2	No		
Sanitation/Sewerage				
Jacobsdal: Ratanang sanitation of 202 stands	2	No		
Electricity				
Koffiefontein: Upgrading of Koffiefonteing substation and bulk feeder lines	(4 & 5)	No		
ICT and Other				
Koffiefontein/Dithlake: Upgrading of sport facility	4 & 5	Yes		
		T O		

# APPENDIX P – SERVICE CONNECTION BACKLOGS AT SCHOOLS AND CLINICS

Service Backlogs: Schools and Clinics				
Establishments lacking basic services Schools (NAMES, LOCATIONS)	Water	Sanitation	Electricity	Solid Waste Collection
None that the municipality is aware of.				
Clinics (NAMES, LOCATIONS)				
None that the municipality is aware of.				
				T P

# APPENDIX Q – SERVICE BACKLOGS EXPERIENCED BY THE COMMUNITY WHERE ANOTHER SPHERE OF GOVERNMENT IS RESPONSIBLE FOR SERVICE PROVISION

Services and Locations	Scale of backlogs	Impact of backlogs
Clinics:		· · · · · · · · · · · · · · · · · · ·
Housing:	_	
Licensing and Testing Centre:		
Reservoirs	None that the municipality is aware of.	
Schools (Primary and High):		
Sports Fields:	-	

# APPENDIX R – DECLARATION OF LOANS AND GRANTS MADE BY THE MUNICIPALITY

Declaration of Loans and Grants made by the municipality: 2019/20						
All Organisation or Person in receipt of Loans */Grants* provided by the municipality	Nature of project	Conditions attached to funding	Value 2019/20 R' 000	Total Amount committed over previous and future years		
No grants or loans were made.						
* Loans/Grants - whether in cash or in kina				T R		

# Letsemeng Local Municipality Annual Financial Statements for the year ended 30 June 2020

# **General Information**

Legal form of entity government exercising legislative and executive authority.	A municipality, which is an organ of state within the local sphere of
Nature of business and principal activities interest of the community in the Letsemeng municipal area.	A local authority providing municipal services and maintaining the best
Councillors Miss AN November	Mr SJ Bahumi (Acting Mayor: 4 March 2019)
Mr JDJ Barnes Mr MA Lebaka Mr MC NtemaneMr MJ Phaliso Mr PV Mlozana Mr TS MoqhoishiMr TV Nthapo Mr XW Nqela	
Grading of local authority	Grade 2
Chief Finance Officer (CFO)	Mr SJ Tooi
Accounting Officer	Mr TL Mkhwane
Registered office 7 Groottrek StreetKoffiefontein 9986	Civic Centre
Business address 7 Groottrek StreetKoffiefontein 9986	Civic Centre
Postal address Koffiefontein9986	Private Bag X3
Bankers ABSA Bank	First National Bank
Auditors	Auditor-General of South Africa

# Index

The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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Statement of Financial Performance	7
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AGSA	Auditor-General of South Africa
CRR	Capital Replacement Reserve
COID	Compensation for Occupational Injuries and Diseases
DBSA	Development Bank of South Africa
GRAP	Generally Recognised Accounting Practice
HDF	Housing Development Fund
IAS	International Accounting Standards
IMFO	Institute of Municipal Finance Officers
IPSAS	International Public Sector Accounting Standards
MEC	Member of the Executive Council
MFMA	Municipal Finance Management Act
MIG	Municipal Infrastructure Grant (Previously CMIP)
Mscoa	Municipal Standard Chart of Accounts
SA GAAP	South African Statements of Generally Accepted Accounting Practice

# Accounting Officer's Responsibilities and Approval

The accounting officer is required by the Municipal Finance Management Act, 2003 (Act No. 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised AccountingPractice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise itby ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2021 and, in the light of this review and the current financial position, he is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The annual financial statements set out on page 4, which have been prepared on the going concern basis, were approved by the accounting officer on 31 October 2020 and were signed on its behalf by:

Mr TL Mkhwane Accounting Officer

# **Accounting Officer's Report**

The accounting officer submits his report for the year ended 30 June 2020.

### 1. Review of activities

### Main business and operations

The Letsemeng Local Municipality is engaged in a local authority providing municipal services and maintaining the bestinterest of the community in the Letsemeng municipal area.

The operating results and state of affairs of the municipality are fully set out in the attached annual financial statements anddo not in our opinion require any further comment.

Net deficit of the municipality was R 31,941,585 (2019: deficit R 54,872,199).

### 2. Going concern

Management experienced cash flow difficulties during the financial period. Management considered the following mattersrelating to the going concern:

- The municipality's budget is subjected to a very rigorous independent assessment process to assess its cash-backing status before it is ultimately approved by Council.
- As the municipality has the power to levy fees, tariffs and charges, this will result in an ongoing inflow of revenue to support the ongoing delivery of municipal services. Certain key financial ratios, such as liquidity, cost coverage, debtors' collection rates and creditors' payment terms are closely monitored and the necessary corrective actions instituted.

Taking the aforementioned into account, management has prepared the annual financial statements on the going concernbasis. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

The ability of the municipality to continue as a going concern is dependent on a number of factors. The most significant of these is that the government will continue to fund the operations of the municipality through the provision of the equitable share, additionally the accounting officer will continue to tightly manage the cashflow of the municipality and where necessaryprocure funding for the ongoing operations for the municipality.

### 3. Subsequent events

The Accounting Officer is not aware of any matter or circumstances arising since the end of the financial year.

### 4. Accounting Officer's interest in contracts

The Accounting Officer had no interest in any contracts.

### 5. Accounting policies

The annual financial statements prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), including any interpretations issued by the Accounting Standards Board and Accounting Practices Board.

### 6. Non-current assets

There were no significant changes in the nature of the non-current assets of the municipality during the year.

### 7. Accounting Officer

The Accounting Officer of the municipality during the year and to the date of this report is as follows:

Name Mr TL Mkhwane Nationality South African

### 8. Corporate governance

### General

The Accounting Officer is committed to business integrity, transparency and professionalism in all its activities. As part of this commitment, the Accounting Officer supports the highest standards of corporate governance and the ongoing development of best practice.

### Management meetings

The Accounting Officer meets the section 56 managers at least on a monthly basis.

### Internal audit

The municipality has its own internal audit function. This is in compliance with the Municipal Finance Management Act, 2003(Act No. 56 of 2003).

### 9. Bankers

The municipality's bankers did not change during the year.

### 10. Auditors

Auditor-General of South Africa will continue in office for the next financial period.

### 11. Non-compliance with applicable legislation

Significant non-compliance with various legislation have been properly disclosed in the notes to the financial statements.

### 12. Retirement benefit obligation

Management performed an actuarial valuation of the council's liability arising from the post-retirement healthcare subsidy("PHS") payable to current and retired employees.

The valuation is in line with the requirements of GRAP 25 and the municipality has determined the items required for disclosurein terms of this standard.

Mr TL Mkhwane Accounting Officer

		2020	2019 Destated*D
	Note	R	Restated*R
Assets			
Current Assets			
Inventories	3	2,753,632	3,890,946
Other receivables from exchange transactions	4	2,801,668	2,783,085
Receivables from exchange transactions	5	60,942,871	47,259,204
Receivables from non-exchange transactions	6	18,224,344	13,456,657
Cash & cash equivalents	7	1,202,958	3,703,777
		85,925,473	71,093,669
Non-Current Assets			
Investment property	8	77,704,540	77,704,540
Property, plant and equipment	9	702,953,967	720,417,055
Intangible assets	10	378,514	579,909
Heritage assets	11	15,000	15,000
Other financial assets	12	179,750	180,871
		781,231,771	798,897,375
Total Assets		867,157,244	869,991,044
Liabilities			
Current Liabilities			
Finance lease obligation	13	160,805	233,374
Payables from exchange transactions	14	138,009,374	90,835,441
Consumer deposits	15	739,342	732,877
Employee benefit obligation	16	575,000	493,000
Unspent conditional grants	17	13,765,961	25,948,972
VAT payable	18	4,210,868	7,810,355
		157,461,350	126,054,019
Non-Current Liabilities			
Finance lease obligation	13	177,643	104,812
Employee benefit obligation	16	3,839,000	4,235,000
Provisions	19	5,969,431	7,945,811
		9,986,074	12,285,623
Total Liabilities		167,447,424	138,339,642
		600 700 920	731,651,402
Net Assets		699,709,820	731,031,402

# Statement of Financial Position as at 30 June 2020

# **Statement of Financial Performance**

		2020	2019
	Note	R	Restated*R
Revenue			
Revenue from exchange transactions			
Service charges	20	49,589,282	49,903,186
Interest received - outstanding debtors	21	11,364,140	13,243,977
Interest received - external investments	22	441,075	594,158
Rental of facilities and equipment	23	604,448	506,403
Other income	24	575,775	350,816
Total revenue from exchange transactions		62,574,720	64,598,540
Revenue from non-exchange transactions			
Taxation revenue	05	00 000 0 10	40.000.044
Property rates	25	23,906,946	
Interest earned - outstanding debtors	21	3,957,976	4,803,463
Transfer revenue Government grants and subsidies	26	102,922,774	97 511 0/5
Public contributions and donations	20		134,144
Fines, penalties and forfeits	28	28,450	8,365
Total revenue from non-exchange transactions		130,816,146	
Total revenue		193,390,866	
		,,	,
Expenditure Employee related costs	29	(59,470,390)	(55,516,861)
Remuneration of councillors	30	(4,200,291)	
Depreciation and amortisation	31	(41,071,347)	
Impairment loss	32	(13,232,331)	
Finance costs	33	(2,513,323)	
Debt impairment	34	(38,650,492)	
Repairs and maintenance	35	(4,043,070)	
Bulk purchases	36	(37,267,215)	(33,053,605)
Professional and consulting fees	37	(4,830,632)	(7,881,479)
General expenses	38	(19,522,561)	(21,507,295)
Total expenditure		(224,801,652)	(235,325,156)
Operating deficit		(31,410,786)	• • • •
Loss on disposal of assets and liabilities		(1,432,931)	
Landfill sites write-off	39	-	(1,273,802)
Fair value adjustments	40	(1,121)	6,616
Actuarial gains	16	454,000	14,000
Inventories loss reversals (losses)		449,253	(2,236,463)
		(530,799)	
Deficit for the year		(31,941,585)	(54,872,199)

# Statement of Changes in Net Assets

	Accumulated surplus R	Total net assets R
Opening balance as previously reported Adjustments	835,009,583	835,009,583
Prior year adjustments (see note 45)	(48,485,982)	(48,485,982)
Balance at 01 July 2018 as restated* Changes in net assets	786,523,601	786,523,601
Surplus for the year	(54,872,199)	(54,872,199)
Total changes	(54,872,199)	(54,872,199)
Restated* Balance at 01 July 2019 Changes in net assets	731,651,405	731,651,405
Surplus for the year	(31,941,585)	(31,941,585)
Total changes	(31,941,585)	(31,941,585)
Balance at 30 June 2020	699,709,820	699,709,820

## **Cash Flow Statement**

		2020	2019 Destated*D
	Note(s)	R	Restated*R
Cash flows from operating activities			
Receipts			
Sale of goods and services		29,313,566	19,396,391
Grants and subsidies received		90,739,763	88,677,569
Interest income		441,075	594,158
Other receipts		-	142,509
		120,494,404	108,810,627
Payments			
Employee costs		(63,522,321)	(56,640,529)
Supplier and other payments		(25,614,086)	
Finance costs		(4,453,700)	(2,046,204)
		(93,590,107)	(72,902,732)
Net cash flows from operating activities	42	26,904,297	35,907,895
Cash flows from investing activities			
Purchase of property, plant and equipment	9	(29,369,375)	(33,508,468)
Net cash flows from investing activities		(29,369,375)	(33,508,468)
Cash flows from financing activities			
Finance lease payments		(35,741)	(819,418)
<b>Net increase/(decrease) in cash and cash equivalents</b> Cash and cash equivalents at the beginning of the year		<b>(2,500,819)</b> 3,703,777	<b>1,580,009</b> 2,123,768
	7		
Cash and cash equivalents at the end of the year	1	1,202,958	3,703,777

# Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

Statement of Financial Performan Revenue Revenue from exchange ransactions Service charges Rental of facility/equipment nterest on debtors Other income Dividends received nterest-external investment Fotal revenue from exchange ransactions Revenue from non-exchange ransactions Faxation revenue Property rates nterest on debtors Fransfer revenue Fransfer and subsidies	R 40,825,324 473,400 4,069,737 1,059,258 41,236 443,117 <b>46,912,072</b>	(189,360) - (211,852) (31,236) (53,174)	4,069,737 847,406 10,000	R 49,589,282 604,448 11,364,140 575,775 - 441,075 <b>62,574,720</b>	7,294,403 (271,631) (10,000)	Note 55.2
Revenue Revenue from exchange ransactions Service charges Rental of facility/equipment nterest on debtors Other income Dividends received nterest-external investment Total revenue from exchange ransactions Revenue from non-exchange ransactions Taxation revenue Property rates nterest on debtors Transfer revenue	40,825,324 473,400 4,069,737 1,059,258 41,236 443,117	(189,360) - (211,852) (31,236) (53,174)	284,040 4,069,737 847,406 10,000 389,943	604,448 11,364,140 575,775 - 441,075	320,408 7,294,403 (271,631) (10,000) 51,132	Note 55.2 Note 55.3 Note 55.4 Note 55.5
Revenue from exchange ransactions Service charges Rental of facility/equipment nterest on debtors Dther income Dividends received nterest-external investment Fotal revenue from exchange ransactions Revenue from non-exchange ransactions Faxation revenue Property rates nterest on debtors	473,400 4,069,737 1,059,258 41,236 443,117	(189,360) - (211,852) (31,236) (53,174)	284,040 4,069,737 847,406 10,000 389,943	604,448 11,364,140 575,775 - 441,075	320,408 7,294,403 (271,631) (10,000) 51,132	Note 55.2 Note 55.3 Note 55.4 Note 55.5
ransactions Service charges Rental of facility/equipment nterest on debtors Dther income Dividends received nterest-external investment Total revenue from exchange ransactions Revenue from non-exchange ransactions Taxation revenue Property rates nterest on debtors Transfer revenue	473,400 4,069,737 1,059,258 41,236 443,117	(189,360) - (211,852) (31,236) (53,174)	284,040 4,069,737 847,406 10,000 389,943	604,448 11,364,140 575,775 - 441,075	320,408 7,294,403 (271,631) (10,000) 51,132	Note 55.2 Note 55.3 Note 55.4 Note 55.5
Rental of facility/equipment nterest on debtors Other income Dividends received nterest-external investment <b>Total revenue from exchange</b> <b>ransactions</b> <b>Revenue from non-exchange</b> <b>ransactions</b> <b>Taxation revenue</b> Property rates nterest on debtors <b>Transfer revenue</b>	473,400 4,069,737 1,059,258 41,236 443,117	(189,360) - (211,852) (31,236) (53,174)	284,040 4,069,737 847,406 10,000 389,943	604,448 11,364,140 575,775 - 441,075	320,408 7,294,403 (271,631) (10,000) 51,132	Note 55.2 Note 55.3 Note 55.4 Note 55.5
nterest on debtors Dther income Dividends received Interest-external investment <b>Fotal revenue from exchange</b> <b>ransactions</b> <b>Revenue from non-exchange</b> <b>ransactions</b> <b>Faxation revenue</b> Property rates Interest on debtors <b>Fransfer revenue</b>	4,069,737 1,059,258 41,236 443,117	(211,852) (31,236) (53,174)	4,069,737 847,406 10,000 389,943	11,364,140 575,775 - 441,075	7,294,403 (271,631) (10,000) 51,132	Note 55.3 Note 55.4 Note 55.5
Other income Dividends received Interest-external investment Fotal revenue from exchange ransactions Revenue from non-exchange ransactions Faxation revenue Property rates Interest on debtors Fransfer revenue	1,059,258 41,236 443,117	(211,852) (31,236) (53,174)	847,406 10,000 389,943	575,775 - 441,075	(271,631) (10,000) 51,132	Note 55.4 Note 55.5
Dividends received Interest-external investment Fotal revenue from exchange ransactions Revenue from non-exchange ransactions Faxation revenue Property rates Interest on debtors Fransfer revenue	41,236 443,117	(31,236) (53,174)	10,000 389,943	- 441,075	(10,000) 51,132	Note 55.5
nterest-external investment Total revenue from exchange ransactions Revenue from non-exchange ransactions Taxation revenue Property rates nterest on debtors Transfer revenue	443,117	(53,174)	389,943		51,132	
Fotal revenue from exchange ransactions Revenue from non-exchange ransactions Faxation revenue Property rates nterest on debtors Fransfer revenue			-			NOTE 55.6
ransactions Revenue from non-exchange ransactions Faxation revenue Property rates nterest on debtors Fransfer revenue	46,912,072	(4,498,176)	42,413,896	62,574,720	20,160,824	
ransactions Taxation revenue Property rates nterest on debtors Transfer revenue						
Property rates nterest on debtors Fransfer revenue						
nterest on debtors						
Fransfer revenue	20,826,444	1,666,116	22,492,560	23,906,946	1,414,386	
	-	-	-	3,957,976	3,957,976	Note 55.8
Fransfer and subsidies						
	113,452,000	10,655,000	124,107,000	102,922,774	(21,184,226)	
ines	18,930	12,873	31,803	28,450		Note 55.10
icences and permits	4,733	-	4,733	-		Note 55.11
Fotal revenue from non-exchange ransactions	e 134,302,107	12,333,989	146,636,096	130,816,146	(15,819,950)	
Fotal revenue	181,214,179	7,835,813	189,049,992	193,390,866	4,340,874	
Expenditure						
Employee costs	(53,561,422)		(53,561,422)	(59,470,390)	(5,908,968)	Note 55.55
Remuneration of councillors	(4,127,430)	-	(4,127,430)	(4,200,291)	(72,861)	
Depreciation / amortisation	(38,649,428)	-	(38,649,428)	(41,071,347)		
mpairment loss	-	-	-	(13,232,331)		
inance costs	(600,000)			(2,513,323)		Note 55.17
Debt Impairment	(22,998,000)		(22,998,000)	(38,650,492)		
Repairs and maintenance	(7,608,792)		(5,354,757)	(4,043,070)		
Bulk purchases	(21,000,000)	,	(33,000,000) (11,843,577)	(37,267,215)		
Contracted services General expenses		6,316,840 2,111,701	(11,643,577) (13,500,543)	(4,830,632) (19,522,561)		

Total expenditure	(182,317,733)	(2,717,424)	(185,035,157)	(224,801,652)	(39,766,495)
Operating deficit	(1,103,554)	5,118,389	4,014,835	(31,410,786)	(35,425,621)
Loss on disposal of assets	-	-	-	(1,432,931)	(1,432,931) Note 55.23
Fair value adjustments	-	-	-	(1,121)	(1,121)
Actuarial gains/losses	-	-	-	454,000	454,000 Note 55.25
Inventories losses	-	-	-	449,253	449,253 Note 55.26
	-	-	-	(530,799)	(530,799)
Surplus	(1,103,554)	5,118,389	4,014,835	(31,941,585)	(35,956,420)

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
	R	R	R	R	R	
Statement of Financial Position	on					
Assets						
Current Assets						
Inventories	2,677,159		2,677,159	2,753,632	76,473	
Other receivables	-			2,801,668	2,801,668	Note 55.28
Receivables: exchange	-			18,224,344		Note 55.29
Receivables: non-exchange	27,849,374		27,849,374	, ,		Note 55.30
Cash & cash equivalents	8,282,676		. 8,282,676	1,202,958	(7,079,718)	Note 55.31
	38,809,209		- 38,809,209	85,925,473	47,116,264	
Non-Current Assets						
Long term receivables	-	108,000,000	108,000,000		(108,000,000)	Note 55.32
Investment property	237,277,795		237,277,795	, - ,	(159,573,255)	Note 55.33
Property, plant and equipment		(1,028,600)	47,363,650		655,590,317	Note 55.34
ntangible assets	139,600		- 139,600		238,914	Note 55.35
Heritage assets	-			15,000	15,000	Note 55.36
Other financial assets	-			179,750	179,750	Note 55.37
		106,971,400	392,781,045		388,450,726	
Total Assets	324,618,854	106,971,400	431,590,254	867,157,244	435,566,990	
Liabilities						
Current Liabilities						
Finance lease obligation	-			160,805	160,805	Note 55.38
Payables from exchange	12,659,800	49,340,200	62,000,000	138,009,375	76,009,375	Note 55.39
transactions	===		E7 007	700.040	C04 045	
Consumer deposits	57,397	·	. 57,397	•	681,945	Note 55.40
Employee benefit obligation	-			575,000 13,765,961	575,000	Note 55.41
Jnspent conditional grants	-			4,210,868		Note 55.42
VAT Payable	-		<b></b>			Note 55.54
	12,717,197	49,340,200	62,057,397	157,461,351	95,403,954	
Non-Current Liabilities						
Finance lease obligation	-			177,643	177,643	Note 55.43
Employee benefit obligation	-			3,839,000		Note 55.44
Provisions	-			5,969,431		Note 55.45
	-			9,986,074		
Total Liabilities		49,340,200	62,057,397		105,390,028	
Net Assets	311,901,657	57,631,200	369,532,857	699,709,819	330,176,962	
Net Assets						
Net Assets Attributable to Owners of Controlling Entity						
Reserves						
Accumulated surplus	311,901,657	57 621 200	369,532,857	699,709,819	330 176 962	Note 55.46

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Reference
	R	R	R	R	R	
Cash Flow Statement						
Cash flows from operating activ	vities					
<b>Receipts</b> Sale of goods and services Grants Other receipts	74,131,768 113,452,000 1,059,258	(13,552,074) 5,655,000 (211,852)	60,579,694 119,107,000 847,406	90,739,763	(31,266,128) (28,367,237) (406,331)	
188,643,026	.,,	(8,108,926)	180,534,100		(60,039,696)	
<b>Payments</b> Supplier payments and employee costs	120,070,304	662,424	120,732,728	00,100,101	(31,596,321)	Note 55.50
Finance charges	600,000	1,400,000	2,000,000	1,100,100		Note 55.51
120,670,304		2,062,424	122,732,728		(29,142,621)	
Net cash flows from operating activities	309,313,330	(6,046,502)	303,266,828	214,084,511	(89,182,317)	
Cash flows from investing activ Purchase of property, plant and equipment	rities -	-	-	(29,369,375)	(29,369,375)	Note 55.56
Cash flows from financing activ Finance lease payments	vities -	-	-	(35,741)	(35,741)	Note 55.57
Net increase/(decrease) in cash and cash equivalents	309,313,330	(6,046,502)	303,266,828	(2,500,819)	(118,551,692)	Note 55.52
Cash and cash equivalents at the beginning of the year	309,313,330	(6,046,502)	303,266,828	3,703,777	(299,563,051)	Note 55.53
Cash and cash equivalents at the end of the year	618,626,660	(12,093,004)	606,533,656	1,202,958	(418,114,743)	

# **Accounting Policies**

# 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

Assets, liabilities, revenues and expenses were not offset, except where offsetting is either required or permitted by a Standardof GRAP.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these annual financial statements, are disclosed below.

These accounting policies are consistent with the previous period, unless specifically stated.

# • Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality.

# • Going concern assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue tooperate as a going concern for at least the next 12 months.

# • Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

# Trade receivables / Held to maturity investments and/or loans and receivables

The municipality assesses its trade receivables, held to maturity investments and loans and receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flowsfrom a financial asset.

The impairment for trade receivables, held to maturity investments and loans and receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

# Allowance for slow moving, damaged and obsolete stock

An allowance for stock to write stock down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items. The write down is included in the surplus and deficit for the year.

#### Fair value estimation

The fair value of financial instruments traded in active markets (such as trading and available-for-sale securities) is based on quoted market prices at the end of the reporting period. The quoted market price used for financial assets held by the municipality is the current bid price.

The carrying value less impairment provision of trade receivables and payables are assumed to approximate their fair values. The fair value of financial liabilities for disclosure purposes is estimated by discounting the future contractual cash flows at the current market interest rate that is available to the municipality for similar financial instruments.

# 1.3 Significant judgements and sources of estimation uncertainty (continued)

#### Impairment testing

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value in use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the assumptions may change which may then impact our estimations and may then require a material adjustment to the carrying value of tangible assets.

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value inuse of tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors.

#### Provisions

Provisions were raised and management determined an estimate based on the information available. Provisions are measuredat management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to the present value where the time value effect is material. Additional disclosure of these estimates of provisions are included in note 19 - Provisions.

#### Useful lives of waste and water network and other assets

The municipality's management determines the estimated useful lives and related depreciation charges for property, plant and equipment as well as the intangible assets. The municipality re-assess the useful lives and the residual values on an annual basis, considering the condition and use of the individual assets. This estimate is based on industry norm. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

# Post retirement benefits

The present value of the post retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. In determining the appropriate discount rate, the municipality considers the interest rates of high-quality corporate bonds that are denominated in the currency in which the benefits will be paid, and that have terms to maturity approximating the terms of the related pension liability.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed inNote 16.

# Effective interest rate

The municipality uses an appropriate interest rate, taking into account guidance provided in the accounting standards, and applying professional judgement to the specific circumstances, to discount future cash flows.

Appropriate adjustments have been made to compensate for the effect of deferred settlement terms that materially impact on the fair value of the financial instruments, revenue and expenses at initial recognition. The adjustments require a degree of estimation around the discount rate and periods used.

# Allowance for doubtful debts

On debtors an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

This accounting policy has been changed from the previous period and the effect has been disclosed in the notes to the annual financial statements.

# 1.3 Significant judgements and sources of estimation uncertainty (continued)

# **GRAP 24: Presentation of budget information**

The comparison of budget and actual amounts were presented separately for each level of legislative oversight:

- the approved and final budget amounts;
- the actual amounts on a comparable basis.

# 1.4 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciationor both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrativepurposes.

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

# Fair value

Subsequent to initial measurement investment property is measured at fair value. The

fair value of investment property reflects market conditions at the reporting date.

A gain or loss arising from a change in fair value is included in net surplus or deficit for the period in which it arises.

If the municipality determines that the fair value of an investment property under construction is not reliably determinable but expects the fair value of the property to be reliably measurable when construction is complete, it measures that investment property under construction at cost until either its fair value becomes reliably determinable or construction is completed (whichever is earlier). If the entity determinable on a continuing basis, the entity measures that investment property using thecost model (as per the accounting policy on Property, plant and equipment). The residual value of the investment property is then assumed to be zero. The entity applies the cost model (as per the accounting policy on Property.

Once the entity becomes able to measure reliably the fair value of an investment property under construction that has previously

been measured at cost, it measures that property at its fair value. Once construction of that property is complete, it is presumed that fair value can be measured reliably. If this is not the case, the property is accounted for using the cost modelin accordance with the accounting policy on Property, plant and equipment.

# 1.4 Investment property (continued)

All properties held to earn market-related rentals or for capital appreciation or both and that are not used for administrative purposes and that will not be sold within the next 12 months are classified as investment properties.

Compensation from third parties for investment property that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

# 1.5 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

# 1.5 Property, plant and equipment (continued)

The useful lives of items of property, plant and equipment have been assessed as follows:

Item	Depreciation method	Average useful life
Land	Straight line	Infinite
Buildings	Straight line	25 - 50 years
- Improvements	Straight line	25 - 50 years
Plant and machinery	Straight line	3 - 10 years
Furniture and fixtures	Straight line	3 - 10 years
Motor vehicles	Straight line	3 - 7 years
Heavy machinery and vehicles	Straight line	3 - 10 years
Office equipment	Straight line	2 - 7 years
Infrastructure	Straight line	
- Electricity	Straight line	7 - 50 years
- Roads	Straight line	8 - 50 years
- Sewerage and solid waste	Straight line	5 - 50 years
- Stormwater	Straight line	30 - 50 years
- Water	Straight line	5 - 50 years
Community assets	Straight line	•
- Buildings	Straight line	20 - 50 years
- Recreational facilities	Straight line	7 - 50 years
- Security measures	Straight line	3 - 5 years
Other property, plant and equipment	Straight line	
- Other equipment	Straight line	2 - 10 years
- Fences and gates	Straight line	15 - 25 years
- Paving	Straight line	3 - 10 years
Other equipment	Straight line	3 - 10 years
Leased assets (computer equipment, copies and cellphones)	Straight line	2 - 3 years

The depreciable amount of an asset is allocated on a systematic basis over its useful life.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item isdepreciated separately.

The depreciation method used reflects the pattern in which the asset's future economic benefits or service potential are expected to be consumed by the municipality. The depreciation method applied to an asset is reviewed at least at each reporting date and, if there has been a significant change in the expected pattern of consumption of the future economic benefits or service potential embodied in the asset, the method is changed to reflect the changed pattern. Such a change isaccounted for as a change in an accounting estimate.

The municipality assesses at each reporting date whether there is any indication that the municipality expectations about the residual value and the useful life of an asset have changed since the preceding reporting date. If any such indication exists, the municipality revises the expected useful life and/or residual value accordingly. The change is accounted for as a change in an accounting estimate.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economicbenefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

The municipality separately discloses expenditure to repair and maintain property, plant and equipment in the notes to the financial statements (see note).

The municipality discloses relevant information relating to assets under construction or development, in the notes to thefinancial

statements (see note).

# 1.6 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measuredat its fair value as at that date.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeablelimit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that theasset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised overits useful life.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of intangible assets is included in surplus or deficit when the asset is

derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

# 1.7 Heritage assets

Assets are resources controlled by an municipality as a result of past events and from which future economic benefits or service potential are expected to flow to the municipality.

Carrying amount is the amount at which an asset is recognised after deducting accumulated impairment losses.

# 1.7 Heritage assets (continued)

Class of heritage assets means a grouping of heritage assets of a similar nature or function in an municipality's operations that is shown as a single item for the purpose of disclosure in the annual financial statements.

Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other Standards of GRAP.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties inan arm's length transaction.

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

An impairment loss of a cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable amount.

An impairment loss of a non-cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable service amount.

Recoverable amount is the higher of a cash-generating asset's net selling price and its value in use.

#### Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

#### Initial measurement

Heritage assets are measured at cost.

Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

#### Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

After recognition as an asset, a class of heritage assets, whose fair value can be measured reliably, is carried at a revalued amount, being its fair value at the date of the revaluation less any subsequent impairment losses.

#### Impairment

The municipality assesses at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

# 1.8 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly orthrough the use of an allowance account) for impairment or uncollectibility.

A concessionary loan is a loan granted to or received by an entity on terms that are not market related.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to dischargean obligation.

# **Accounting Policies**

# 1.8 Financial instruments (continued)

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

A derivative is a financial instrument or other contract with all three of the following characteristics:

- Its value changes in response to the change in a specified interest rate, financial instrument price, commodity price, foreign exchange rate, index of prices or rates, credit rating or credit index, or other variable, provided in the case of a non-financial variable that the variable is not specific to a party to the contract (sometimes called the 'underlying').
- It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- It is settled at a future date.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an entity shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows over the full contractual term of the financial instrument (or group of financial instruments), the entity shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties inan arm's length transaction.

A financial asset is:

- cash;
- a residual interest of another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financialliabilities that are settled by delivering cash or another financial asset.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

# **Accounting Policies**

# 1.8 Financial instruments (continued)

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

A residual interest is any contract that manifests an interest in the assets of an entity after deducting all of its liabilities. Aresidual interest includes contributions from owners, which may be shown as:

- equity instruments or similar forms of unitised capital;
- a formal designation of a transfer of resources (or a class of such transfers) by the parties to the transaction as forming part of an entity's net assets, either before the contribution occurs or at the time of the contribution; or
- a formal agreement, in relation to the contribution, establishing or increasing an existing financial interest in the net assets of an entity.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the entity had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the entity designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives;
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

# 1.8 Financial instruments (continued)

# Classification

The entity has the following types of financial assets (classes and category) as reflected on the face of the statement offinancial position or in the notes thereto:

Class
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Receivables from exchange transactions Receivables from non-exchange transactions Cash and cash equivalents VAT receivable Other financial assets Category

Category

Financial asset measured at amortised cost Financial asset measured at fair value

Financial liability measured at amortised cost

Financial liability measured at amortised cost

Financial liability measured at amortised cost

The entity has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

### Class

Other financial liabilities Payables from exchange transactions Consumer deposits

# Initial recognition

The entity recognises a financial asset or a financial liability in its statement of financial position when the entity becomes aparty to the contractual provisions of the instrument.

The entity recognises financial assets using trade date accounting.

# Initial measurement of financial assets and financial liabilities

The entity measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

The entity measures a financial asset and financial liability initially at its fair value [if subsequently measured at fair value].

The entity first assesses whether the substance of a concessionary loan is in fact a loan. On initial recognition, the entity analyses a concessionary loan into its component parts and accounts for each component separately. The entity accounts for that part of a concessionary loan that is:

- a social benefit in accordance with the Framework for the Preparation and Presentation of Financial Statements, where it is the issuer of the loan; or
- non-exchange revenue, in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers), where it is the recipient of the loan.

# Subsequent measurement of financial assets and financial liabilities

The entity measures all financial assets and financial liabilities after initial recognition using the following categories:

• Financial instruments at fair value.

- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

# 1.8 Financial instruments (continued)

# Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the entity establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis and option pricing models. If there is a valuation technique commonly used by market participants to price the instrument and that technique has been demonstrated to provide reliable estimates of prices obtained in actual market transactions, the entity uses that technique. The chosen valuation technique makes maximum use of market inputs and relies as little as possible on entity-specific inputs. It incorporates all factors that market participants would consider in setting a price and is consistent with accepted economic methodologies for pricing financial instruments. Periodically, an municipality calibrates the valuation technique and tests it for validity using prices from any observable current market transactions in the same instrument (i.e. without modification or repackaging) or based on any available observable market data.

The fair value of a financial liability with a demand feature (e.g. a demand deposit) is not less than the amount payable on demand, discounted from the first date that the amount could be required to be paid.

### Reclassification

The entity does not reclassify a financial instrument while it is issued or held unless it is:

- combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

Where the entity cannot reliably measure the fair value of an embedded derivative that has been separated from a host contract that is a financial instrument at a subsequent reporting date, it measures the combined instrument at fair value. This requires a reclassification of the instrument from amortised cost or cost to fair value.

If fair value can no longer be measured reliably for an investment in a residual interest measured at fair value, the entity reclassifies the investment from fair value to cost. The carrying amount at the date that fair value is no longer available becomes the cost.

If a reliable measure becomes available for an investment in a residual interest for which a measure was previously not available, and the instrument would have been required to be measured at fair value, the entity reclassifies the instrument fromcost to fair value.

#### Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The entity assesses at the end of each reporting period whether there is any objective evidence that a financial asset or groupof financial assets is impaired.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the

amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. Theamount of the loss is recognised in surplus or deficit.

# **1.8 Financial instruments (continued)**

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what theamortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

#### Derecognition

#### Financial assets

The entity derecognises financial assets using trade date accounting.

The entity derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the entity transfers to another party substantially all of the risks and rewards of ownership of the financial asset; or
- the entity, despite having retained some significant risks and rewards of ownership of the financial asset, has transferred control of the asset to another party and the other party has the practical ability to sell the asset in its entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose additional restrictions on the transfer. In this case, the entity :
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

The carrying amounts of the transferred asset are allocated between the rights or obligations retained and those transferred on the basis of their relative fair values at the transfer date. Newly created rights and obligations are measured at their fair values at that date. Any difference between the consideration received and the amounts recognised and derecognised is recognised in surplus or deficit in the period of the transfer.

If the entity transfers a financial asset in a transfer that qualifies for derecognition in its entirety and retains the right to service the financial asset for a fee, it recognise either a servicing asset or a servicing liability for that servicing contract. If the fee to be received is not expected to compensate the entity adequately for performing the servicing, a servicing liability for the servicing obligation is recognised at its fair value. If the fee to be received is expected to be more than adequate compensation for the servicing, a servicing asset is recognised for the servicing right at an amount determined on the basis of an allocation of the carrying amount of the larger financial asset.

If, as a result of a transfer, a financial asset is derecognised in its entirety but the transfer results in the entity obtaining a new financial asset or assuming a new financial liability, or a servicing liability, the entity recognise the new financial asset, financialliability or servicing liability at fair value.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

If the transferred asset is part of a larger financial asset and the part transferred qualifies for derecognition in its entirety, the

previous carrying amount of the larger financial asset is allocated between the part that continues to be recognised and the part that is derecognised, based on the relative fair values of those parts, on the date of the transfer. For this purpose, a retained servicing asset is treated as a part that continues to be recognised. The difference between the carrying amount allocated to the part derecognised and the sum of the consideration received for the part derecognised is recognised in surplus or deficit.

# 1.8 Financial instruments (continued)

If a transfer does not result in derecognition because the entity has retained substantially all the risks and rewards of ownership of the transferred asset, the entity continues to recognise the transferred asset in its entirety and recognise a financial liability for the consideration received. In subsequent periods, the entity recognises any revenue on the transferred asset and any expense incurred on the financial liability. Neither the asset, and the associated liability nor the revenue, and the associated expenses are offset.

# **Financial liabilities**

The entity removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

An exchange between an existing borrower and lender of debt instruments with substantially different terms is accounted for as having extinguished the original financial liability and a new financial liability is recognised. Similarly, a substantial modification of the terms of an existing financial liability or a part of it is accounted for as having extinguished the original financial liability and having recognised a new financial liability.

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another entity by way of a non-exchange transactionare accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

#### Presentation

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense insurplus or deficit.

Dividends or similar distributions relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Distributions to holders of residual interests are recognised by the entity directly in net assets. Transaction costs incurred on residual interests are accounted for as a deduction from net assets. Income tax [where applicable] relating to distributions to holders of residual interests and to transaction costs incurred on residual interests are accounted for in accordance with the International Accounting Standard on Income Taxes.

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the entity currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a netbasis, or to realise the asset and settle the liability simultaneously.

In accounting for a transfer of a financial asset that does not qualify for derecognition, the entity does not offset the transferred asset and the associated liability.

#### 1.9 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the entity assesses the classification of each element separately.

# 1.9 Leases (continued)

### Finance leases - lessee

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balanceof the liability.

Any contingent rents are expensed in the period in which they are incurred.

#### **Operating leases - lessor**

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis. The

aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

#### **Operating leases - lessee**

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

#### 1.10 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing theinventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for

specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

# 1.10 Inventories (continued)

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories recognised as an expense in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

# 1.11 Impairment of cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets used with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.Useful

life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

# Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the endof the current reporting period.

# Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the

continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

### 1.11 Impairment of cash-generating assets (continued)

#### Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset isreduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the cash-generating asset to which itrelates, the municipality recognises a liability only to the extent that is a requirement in the Standard of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### 1.12 Impairment of non-cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

# Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be

impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the entity also tests a non-cash-generating intangible asset withan indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time everyyear. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

# 1.12 Impairment of non-cash-generating assets (continued)

#### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the followingapproach:

# Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication)of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the current reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on thebasis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

# **Recognition and measurement**

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

# 1.13 Employee benefits

Employee benefits are all forms of consideration given by an entity in exchange for service rendered by employees.

A qualifying insurance policy is an insurance policy issued by an insurer that is not a related party (as defined in the Standard of GRAP on Related Party Disclosures) of the reporting entity, if the proceeds of the policy can be used only to pay or fund employee benefits under a defined benefit plan and are not available to the reporting entity's own creditors (even in liquidation) and cannot be paid to the reporting entity, unless either:

- the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations; or
- the proceeds are returned to the reporting entity to reimburse it for employee benefits already paid.

Termination benefits are employee benefits payable as a result of either:

- an entity's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

# **Accounting Policies**

# 1.13 Employee benefits (continued)

Vested employee benefits are employee benefits that are not conditional on future employment.

Composite social security programmes are established by legislation and operate as multi-employer plans to provide postemployment benefits as well as to provide benefits that are not consideration in exchange for service rendered by employees.

A constructive obligation is an obligation that derives from an entity's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the entity has indicated to other parties that it will accept certain responsibilities and as a result, the entity has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the absences is due to be settled within twelve months after the end of the reporting period in which the employees render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, the entity recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognise the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation canbe made. A present obligation exists when the entity has no realistic alternative but to make the payments.

## **Post-employment benefits**

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an entity provides post-employment benefitsfor one or more employees.

Multi-employer plans are defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that pool the assets contributed by various entities that are not under common control and use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the entity that employs the employees concerned.

# **Accounting Policies**

# 1.13 Employee benefits (continued)

# Multi-employer plans and/or State plans and/or Composite social security programmes

The entity classifies a multi-employer plan and/or state plans and/or composite social security programmes as a defined contribution plan or a defined benefit plan under the terms of the plan (including any constructive obligation that goes beyond the formal terms).

Where a plan is a defined contribution plan, the entity accounts for in the same way as for any other defined contribution plan.

Where a plan is a defined benefit plan, the entity account for its proportionate share of the defined benefit obligation, planassets and cost associated with the plan in the same way as for any other defined benefit plan.

When sufficient information is not available to use defined benefit accounting for a plan, that is a defined benefit plan, the entity account for the plan as if it was a defined contribution plan.

# Post-employment benefits: Defined contribution plans

Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

When an employee has rendered service to the entity during a reporting period, the entity recognise the contribution payable toa defined contribution plan in exchange for that service:

- as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid exceeds the contribution due for service before the reporting date, an entity recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the contribution in the cost of an asset.

Where contributions to a defined contribution plan do not fall due wholly within twelve months after the end of the reporting period in which the employees render the related service, they are discounted. The rate used to discount reflects the time valueof money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the obligation.

# Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the entity recognise actuarial gains and losses in surplus or deficit in the reporting period in which they occur.

Assets held by a long-term employee benefit fund are assets (other than non-transferable financial instruments issued by the reporting entity) that are held by an entity (a fund) that is legally separate from the reporting entity and exists solely to pay or fund employee benefits and are available to be used only to pay or fund employee benefits, are not available to the reporting entity's own creditors (even in liquidation), and cannot be returned to the reporting entity, unless either:

• the remaining assets of the fund are sufficient to meet all the related employee benefit obligations of the plan or the reporting entity; or

• the assets are returned to the reporting entity to reimburse it for employee benefits already paid.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because thebenefits are one period closer to settlement.

# 1.13 Employee benefits (continued)

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognise past service cost as an expense inthe reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends or similar distributions and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The entity account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the entity's informal practices. Informal practices give rise to a constructive obligation where the entity has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the entity's informal practices would cause unacceptable damage to its relationship with employees.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The entity measures the resulting asset at the lower of:

- the amount determined above; and
- the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. The present value of these economic benefits is determined using a discount rate which reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

The entity determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The entity recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;

- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements; and

## 1.13 Employee benefits (continued)

• the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The entity uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known asthe accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable,past service cost, an entity shall attribute benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an entity shall attribute benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The entity recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment orsettlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the entity re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit

The entity offsets an asset relating to one plan against a liability relating to another plan when the entity has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

#### Actuarial assumptions

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are tobe settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

### 1.13 Employee benefits (continued)

Post-employment benefit obligations are measured on a basis that reflects:

- estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from bothinflation and specific changes in medical costs.

## Other post retirement obligations

The municipality provides post-retirement health care benefits, housing subsidies and gratuities upon retirement to someretirees.

The entitlement to post-retirement health care benefits is based on the employee remaining in service up to retirement age and the completion of a minimum service period. The expected costs of these benefits are accrued over the period of employment. Independent qualified actuaries carry out valuations of these obligations. The municipality also provides a gratuity and housing subsidy on retirement to certain employees. An annual charge to income is made to cover both these liabilities.

The amount recognised as a liability for other long-term employee benefits is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly.

The entity shall recognise the net total of the following amounts as expense or revenue, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement right recognised as an asset;
- actuarial gains and losses, which shall all be recognised immediately;
- past service cost, which shall all be recognised immediately; and

• the effect of any curtailments or settlements.

## **Termination benefits**

The entity recognises termination benefits as a liability and an expense when the entity is demonstrably committed to either:

- terminate the employment of an employee or group of employees before the normal retirement date; or
- provide termination benefits as a result of an offer made in order to encourage voluntary redundancy.

## 1.13 Employee benefits (continued)

The entity is demonstrably committed to a termination when the entity has a detailed formal plan for the termination and iswithout realistic possibility of withdrawal. The detailed plan includes [as a minimum]:

- the location, function, and approximate number of employees whose services are to be terminated;
- the termination benefits for each job classification or function; and
- the time at which the plan will be implemented.

Implementation begins as soon as possible and the period of time to complete implementation is such that material changes to the plan are not likely.

Where termination benefits fall due more than 12 months after the reporting date, they are discounted using an appropriate discount rate. The rate used to discount the benefit reflects the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the benefit.

In the case of an offer made to encourage voluntary redundancy, the measurement of termination benefits shall be based on the number of employees expected to accept the offer.

#### 1.14 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement doesnot exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised. Provisions

are not recognised for future operating surplus (deficit).

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

## 1.14 Provisions and contingencies (continued)

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of an activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding arrangement.

After their initial recognition contingent liabilities recognised in entity combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 53.

## 1.15 Commitments

Items are classified as commitments when an entity has committed itself to future transactions that will normally result in the outflow of cash.

#### 1.16 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties inan arm's length transaction.

## Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

## 1.16 Revenue from exchange transactions (continued)Sale

### of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold; the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by services performed to date as a percentage of total services to be performed.

#### Interest, royalties and dividends

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends or similar distributions is recognised when:

• It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and

• The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Dividends or similar distributions are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service isperformed.

#### 1.17 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by a municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Control of an asset arise when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and canexclude or otherwise regulate the access of others to that benefit.

Exchange transactions are transactions in which one entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of cash, goods, services, or use of assets) to another entity in exchange.

Expenses paid through the tax system are amounts that are available to beneficiaries regardless of whether or not they pay taxes.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, a municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breachesof the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

#### Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a nonexchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

#### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

#### 1.17 Revenue from non-exchange transactions (continued)

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in theliability is recognised as revenue.

## Transfers

Apart from Services in kind, which are not recognised, the municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

#### Fines

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognitionas an asset.

There are two types of fines and summonses. Municipalities will usually issue both types of fines. There is uncertainty regarding the probability regarding of the flow of economic benefits or service potential in respect of spot fines as these fines are usually not given directly to an offender. Further legal processes have to be undertaken before the spot fine is enforceable.

In respect of summonses the public prosecutor can decide whether to waive the revenue amount collected from the spot fines and summonses, the revenue from summonses should be recognised when the public prosecutor pays over to the municipality the cash actually collected on summonses issued.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the collecting entity.

#### **Conditional grants and receipts**

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

Government grants can be in the form of grants to acquire or construct fixed assets (capital grants), grants for the furtherance of national and provincial government policy objectives and general grants to subsidise the cost incurred by entities in rendering services. Capital grants and general grants for the furtherance of government policy objectives are usually restricted revenue in that stipulations are imposed on their use.

Government grants are recognised as revenue when:

- It is probable that the economic benefits or service potential associated with the transactions will flow to the entity;
- The amount of the revenue can be measured reliably. and;
- There has been compliance with the relevant legal requirement.

The municipality needs to assess the degree of certainty attached to the flow of future economic benefits or service potential on the basis of the available evidence. Certain grants payable by one level of government to another are subject to the availability of funds. Revenue from these grants is only recognised when it is probable that the economic benefits or service potential associated with the transactions will flow to the entity. An announcement at the beginning of a financial year that grants may be available for qualifying entities in accordance with an agreed program may not be sufficient evidence of the probability of the flow. Revenue is then only recognised once evidence of the probability of the flow becomes available.

## **Accounting Policies**

### 1.17 Revenue from non-exchange transactions (continued)

Restrictions on government grants may result in such revenue being recognised on a time proportion basis. Where there is no restriction on the period, such revenue is recognised on receipt or when the Division of Revenue Act becomes effective, whichever is earlier.

When government remit grants on a re-imbursement basis, revenue is recognised when the qualifying expense has been incurred and to the extent that any other restrictions have been complied with.

#### Other grants and donations

Donations shall be measured at the fair value of the consideration received or receivable when the amount of the revenue canbe measured reliably.

Other grants and donations are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

If goods in-kind are received without conditions attached, revenue is recognised immediately. If conditions are attached, aliability is recognised, which is reduced and revenue recognised as the conditions are satisfied.

#### Assessment rates

Revenue from rates, including collection charges and penalty interest, is recognised when:

- It is probable that the economic benefits or service potential associated with the transactions will flow to the entity;
- The amount of the revenue can be measured reliably. and;
- There has been compliance with the relevant legal requirement.

Changes to property values during a reporting period, which are referred to as "interims, are valued by a suitably qualified valuator and adjustments are made to rates revenue, based on a time proportion basis. Adjustments to rates revenue already recognised are processed or additional rates revenue is recognised.

#### Gifts and donations, including goods in-kind

Gifts and donations, including goods in kind, are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality and the fair value of the assets can be measured reliably.

#### 1.18 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

### 1.19 Borrowing costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Borrowing costs are recognised as an expense in the period in which they are incurred.

## 1.20 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

## 1.21 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

## **Accounting Policies**

## 1.21 Unauthorised expenditure (continued)

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.22 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.23 Irregular expenditure

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. Insuch an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, theregister and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequentlyaccounted for as revenue in the Statement of Financial Performance.

#### 1.24 Use in estimate

The preparation of financial statements in conformity with the Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or where assumptions and estimates are significant to the financial statements are disclosed in the relevant section of the financial statements. Although these estimates are basedon management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

### 1.25 Value added tax

The municipality is registered with the South African Revenue Services for VAT on the payment basis, in accordance withsection 15(2) of the Value Added Tax Act, 1991 (Act No. 89 of 1991).

## 1.26 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

## **1.26 Budget information (continued)**

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a cash basis and presented by economic classification linked to performance outcomeobjectives.

The approved budget covers the fiscal period from 2019/07/01 to 2020/06/30.

The budget for the economic entity includes all the entities approved budgets under its control.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts.

The Statement of comparative and actual information has been included in the annual financial statements as the recommended disclosure when the annual financial statements and the budget are on the same basis of accounting asdetermined by National Treasury.

#### 1.27 Related parties

The municipality operates in an economic sector currently dominated by entities directly or indirectly owned by the South African Government. As a consequence of the constitutional independence of the three spheres of government in South Africa, only entities within the provincial sphere of government are considered to be related parties.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Only transactions with related parties not at arm's length or not in the ordinary course of business are disclosed.

Close members of the family of a person are considered to be those family members who may be expected to influence, or be influenced by, that management in their dealings with the municipality.

Only transactions with related parties not at arm's length or not in the ordinary course of business are disclosed.

#### 1.28 Events after reporting date

Events after reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The municipality will adjust the amount recognised in the financial statements to reflect adjusting events after the reporting date once the event occurred.

The municipality will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material non-adjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements

## Notes to the Annual Financial Statements

2020	2019
R	R

## 2. New standards and interpretations

## 2.1 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatoryfor the municipality's accounting periods beginning on or after 01 July 2020 or later periods:

Standard	Interpretation:	Effective date: 2	Expected impact:
		Years beginning on or after	
•	GRAP 18 on Segment Reporting	01 April 2020	Unlikely there will be a material impact
•	GRAP 34: Separate financial statement	01 April 2019	Not expected to impact
•	GRAP 35: Consolidated Financial statements	01 April 2019	results but may result in additional disclosure No impact
•	GRAP 36: Investments in associates and joint ventures	01 April 2020	No impact
•	GRAP 37: Joint arrangements	01 April 2020	No impact
•	GRAP 38: Disclosure of interest in other entities	01 April 2020	No impact
•	GRAP 104: Financial instruments (revised)	To be determined	No impact
•	GRAP 110: Living and non-living resources	01 April 2020	No impact
•	GRAP 20: Accounting for adjustments to revenue		
•	GRAP 20: Accounting for adjustments to revenue	01 April 2020	Unlikely there will be amaterial
			impact
•	Guideline Accounting for landfill sites	To be determined	Unlikely there will be a material impact
•	GRAP 18: Interpretation of the Standard of GRAP on Recognition and Derecognition of Land		
•	IGRAP 19: Liabilities to Pay Levies		
•	Guideline Application of materiality to financial statements	Voluntary	Unlikely there will be a
•	Guideline Accounting for arrangements undertaken in terms of the national housing programme		material impact

## 3 Inventories

	2.753,632	3,890,946
Water	16,259	12,718
Spare parts	23,999	376,536
Maintenance materials	2,713,374	3,501,692

Inventories are held for own use and measured at the lower of cost or current replacement value. Inventory amounting toR2 753 632 (2019: R3 890 946) was written off during the year.

The cost of water production for the year amounted to R0.67 (2019: R0.67) per kilolitre.

## 4 Inventory pledged as security

No inventories have been pledged as security for overdraft facilities of the municipality.

## 5 Other receivables from exchange transactions

ESKOM Security Held	1,844,234	1,761,230
Sundry deposits	957.434	1,021,855
	2,801,668	2,783,085

Electricity deposits relate to the deposits held for the bulk ESKOM accounts

2020	2019
R	R

## 5. Receivables from exchange transactions

Gross balances		
Electricity	12,917,689	5,297,990
Water	45,795,031	36,688,607
Sewerage	40,048,823	29,781,675
Refuse	35,772,585	26,058,681
Other	120,787	124,899
Housing rental		1,948,253
Interest	60,194,841	49,055,425
	197,029,634	148,955,530
	137,023,034	140,333,330
Less: Allowance for impairment		
Electricity	(3,767,499)	) (2,689,444)
Water	(28,146,247	
Sewerage	(23,726,971)	
Refuse	(21,207,439)	
Other	(128,467)	
Housing rental	(1,294,457	
Interest	(57,815,683	
		(101,696,326)
	(100,000,700)	(101,000,020)
Net balance		
Electricity	9,150,190	2,608,546
Water	17,648,784	10,840,109
Sewerage	16,321,852	9,097,862
Refuse	14,565,146	7,930,172
Other	(7,680)	
Housing rental	885,421	515,967
Interest	2,379,158	16,237,808
	60,942,871	47,259,204
Electricity		
Current (0 -30 days)	202,688	341,991
31 - 60 days	192,840	
61 - 90 days	154,499	99,754
91 - 120 days	103,313	90,960
121 - 150 days	160,657	100,737
>150 days		1,830,373
	9,150,190	2,608,546
Water		
Current (0 -30 days)	422,045	321,659
31 - 60 days	264,222	287,575
61 - 90 days	240,665	234,505
91 - 120 days	248,378	226,926
121 - 150 days	244,029	190,630
> 150 days	16,229,445	9,578,814
	17,648,784	10,840,109

2020	2019
R	R

## 5. Receivables from exchange transactions (continued)

Sewerage		
Current (0 -30 days)	385,298	321,029
31 - 60 days	226,310	270,671
61 - 90 days	216,608	259,323
91 - 120 days	212,822	251,699
121 - 150 days	221,039	246,860
> 150 days	15,059,775	7,748,280
	16,321,852	9,097,862
Refuse		
Current (0 -30 days)	378,599	317,240
31 - 60 days	220,039	255,746
61 - 90 days	210,634	246,618
91 - 120 days	207,253	239,711
121 - 150 days	212,049	235,270
> 150 days	13,336,572	6,635,587
	14,565,146	7,930,172
Other		
Other	2 2 2 2	E CEC
Current (0 -30 days)	3,232	5,656
31 - 60 days	2,676	3,726
61 - 90 days	1,884	2,220
91 - 120 days	1,884	1,848
121 - 150 days	1,884	870
> 150 days	(19,240)	14,420
	(7,680)	28,740
Housing rental	2 202	F 260
Current (0 -30 days)	2,302 4,871	5,360 4,979
31 - 60 days		4,979 4,175
61 - 90 days	3,209	
91 - 120 days	2,899	4,559
121 - 150 days	2,427	4,127
> 150 days	869,713	492,767
	885,421	515,967
Interest		
Current (0 -30 days)	202 625	943,189
	387 032	
31 - 60 days	382,635 860,967	,
31 - 60 days 61 - 90 days	860,967	515,906
61 - 90 days	860,967 847,587	515,906 492,878
61 - 90 days 91 - 120 days	860,967 847,587 906,395	515,906 492,878 481,349
61 - 90 days 91 - 120 days 121 - 150 days	860,967 847,587 906,395 976,504	515,906 492,878 481,349 469,754
61 - 90 days 91 - 120 days	860,967 847,587 906,395 976,504 (1,594,930)	515,906 492,878 481,349 469,754 13,334,732
61 - 90 days 91 - 120 days 121 - 150 days	860,967 847,587 906,395 976,504	515,906 492,878 481,349 469,754
61 - 90 days 91 - 120 days 121 - 150 days > 150 days	860,967 847,587 906,395 976,504 (1,594,930)	515,906 492,878 481,349 469,754 13,334,732
61 - 90 days 91 - 120 days 121 - 150 days > 150 days Reconciliation of allowance for impairment	860,967 847,587 906,395 976,504 (1,594,930) <b>2,379,158</b>	515,906 492,878 481,349 469,754 13,334,732 <b>16,237,808</b>
61 - 90 days 91 - 120 days 121 - 150 days > 150 days	860,967 847,587 906,395 976,504 (1,594,930)	515,906 492,878 481,349 469,754 13,334,732

2020	2019
R	R

#### 5. Receivables from exchange transactions (continued)

## Consumer debtors pledged as security

None of the receivable from exchange transaction debtors have been pledged as security for the municipality's financialliabilities.

#### Receivables from exchange transactions past due but not impaired

Receivables from exchange transactions which are less than 3 months past due are not considered to be impaired. At 30 June 2020, R5 223 810 (2019: R5 078 929) were past due but not impaired.

The ageing of amounts past due but not impaired is as follows:

1 month past due	1,776,800	2,256,124
2 months past due	1,771,925	1,483,333
3 months past due	1,675,085	1,339,472

The provision for impairment was calculated after grouping all the financial assets of similar nature and risk ratings and assessing the recoverability.

In determining the recoverability of receivables from exchange transactions, the municipality has placed strong emphasis on verifying the indigent status of consumers. The provision for impairment in respect of the receivables from exchange transactions have been made for all consumer balances outstanding based on the payment ratio over 12 months per service type. No further credit provision is required in excess of the provision for impairment. Refer to details in the accounting policyfor further details.

### 6. Receivables from non-exchange transactions

Assessment rates	42,332,920	38,568,858
Provision for impairment	(24,108,576)	(25,112,201)
	18,224,344	13,456,657

#### Receivables from non-exchange transactions pledged as security

None of the receivables from non-exchange transactions have been pledged as security for the municipality's financial liabilities.

### **Property rates**

Current (0 - 30 Days)	931,966	740,801
31 - 60 days	806,192	527,051
61 - 90 days	764,735	430,326
91 - 120 days	746,268	459,160
121 - 150 days	722,658	428,063
> 150 days	14,252,525	10,871,257
	18.224.344	13.456.657

#### 6 Receivables from non-exchange transactions past due but not impaired

Other receivables from non-exchange transactions which are less than 3 months past due are not considered to be impaired. At 30 June 2020, R1 698 177 (2019: R2 502 839) were past due but not impaired.

The ageing of amounts past due but not impaired is as follows:

1 month past due 2 months past due 3 months past due 931,822740,801806,337527,051764,735430,326

2020	2019
R	R

#### 6. Receivables from non-exchange transactions (continued)

#### Reconciliation of provision for impairment of receivables: exchange

Opening balance	25,112,201	23,534,769
Provision for impairment	(1,003,625)	1,577,432
	24,108,576	25,112,201

The provision for impairment was calculated after grouping all the financial assets of similar nature, risk ratings and assessing the recoverability.

In determining the recoverability of the receivables from non-exchange transactions, the municipality considers any change in the credit quality of the assessment rate debtors from the date credit was initially granted up to the reporting date. The concentration of credit risk is limited due to the customer base being large and unrelated. Accordingly, management believes that there is no further credit provision required in excess of the provision for impairment.

#### 7. Cash & cash equivalents

Cash and cash equivalents consist of:

	1,202,958	3,703,777
Short-term deposits	274,516	2,505,260
Bank balances	928,442	1,198,517

The management of the municipality is of the opinion that the carrying value of the current investments and bank balances recorded at amortised cost in the financial statements approximate amortised cost.

#### Cash and cash equivalents pledged as collateral

The municipality did not pledge any of its cash and cash equivalents as collateral for its financial liabilities. No restrictions have been imposed on the municipality in terms of the utilisation of its cash and cash equivalents

#### The municipality had the following bank accounts

Account number / description	Bank	statement bala	ances	Cash book balances			
-	30 June 2020	30 June 2019	30 June 2018	30 June 2020	30 June 2019	30 June 2018	
First National Bank - Current account - 527115689918	926,962	900,236	1,785,287	926,962	900,236	1,785,287	
ABSA Bank - Current account - 4078034774	1,480	298,281	338,218	1,480	298,281	338,218	
First National Bank - Call account - 62711355132	66	66	83	66	66	83	
First National Bank - Call account - 6269415415	-	-	180	-	-	180	
ABSA Bank - Current account - 409262218	193,199	2,505,194	-	193,199	2,505,194	-	
Nedbank - Money Market - 03/7881110481/000003	15,763	-	-	15,763	-	-	
First National Bank - Money Market - 62847543528	65,488	-	-	65,488	-	-	
Total	1,202,958	3,703,777	2,123,768	1,202,958	3,703,777	2,123,768	

2020	2019
R	R

#### 8. Investment property

2020			2019				
Cost /	Acc	umulated Carrying value	Cost/7	Accumulated Carrying value			
	Valuation	8 deprec Valuation iationand accumulated impairment		9 depreci ationand accumulated impairment			
Investment property	77,704,540	- 77,704,540	77,704,540	- 77,704,54			
Reconciliation of investment pro	perty - 2020						
			Оре	ningbalance 10 Total			
Investment property				77,704,540 77,704,540			
Reconciliation of investment pro	perty - 2019						
		Openingbalance 11	TransfersTra	ansfer to 12 Total			
				inventory			
Investment property		78,852,243	(1,128,495)	) (19,208) 77,704,540			

A register containing the information required by section 63 of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003) is available for inspection at the registered office of the municipality.

#### Adjustment to fair value

The valuation was based on open market value for existing use. These assumptions are based on current market conditions.

The investment properties were valued in terms of the requirements of GRAP 16 and the details of the valuation is available for inspection at the registered office of the municipality. Properties were individually investigated to confirm classification as investment properties. Investment properties are identified under GRAP16.

The following criteria was used to determine whether a property should be classified as an investment property:A

building owned by the municipality and leased out to third parties under one or more operating leases. Land held for a current undeterminable future use. Property being constructed or developed for future use as investment property.

No restrictions exist unless the property is being leased out to third parties.

#### **Under construction and Contractual commitments**

No investment property was under construction or incurred towards contractual commitments during the financial year.

## **Repairs and maintenance**

No repairs and maintenance was incurred in the running of these properties for the financial year.

Maintenance by condition, nature and type of expenditure - corrective maintenance is in place. Maintenance is done as reported on.

# Notes to the Annual Financial Statements

Figures in Rand

9. Property, plant and equipment

Land Buildings Other property, plant and equipment Infrastructure

Leased assets

	2020	· · · · · · · · · · · · · · · · · · ·	<b>•</b> • • • •	2019	
Cost /Valuation	Accumulated C	arrying value	Cost/		
	Accumulated	Carrying value	Cost/		
		,	Valuation		
	Accumulated	d Carrying Valu	e		
	depreciation and			depreciation and	
	accumulated impairment			accumulated impairment	
13,417	7,919	- 13,417,919	13,417,919	-	13,417,919
161,766	,331 (75,137,7	797) 86,628,534	155,442,768	(65,955,419)	89,487,349
12,498		101) 4,961,389	11,567,163		4,812,501
1,299,250	,685 (701,716,4	472) 597,534,213	1,274,091,102	(661,646,110)	612,444,992
.,,			2 4,089,003	(3,834,709)	254,294

## Total

## 1,487,431,035 (784,477,068) 702,953,967 1,458,607,955 (738,190,900) 720,417,055

## Reconciliation of property, plant and equipment - 2020

	Opening balance	Additions	Disposals	Depreciation	Impairment loss	Total
Land	13,417,919	-	-	-	-	13,417,919
Buildings	89,487,349	7,541,091	(586,670)	(3,857,610)	(5,955,626)	86,628,534
Other property, plant and equipment	4,812,501	1,015,314	(99,817)	(766,609)	-	4,961,389
Infrastructure	612,444,992	29,031,709	(657,319)	(36,008,464)	(7,276,705)	597,534,213
Leased assets	254,294	484,011	(89,125)	(237,268)	-	411,912
	720,417,055	38,072,125	(1,432,931)	(40,869,951)	(13,232,331)	702,953,967

## 9. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2019

	Opening A balance	dditions	Disposals	Transfers	Depreciation	Impairment loss	Total
Land Buildings Other property, plant and equipment Infrastructure Leased assets	13,387,218 84,477,192 5,325,433 629,395,138 1,582,373	9,334,530 450,145 23,837,445	(190,206) (101,835) (2,647,120) -	30,701 1,097,793 - -	(3,732,893) (860,266) (37,641,651) (1,363,065)	(1,499,067) (976) (498,820) -	13,417,919 89,487,349 4,812,501 612,444,992 254,294
	734,167,354	33,657,106	(2,939,161)	1,128,494	(43,597,875)	(1,998,863)	720,417,055
Assets subject to finance lease (Net carrying amount)							
Motor vehicles Computer equipment		411,912 -	-254,294				
		411,912	254,294				
Other information							
Expenditure incurred on repairs and maintenance of property, plant and e	quipment						

Other property, plant and equipment

4,671,849 994,960

# Notes to the Annual Financial Statements

		2020	2019
9. Property, plant and equipment (continued)			
Reconciliation of Work-in-Progress 2020			
	Included within infrastructure	Included within buildings	Total
Opening balance	65,523,387	12,772,208	78,295,595
Additions/capital expenditure	29,335,629	7,349,800	36,685,429
Transferred to completed items	(7,480,574)	(3,918,977	) (11,399,551)
	87,378,442	16,203,031	103,581,473
Reconciliation of Work-in-Progress 2019			
	Included within infrastructure	Included within buildings	Total
Opening balance	51,238,151	3,704,827	54,942,978
Additions/capital expenditure	24,413,710	9,067,381	33,481,091
Transferred to completed items	(10,128,474)	-	(10,128,474)
	65,523,387	12,772,208	78,295,595

A register containing the information required by section 63 of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003) is available for inspection at the registered office of the municipality.

## **Slow-moving projects**

Koffiefontein: Upgrading of sports complex	3,016,194	3,016,194
Luckhoff: Construction of water treatment plan	6,112,602	6,112,602
Koffiefontein: Upgrading of sub-station	263,989	263,989

The aforementioned projects represent the slow-moving projects which are included in work-in-progress balance. These projects are slow-moving due to the fact that the contractors were not performing and these projects were therefore placed onhold and/or terminated.

## 10. Intangible assets

		2020		2019			
	Cost /	Accumulated Ca		Cost aluation	Accumulated Ca	rrying value	
	Valuation	amortisation Val and accumulated impairment	uation		amortisation and accumulated impairment		
Computer software	1,006,977	(628,463)	378,514	1,006,977	(427,068)	579,909	
Reconciliation of intangible	assets - 2020						

	Openingbalance13	Amortisation	Total
Computer software	579,909	(201,395)	378,514

## Notes to the Annual Financial Statements

2020	2019
R	R

## 10. Intangible assets (continued)

## Reconciliation of intangible assets - 2019

	Openingbalance	Amortisation	Total
Computer software	781,304	(201,395)	579,909

## Pledged as security

All of the municipality's intangible assets are held under freehold interests and no intangible assets had been pledged assecurity for any liabilities of the municipality.

## 11. Heritage assets

		2020		2019	
	Cost	Accumulated Carrying value	Cost/	Accumulated C	arrying value
	Valuation	impairm ent losses	Valuation	impairm ent losses	
Mayoral chain	15,000	- 15,000	15,000	-	15,000
Reconciliation of herita	age assets - 2020				
			Оре	ningbalance	Total
Mayoral chain				15,000	15,000
Reconciliation of herita	age assets - 2019				
			Ореі	ningbalance	Total

Mayoral chain

15,000

15,000

## Notes to the Annual Financial Statements

	2020 R	2019 R
12. Other financial assets		
<b>Designated at fair value</b> Unlisted shares	179,750	180,871
The municipality holds the following non-controlling interests:		
Senwes Limited:         3 600 (2019: 3 600) shares           Senwesbel Limited:         4 990 (2019: 4 990) shares           OVK: Operational Shares         4 000 (2019: 4 000) shares           OVK: Holding Shares         4 000 (2019: 4 000) shares		
Non-current assets Designated at fair value	179,750	180,871
Financial assets at fair value		
Fair values of financial assets measured or disclosed at fair value		
Class 1: Senwes Limited These shares are valued as per the valuation obtained from the Senwes Limited Transfer Secretaries and represents the fair value as at 30 June.	36,000	39,420
Class 2: Senwesbel Limited These shares are valued as per the valuation obtained from the Senwesbel Limited Transfer Secretaries and represents the fair value as at 30 June.	24,950	24,451
Class 3: OVK Operational shares These shares are valued as per the valuation obtained from the OVK Transfer Secretaries and represents the fair value as at 30 June.	63,400	62,600
Class 4: OVK Holding shares These shares are valued as per the valuation obtained from the OVK Transfer Secretaries and represents the fair value as at 30 June.	55,400	54,400
	179,750	180,871

## Fair value hierarchy of financial assets at fair value

For financial assets recognised at fair value, disclosure is required of a fair value hierarchy which reflects the significance of theinputs used to make the measurements. The fair value hierarchy have the following levels:

Level 1 applies inputs other than quoted prices that are observable for the assets either directly (i.e. as prices) or indirectly (i.e. derived from prices).

Level 2 applies inputs which are not based on observable market data.

Level 3 represents those assets which are measured using unadjusted quoted prices in active markets for identical assets.

Level 1		
Class 1: Senwes Limited	36,000	39,420
Class 2: Senwesbel Limited	24,950	24,451
Class 3: OVK Operational shares	63,400	62,600

Class 4: OVK Holding shares	55,400	54,400
	179,750	180,871

	2020 R	2019 R
3. Finance lease obligation		
Ainimum lease payments due		
within one year	187,412	257,389
in second to fifth year inclusive	187,412	110,691
	374,824	368,080
less: future finance charges	(36,376)	(29,894)
Present value of minimum lease payments	338,448	338,186
Present value of minimum lease payments due		
within one year	160,805	233,374
in second to fifth year inclusive	177,643	104,812
	338,448	338,186
Non-current liabilities	177,643	104,812
Current liabilities	160,805	233,374
	338,448	338,186

It is municipality policy to lease certain other property, plant and equipment (motor vehicles) under finance leases.

The lease contract incurred in the current financial year, with a lease term of 36 months. The effective borrowing rate was 10%

Interest rates are fixed at the contract date. All leases have fixed repayments and no arrangements have been entered into for contingent rent.

The municipality's obligations under finance leases are secured by the lessor's charge over the leased assets.

## 14. Payables from exchange transactions

Trade payables Accrued bonus	47,436,810 1,001,764	38,708,898 1,038,515
Accrued leave pay	4,685,898	4,705,547
Retention monies	8,558,905	5,935,299
Employee related liabilities	2,068,544	2,003,784
Eskom	54,512,777	24,808,385
Sedibeng Water	3,229,424	428,464
Oranje-Riet	208,791	384,516
Kalkfontein	7,881,758	3,551,590
Payments received in advanced	8,424,703	9,270,443
	138,009,374	90,835,441
15. Consumer deposits		

Water	and	Electricity
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739,342

732,877

2020	2019
R	R

#### 16. Employee benefit obligations

#### Defined benefit plan

#### Post-employment medical aid benefit liability

The municipality provides certain post-employment health care benefits by funding the medical aid contributions of qualifying retired members of the municipality. According to the rules of the respective medical aid funds, with which the municipality is associated, a member (who is on the current conditions of service) is entitled to remain a continued member of such medicalaid fund on retirement, in which case the municipality is liable for a certain portion of the medical aid membership fee. The municipality operates an unfunded defined benefit plan for these qualifying employees. No other post-retirement benefits are provided to these employees.

The municipality makes monthly contributions for health care arrangements to the Hosmed, LA Health and Key Health Medical Aid schemes.

The members of the Post-employment medical aid (health care) benefit plan are made up as follows:

•	In-service members (employees):	0 (2019: 0)
•	In-service non-members (employees):	0 (2019: 0)

Continuation members (retirees, widowers and orphans): 8 (2019: 8)

#### Long service award liability

The municipality operates an unfunded defined benefit liability for all its employees. Under the plan, a long service award is every 5 years of continuous service, from 5 to 45 years of service, inclusive. The provision is an estimate of the long servicebased on historical staff turnover. No other long service benefits are provided to employees.

The most recent actuarial valuation of the present value of the defined benefit obligation were carried out at 30 June 2020. The present value of the defined benefit obligation, and the related current and past service cost, were measured using the Projected Unit Credit Method.

The current service cost for the year ending 30 June 2020 is estimated to be R362 000, whereas the cost for ensuing year is estimated to be R275 000 (R250 000 and R238 000 respective).

#### Post retirement medical aid plan

The municipality provides certain post-retirement health care benefits by funding the medical aid contributions of qualifying retired members of the municipality. According to the rules of the respective medical aid funds, with which the municipality is associated, a member (who is on the current conditions of service) is entitled to remain a continued member of such medicalaid fund on retirement, in which case the municipality is liable for a certain portion of the medical aid membership fee. The municipality operates an unfunded defined benefit plan for these qualifying employees. No other post retirement benefits are provided to these employees.

The most recent actuarial valuations of plan assets and the present value of the defined benefit obligation were carried out at 30 June 2020. The present value of the defined benefit obligation, and the related current service cost and past service cost, were measured using the Projected Unit Credit Method.

2020	2019	
R	R	

#### 16. Employee benefit obligations (continued)

#### The amounts recognised in the statement of financial position are as follows:

<b>Carrying value</b> Present value of the Post-employment medical aid benefit liability Present value of the Long service award liability	(1,933,000) (2,481,000)	(2,040,000) (2,688,000)
	(4,414,000)	(4,728,000)
Non-current liabilities Current liabilities	(3,839,000) (575,000)	(4,235,000) (493,000)
	(4,414,000)	(4,728,000)

The municipality expects to make a contribution of R271 000 (2018: R250 000) and R222 000 (2018: R243 000) in the next financial year to the post-employment medical aid benefit and long service award liabilities, respectively.

#### Changes in the present value of the post-employment medical aid benefit obligation are as follows:

	1,933,000	2,040,000
Net expense recognised in the statement of financial performance	(107,000)	44,000
Opening balance	2,040,000	1,996,000

#### Net expense recognised in the statement of financial performance: Post-employment medical aid benefit liability

Benefits paid Interest cost Actuarial (gains) losses	(285,000) 189,000 (11,000)	(265,000) 180,000 129,000
	(107,000)	44,000
Changes in the present value of the long service award liability are as follows:		
Opening balance	2,688,000	2,459,000
Net expense recognised in the statement of financial performance	(207,000)	229,000
	2,481,000	2,688,000
Changes in the fair value of plan assets are as follows:		
Current service cost	362,000	356,000
Interest cost	275,000	238,000
Actuarial gains (losses)	(443,000)	(222,000)
Benefits paid	(401,000)	(143,000)
	(207,000)	229,000

				2020 R	2019 R
16. Employee benefit obligations (continue	d)				
Key assumptions used					
Assumptions used at the reporting date:					
Discount rate: Post-employment medical aid benefit liability Discount rate: Long service award liability Health care cost inflation rate General salary inflation Net discount rate: Post-employment medical aid benefit liability Net discount rate: Long service award liability Maximum subsidy inflation rate Net discount rate: Maximum subsidy inflation rate			8.67 % 8.47 % 6.98 % 6.29 % 1.59 % 2.05 % 4.86 % 3.64 %	8.67 % 8.47 % 6.98 % 6.29 % 1.59 % 2.05 % 4.86 % 3.64 %	
<b>Other assumptions</b> The effect of a 1% movement in the assumed r inflation is as follows:	ate of post-emplo	yment health care	benefit		
Increase: Effect on the aggregate of the current service c Effect on the defined benefit obligation	ost and the intere	st cost		226,000 1,994,000	196,000 2,113,000
<b>Decrease:</b> Effect on the aggregate of the current service cost and the interest cost Effect on the defined benefit obligation			211,000 1,867,000	181,000 1,959,000	
The effect of a 1% movement in the assumed r	ate of long service	e cost inflation is a	s follows:		
<b>Increase:</b> Effect on the aggregate of the current service cost and the interest cost Effect on the defined benefit obligation			627,000 2,639,000	681,000 2,864,000	
<b>Decrease:</b> Effect on the aggregate of the current service c Effect on the defined benefit obligation	ost and the intere	st cost		549,000 2,337,000	598,000 2,530,000
Other assumptions					
Amounts for the current and previous four years	s are as follows:				
	2020 R	2019 R	2018 R	2017 R	2016 R
Post-employment medical aid benefit liability Long service award liability	1,933,000 2,481,000	2,040,000 26,888	1,996,000 2,459,000	4,293,667	4,136,780 2,010,937
Actuarial gains					
Post-employment medical aid benefit liability Long service award liability				11,000 443,000	129,000 (143,000)
				454,000	(14,000)

2020	2019
R	R

#### 17. Unspent conditional grants

#### Unspent conditional grants and receipts comprises of:

	13,765,961	25,948,972
Water Services Infrastructure Grant (WSIG)	8.040.310	17.427.661
Unspent conditional grants and receipts Municipal Infrastructure Grant (MIG)	5,725,651	8,521,311

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised. See

note 26 for reconciliation of grants from National/Provincial Government.

Due to the adverse economic environment, a significant portion of amounts due to the municipality in respect of services rendered, property rates and taxes are tied up in receivables. This resulted in amounts earmarked for conditional projects being utilised to ensure smooth running of the municipality. Management is actively following up on outstanding receivables on ensure that projects are completed.

#### 18. VAT payable

VAT Payable	14,355,869	16,980,469
VAT invoice basis receivable	(10,178,771)	(9,170,114)
Plus: VAT payment basis	33,770	-
	4,210,868	7,810,355

VAT is payable on a cash basis. Once payment is received or made, VAT is payable or receivable from SARS.

No interest is payable to SARS if VAT is paid in time. Interest on late payments is charged according to SARS policies. The municipality has financial risk policies in place to ensure that payments are affected before the due date.

The municipality was charged with interest due to late payment.

#### 19. Provisions

#### **Reconciliation of provisions - 2020**

	14 Ope Unwinding of 15 Total ning Balance
Environmental rehabilitation	7,945,811 (1,976,380) 5,969,431
Reconciliation of provisions - 2019	
	OpeningBalance 16 Unwindin <sup>Total</sup> g of interest
Environmental rehabilitation	8,252,619 (306,808) 7,945,811

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The provision was based on 100% of the landfill site areas effected as this area is used for dumping of waste. Dumping is limited

to a certain portion of landfill sites. The current area effected will have to be rehabilitated, therefore the provision wasbased on 100% of the current effected areas of the landfill sites.

reitusburg	<u>5,969,432</u>	<b>7,945,811</b>
Petrusburg	734.525	934.776
Oppermansgronde	417,413	512,265
Luckhoff	825,620	1,119,176
Koffiefontein	2,213,230	2,904,606
Jacobsdal	1,778,644	2,474,988

	2020 R	2019 R
20. Service charges		
Sale of electricity	17,684,443	16,589,594
Sale of water	13,524,573	10,490,006
Sewerage and sanitation charges Refuse removal	9,120,836 9,229,830	11,731,738 11,076,548
Other service charges	29,600	15,300
	49,589,282	49,903,186
Of the formed an exterior data to the		
21. Interest earned on outstanding debtors		
Interest - non-exchange transactions	3,957,976	4,803,463
Interest - exchange transactions	11,364,140	13,243,977
	15,322,116	18,047,440
22. Investment revenue		
Interest revenue Interest earned - external investments	441,075	594,158
23. Rental of facilities and equipment		
Premises		
Premises	348,657	262,364
Venue hire	255,791	244,039
	604,448	506,403
24. Other income		
Administration fees	-	75,650
Building plan fees	5,721	9,437
Connection and re-connection fees	115,441	122,247
Grave sales	39,668	44,638
Insurance refund Photocopies	239,455 53,851	48,781 27,079
Tax certificates	11,595	5,834
Tender documents	110,044	17,150
	575,775	350,816

### Notes to the Annual Financial Statements

	2020	2019
	R	R
25. Property rates		
Rates received		
Property rates	23,906,946	19,826,211
Valuations		
Residential Commercial State Municipal Small holdings and farms Other	836,845,000 179,540,000 93,390,000 22,330,000 2,258,975,000 219,348,000	836,845,000 179,540,000 93,390,000 22,330,000 2,258,975,000 219,348,000
	3,610,428,000	

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2018. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

#### 26. Government grants and subsidies

#### **Operating grants**

Equitable share	63,668,000	58,082,000
Financial Management Grant (FMG)	2,435,000	1,970,000
Municipal Disaster Relief Grant	655,000	-
Free State Provincial Treasury*	2,363,711	2,228,621
	69,121,711	62,280,621
Capital grants		
Water Services Infrastructure Grant (WSIG)	16,156,403	12,771,181
Municipal Infrastructure Grant (MIG)	11,444,660	21,459,243
Expanded Public Works Programme Grant (EPWP)	1,000,000	1,000,000
Integrated National Electrification Programme Grant (INEP)	5,200,000	-
	33,801,063	35,230,424
	102,922,774	97,511,045

#### **Conditional and Unconditional**

Included in above are the following grants and subsidies received:

Conditional grants received Unconditional grants received	36,891,063 66,031,711	60,310,621
	102,922,774	97,511,045

\*Free State Provincial Treasury was allocated from Conditional grants to Unconditional grants due to the grant that is directlypaid to the Auditor General.

#### Equitable Share

In terms of the Constitution, this grant is used to subsidise the nation.

### Notes to the Annual Financial Statements

2020 R	2019 R

#### 26. Government grants and subsidies (continued)

#### National: Municipal Infrastructure Grant (MIG)

Conditions met - transferred to revenue Unspent Grant to be surrendered to NRF	(11,444,660) (8,500,000) <b>5,725,651</b>	(21,459,243) (6,000,000) <b>8,521,311</b>
Balance unspent at beginning of year	8,521,311	6,031,554
Current-year receipts	17,149,000	29,949,000

Conditions still to be met - remain liabilities (see note 17).

During the year National Treasury withheld R6 000 000 from the municipality's Equitable Share allocation as the repayment of the unspent portion of the previous financial years.

The Municipal Infrastructure Grant (MIG) was allocated for the construction of roads, basic sewerage and water infrastructure as part of the upgrading of poor households, micro enterprises and social institutions, and to provide for new, rehabilitation and upgrading of municipal infrastructure.

#### National: Integrated National Electrification Programme (INEP)

Balance unspent at beginning of year	-	400,000
Current-year receipts	5,200,000	-
Conditions met - transferred to revenue	(5,200,000)	-
Unspent Grant to be surrendered to NRF	-	(400,000)
	-	-

Conditions still to be met - remain liabilities (see note 17).

During the year National Treasury withheld R400 000 from the municipality's Equitable Share allocation as the repayment of the unspent portion of the previous financial years.

The grant is allocated to municipalities to improve and upgrade the electricity infrastructure and enhance the electricity capacity within the municipality.

#### National: Water Services Infrastructure Grant (WSIG)

Balance unspent at beginning of year Current-year receipts	17,427,661 24,000,000	32,998,842 30,000,000
Conditions met - transferred to revenue Repayment of funds (withheld from the Equitable share allocation)	(16,187,351)	(12,771,181) (17,000,000)
Unspent Grant to be surrendered to NRF	(17,200,000)	(15,800,000)
	8,040,310	17,427,661

Conditions still to be met - remain liabilities (see note 17).

The grant is allocated and used to facilitate the planning, acceleration and implementation of various projects that will ensure water supply to communities identified as not receiving a basic water supply service.

During the year National Treasury withheld R17 000 000 from the municipality's Equitable Share allocation as the repayment of the unspent portion of the previous financial years.

This grant was previously known as the Municipal Water Infrastructure Grant (MWIG).

	2020 R	2019 R
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#### 26. Government grants and subsidies (continued)

#### National: Financial Management Grant (FMG)

Current-year receipts	2,435,000	1,900,000
Conditions met - transferred to revenue	(2,435,000)	(1,900,000)
	-	-

The Financial Management Grant (FMG) is paid by National Treasury to municipalities to help implement the financial management reforms required by the Municipal Finance Management Act, 2003 (Act No. 56 of 2003). All conditions attached to the grant were met and no funds were withheld.

#### National: Expanded Public Works Programme (EPWP)

Current-year receipts	1,000,000	1,000,000
Conditions met - transferred to revenue	(1,000,000)	(1,000,000)
		<u> </u>

The Expanded Public Works Programme (EPWP) Grant is allocated to incentives municipalities to expand work creation efforts through the use of labour incentive delivery methods in the identified focus areas in compliance with the EPWP guidelines. All conditions attached to the grant were met and no funds were withheld.

#### **Municipal Disaster Relief Grant**

Current-year receipts Conditions met - transferred to revenue	655,000 (655,000)	-
Conditions met - transieried to revenue	(655,000)	

Funding allocation for response and intervention measures for COVID-19 pandemic from the municipal disaster relief grant. National Treasury provided COVID-19 pandemic relief grants to Letsemeng Local Municipality. This is in terms of the division of revenue Act (Act 16 of 2019) This grant may only by used to fund expenditure in the event that the responsible line function organ of state is unable to deal with the effects of the disaster utilising their own legislation, guidelines and resources.

#### Free State Provincial Treasury

Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue Paid to The Auditor General South Africa	- 2,363,711 (2,363,711)	2,228,621 (744,348) (255,652) (1,228,621)
	-	-

This grant is paid on behalf of the Letsemeng Local Municipality to the Auditor General. There is no express or positiveobligation in terms of the agreement to return the grant funding if the funds are not used for its intended purpose.

#### Changes in level of government grants

Based on the allocations set out in the Division of Revenue Bill, 2018 (Bill No. 2 of 2018), no significant changes in the level of government grant funding are expected over the forthcoming 3 financial years.

#### 27. Public contributions and donations

Public contributions and donations (moveables)

134,144

In the prior year approval has been granted by the Provincial Treasury to donate two vehicles to the municipality for service delivery interventions.

28. Fines, Penalties and Forfeits           Law enforcement fines         28,450         8,365           29. Employee related costs         34,930,860         34,630,292           Basic salaries and wages         34,930,860         34,630,292           Borus         2,366,834         2,445,423           Overtime payments         5,020,900         3,513,821           Housing benefits and allowances         7,219,632         5,552,052           Telephone allowance         7,829,532         5,522,052           Telephone allowance         866,709         840,881           Pension funds - council contributions         4,303,751         4,75,116           Medical aid funds - council contributions         1,93,751         4,765,116           Industrial conucil         19,173         19,609           UIF         301,395         312,556           Short term benefit         908,433         829,713           Defined contribution plans         140,000         287,020           Leave pay provision charge         255,516,861           Remuneration of Municipal Manager         73,764         71,109           Contributions to UIF, medical aid and pension funds         73,82,642         1,296,718           Remuneration of Chief Finance Officer		2020 R	2019 R
Law enforcement fines         28,450         8,365           29. Employee related costs         34,930,860         34,630,292           Basic salaries and wages         2,366,834         2,445,423           Overtime payments         5,020,980         3,513,821           Housing benefits and allowances         110,703         105,192           Other allowance         7,219,632         5,582,052           Telephone allowance         686,709         840,881           Pension funds - council contributions         1,766,995         1,718,273           Industrial council         19,153         19,695           UF         301,395         312,256           Short term benefit         908,433         829,713           Defined contribution plans         140,000         287,000           Lave pay provision charge         1,595,915,661         756,903           Remuneration of Municipal Manager         483,323         49,602           Annual remuneration         891,934         853,370           Car allowance         29,390         672,162           Bonus         73,764         71,109           Contributions to UF, medical aid and pension funds         93,934         853,370           Denous         53,334			
29. Employee related costs           Basic salaries and wages Bonus         2,366,834         2,445,423           Overtime payments         5,020,980         3,513,821           Housing benefits and allowances         110,703         105,192           Other allowance         688,709         84,008,113           Pension funds - council contributions         4,309,751         4,475,116           Medical aid funds - council contributions         4,309,751         4,475,116           Medical aid funds - council contributions         4,309,751         4,475,116           Medical aid funds - council contributions         19,153         19,609           UIF         301,395         312,2566           Short term benefit         908,433         329,713           Defined contribution plans         140,000         287,000           Leave pay provision charge         1,698,945         756,603           Stort term benefit         908,433         262,720           Donus         27,7520         257,520         257,520           Sonus         27,3744         71,109         233,843           Other allowance         22,380         133,2642         1,296,718           Remuneration of UIF, medical aid and pension funds         58,384         62,399<	28. Fines, Penalties and Forfeits		
Basic salaries and wages         34,930,860         34,630,292           Bonus         2,366,834         2,445,423           Overtime payments         110,703         105,192           Housing benefits and allowances         7,219,632         5,582,052           Teleptone allowance         7,219,632         5,582,052           Pension funds - council contributions         1,756,995         1,718,273           Industrial council         19,153         19,069           UIF         301,395         312,586           Short term benefit         908,433         829,713           Leave pay provision charge         1,898,945         756,903           Eave pay provision charge         1,898,945         756,903           Soutt remuneration         891,934         853,307           Car allowance         29,890         672,7260           Bonus         73,764         71,109           Contributions to UIF, medical aid and pension funds         99,892         65,450           Other allowance         20,236         193,52         49,602           Insue contributions to UIF, medical aid and pension funds         58,384         52,598           Contributions to UIF, medical aid and pension funds         10,92,368         1,008,433	Law enforcement fines	28,450	8,365
Bonus         2,366,834         2,446,423           Overtime payments         5,020,980         3,513,821           Housing benefits and allowances         7,219,632         5,582,052           Other allowance         7,219,632         5,582,052           Telephone allowance         4,309,751         4,475,116           Medical aid funds - council contributions         1,756,995         1,718,273           Industrial council         19,153         19,069           UIF         301,395         312,586           Short term benefit         908,433         829,713           Defined contribution plans         140,000         287,000           Leave pay provision charge         1,698,945         756,903           Sons term period         257,520         257,250           Bonus         73,764         71,109           Contributions to UIF, medical aid and pension funds         59,892         49,532           Other allowance         202,380         183,576           Bonus         58,384         52,598           Contributions to UIF, medical aid and pension funds         58,384         52,598           Contributions to UIF, medical aid and pension funds         58,384         52,598           Contributions to UIF, medical	29. Employee related costs		
Leave pay provision charge         1,698,945         756,903           59,470,390         55,516,861           Remuneration of Municipal Manager         891,934         853,307           Car allowance         257,520         257,250           Bonus         73,764         71,109           Contributions to UIF, medical aid and pension funds         59,892         65,450           Other allowances         1,332,642         1,296,718           Remuneration of Chief Finance Officer         1,332,642         1,296,718           Annual remuneration         729,890         672,162           Car allowance         58,384         52,598           Contributions to UIF, medical aid and pension funds         58,384         52,598           Contributions to UIF, medical aid and pension funds         61,045         62,176           Other allowances         61,045         62,176           Bonus         61,045         62,176           Contributions to UIF, medical aid and pension funds         773,472         909,991           Car allowance         773,472         909,991         155,092         102,000           Bonus         64,456         -         -         -         -           Contributions to UIF, medical aid and pension funds <td>Bonus Overtime payments Housing benefits and allowances Other allowance Telephone allowance Pension funds - council contributions Medical aid funds - council contributions Industrial council UIF</td> <td>2,366,834 5,020,980 110,703 7,219,632 686,709 4,309,751 1,756,995 19,153 301,395 908,433</td> <td>2,445,423 3,513,821 105,192 5,582,052 840,881 4,475,116 1,718,273 19,609 312,586</td>	Bonus Overtime payments Housing benefits and allowances Other allowance Telephone allowance Pension funds - council contributions Medical aid funds - council contributions Industrial council UIF	2,366,834 5,020,980 110,703 7,219,632 686,709 4,309,751 1,756,995 19,153 301,395 908,433	2,445,423 3,513,821 105,192 5,582,052 840,881 4,475,116 1,718,273 19,609 312,586
Sequence         59,470,390         55,516,861           Remuneration of Municipal Manager         Annual remuneration         891,934         853,307           Car allowance         257,520         257,250           Bonus         73,764         71,109           Contributions to UIF, medical aid and pension funds         49,532         49,602           Other allowances         49,532         49,602           I,332,642         1,296,718           Remuneration of Chief Finance Officer         202,380         183,576           Bonus         202,380         183,576           Car allowance         202,380         183,576           Bonus         61,045         62,176           Other allowances         40,669         37,921           I,092,368         1,008,433         1,092,368         1,008,433           Remuneration of the Director: Community Services         773,472         909,991         155,092         102,000           Bonus         64,456         -         -         64,456         -           Contributions to UIF, medical aid and pension funds         58,219         12,534         58,2480         26,299         -           Contributions to UIF, medical aid and pension funds         68,219         12			287,000
Annual remuneration Car allowance Bonus         891,934         853,307           Corributions to UIF, medical aid and pension funds         73,764         71,109           Contributions to UIF, medical aid and pension funds         59,892         65,450           Other allowances         49,532         49,602           1,332,642         1,296,718           Remuneration of Chief Finance Officer         729,890         672,162           Annual remuneration Car allowance Bonus         729,890         672,162           Car allowance Bonus         58,384         52,598           Contributions to UIF, medical aid and pension funds         61,045         62,176           Other allowances         40,669         37,921           1,092,368         1,008,433           Remuneration of the Director: Community Services         773,472         909,991           Car allowance         155,092         102,000           Bonus         64,456         -           Contributions to UIF, medical aid and pension funds         58,219         12,534           Contributions to UIF, medical aid and pension funds         723,472         909,991           Car allowance         58,219         12,534         -           Contributions to UIF, medical aid and pension funds         54,089 </td <td>Leave pay provision charge</td> <td></td> <td></td>	Leave pay provision charge		
Car allowance         257,520         257,250           Bonus         73,764         71,109           Contributions to UIF, medical aid and pension funds         59,892         66,400           Other allowances         1,332,642         1,296,718           Remuneration of Chief Finance Officer         1,332,642         1,296,718           Annual remuneration         729,890         672,162           Car allowance         202,380         183,576           Bonus         58,384         52,598           Contributions to UIF, medical aid and pension funds         58,384         52,598           Contributions to UIF, medical aid and pension funds         1,092,368         1,008,433           Remuneration of the Director: Community Services         1         1,092,368         1,008,433           Remuneration of the Director: Community Services         155,092         102,000           Bonus         64,456         -         -           Contributions to UIF, medical aid and pension funds         58,219         12,534           Other allowance         58,219         12,534           Annual remuneration         773,472         909,991           Car allowance         58,219         12,534           Other allowances         58,219	Remuneration of Municipal Manager		
Annual remuneration       729,890       672,162         Car allowance       202,380       183,576         Bonus       58,384       52,598         Contributions to UIF, medical aid and pension funds       61,045       62,176         Other allowances       40,669       37,921         1,092,368       1,008,433         Remuneration of the Director: Community Services         Annual remuneration       773,472       909,991         Car allowance       155,092       102,000         Bonus       64,456       -         Contributions to UIF, medical aid and pension funds       58,219       12,534         Other allowances       58,219       12,534         Acting allowance       26,299       -	Car allowance Bonus Contributions to UIF, medical aid and pension funds	257,520 73,764 59,892 49,532	257,250 71,109 65,450 49,602
Car allowance         202,380         183,576           Bonus         58,384         52,598           Contributions to UIF, medical aid and pension funds         61,045         62,176           Other allowances         40,669         37,921           Inogenetical action of the Director: Community Services         1,092,368         1,008,433           Remuneration         773,472         909,991         155,092         102,000           Bonus         64,456         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	Remuneration of Chief Finance Officer		
Annual remuneration       773,472       909,991         Car allowance       155,092       102,000         Bonus       64,456       -         Contributions to UIF, medical aid and pension funds       58,219       12,534         Other allowances       54,089       52,480         Acting allowance       26,299       -	Car allowance Bonus Contributions to UIF, medical aid and pension funds	202,380 58,384 61,045 40,669	183,576 52,598 62,176 37,921
Car allowance         155,092         102,000           Bonus         64,456         -           Contributions to UIF, medical aid and pension funds         58,219         12,534           Other allowances         54,089         52,480           Acting allowance         26,299         -	Remuneration of the Director: Community Services		
•	Car allowance Bonus Contributions to UIF, medical aid and pension funds Other allowances	155,092 64,456 58,219 54,089	102,000 - 12,534
		1,131,627	1,077,005

	2020 R	2019 R
29. Employee related costs (continued)		
Remuneration of the Director: Technical Services		
Annual remuneration Car allowance Bonus Contributions to UIF, medical aid and pension funds Other allowances	676,290 236,283 52,598 45,282 37,994	605,131 209,122 46,812 21,498 33,460
	1,048,447	916,023
Remuneration of the Director: Corporate Services		
Annual remuneration Car allowance Contributions to UIF, medical aid and pension funds Other allowances	503,531 45,760 11,236 20,012 <b>580,539</b>	891,991 120,000 12,228 52,480 <b>1,076,699</b>
The Director was terminated on 30 November 2019.		
Remuneration of the Director: Corporate Services		
Acting allowance	194,883	-
The Director started acting on 01 December 2019.		
30. Remuneration of councillors		
Mayor Councillors	521,732 3,678,559	525,338 3,465,776
	4,200,291	3,991,114

#### In-kind benefits

The executive mayor is full-time. The mayor is provided with an office, secretarial support and a full time driver at the cost of the Council.

The salaries, allowances and benefits were paid within the upper limits of the framework envisaged in Section 219 of the Constitution.

#### 31. Depreciation and amortisation

Property, plant and equipment Intangible assets	40,869,952 201,395	43,597,875 201,395
	41,071,347	43,799,270
32. Impairment of assets		
Impairments Property, plant and equipment	13,232,331	2,309,157

Property, plant and equipment have been impaired due to the condition assessments that indicated a decrease in value in use since the last assessment.

	2020 R	2019 R
33. Finance charges		
Trade and other payables Finance leases Rehabilitation of landfill site	4,453,700 36,003 (1,976,380)	2,046,204 76,305 (306,809)
	2,513,323	1,815,700
34. Debt impairment		
Contributions to debt impairment provision	38,650,492	64,581,561
35. Repairs and maintenance		
Repairs and maintenance	4,043,070	869,114
36. Bulk purchases		
Electricity Water	32,025,098 5,242,117	28,453,387 4,600,218
	37,267,215	33,053,605
37. Professional and consulting fees		
<b>Professional fees</b> Business and Financial management Project management	3,818,575 574,649	2,592,394 2,815,215
<b>Contractors</b> Electrical Maintenance of building and facilities Maintenance of equipment Sewerage services Town planner	7,670 42,380 176,412 210,946 - <b>4,830,632</b>	86,238 638,961 503,534 737,867 507,270 <b>7,881,479</b>

	2020	2019
	R	R
38. General expenses		
Accommodation	315,441	811,441
Advertising	3,150	68,920
Auditors remuneration	4,353,877	5,564,338
Bank charges	630,121	548,641
Chemicals	2,253,629	1,284,289
Commission paid	793,239	365,881
Conferences and seminars	46,438	60,797
Delivery expenses	-	3,328
Entertainment	202,889	391,818
Fuel and oil	572,327	455,443
Funeral cost	55,845	7,104
Hire	189,029	369,163
Hostel charges	- · · · · · · · · · · · · · · · · · · ·	16,200
Insurance	1,257,278	1,516,438
License fees	69,005	174,319
Other expenses	41,608	73,250
Postage and courier	6,569	439
Security (Guarding of municipal property)	3,198,800	5,069,592
Software expenses	231,805	95,931
Subscriptions and membership fees	549,382	607,033
Telephone and fax	2,285,052	1,001,423
Title deed search fees	- · · · · -	52
Training	122,081	524,109
Travel - local	891,754	1,241,596
Uniforms	244,844	418,354
Printing and stationery	-	173,913
Ward committee expense	529,058	341,293
Water tests	679,340	322,190
	19,522,561	21,507,295

The amounts disclosed above for other expenses are in respect of costs incurred in the general management of the municipality and not directly attributable to a specific service or class of expense. Inter-departmental charges are charged to other trading and economic services for support services rendered.

#### 39. Landfill sites write-off

Luckhoff: Construction of a new solid waste landfill site (phase 1)		<b>1.273.802</b>
Koffiefontein: Upgrading of existing solid waste disposal site	-	842,352 431,450

Through physical verification it was found that the municipality needed to write-off two of their landfill sites due to conditions not met for the definition of a landfill site.

#### 40. Fair value adjustments

Other financial assets (Fair value model)	(1,121)	6,616
41. Auditors' remuneration		
Fees	4,353,877	5,564,338

	2020	2019
	R	R
42. Cash generated from operations		
Deficit	(31,941,585)	(54,872,199)
Adjustments for:		
Depreciation and amortisation	41,071,347	43,799,270
Gain on sale of assets and liabilities	1,432,931	2,939,162
Fair value adjustments	1,121	(6,616)
Finance costs - Finance leases	36,003	76,305
Impairment loss	13,232,331	1,998,863
Movements in provisions	(1,976,380)	(306,808)
Changes in working capital:		
Inventories	1,137,314	(1,205,174)
Receivables from exchange transactions	(13,683,667)	(1,288,082)
Receivables from non-exchange transactions	(4,767,687)	15,210,604
Other receivables from exchange transactions	(18,583)	(121,996)
Employee benefit obligation	(314,000)	273,000
Payables from exchange transactions	38,471,185	49,754,974
VAT receivable	(3,599,487)	(11,461,113)
Unspent conditional grants	(12,183,011)	(8,833,476)
Consumer deposits	6,465	(48,819)
	26,904,297	35,907,895
43. Commitments		
Authorised capital expenditure		
Already contracted for but not provided for		
Property, plant and equipment	15,072,236	31,705,510
Total capital commitments		
Already contracted for but not provided for	15.072,236	31,705,510

This committed expenditure relates to property, plant and equipment and will be financed from government grants.

#### 44. Related parties

These include the total remuneration per councillor and key management, in aggregate for the entire financial year. For remuneration of key management refer to note 29, employee related costs.

#### **Remuneration of councillors**

Mr SJ Bahumi (Appointment Acting Mayor: 4 March 2019) Miss AN November Mr JDJ Barnes Mr MA Lebaka Mr MC Ntemane Mr MJ Phaliso Miss PM Dibe Mr PV Mlozana	850,466 365,512 299,491 371,767 305,537 365,512 299,491 371,767	512,605 289,680 364,846 359,176 289,680 72,420 321,627
Mrs TI Reachable (Resignation: 4 March 2019) Mr TS Moghoishi	- 299.490	552,864 289.680
Mr TV Nthapo	299,491	289,680
Mr XW Nqelani	371,767 <b>4,200,291</b>	359,176 <b>3,991,114</b>

	2020 R	2019 R
44. Related parties (continued)		
Related party transactions		
Compensation of councillors		
Basic remuneration	2,990,216	3,171,36
Telephone allowance	448,800	485,05
Car allowance	156,000	93,60
Acting allowance	521,732	153,42
Travel and subsistence (re-imbursement)	83,543	87,66

No related party transactions were identified during the year.

#### 45. Prior-year adjustments

Presented below are those items contained in the statement of financial position, statement of financial performance and cash flow statement that have been affected by prior-year adjustments:

#### Statement of financial position

#### 2019

As previously Correction of		Restated
	reported	error
Inventories	2,681,149	1,209,797 3,890,946
Receivables from Exchange Transactions	47,385,666	(126,462) 47,259,204
Receivables from Non-exchange Transactions	22,472,396	(9,015,742) 13,456,654
Other receivables from exchange transaction	522,878	2,260,207 2,783,085
Vat receivable	11,014,379	(18,824,734) (7,810,355)
Other financial assets	126,471	54,400 180,871
Investment Property	77,694,449	10,091 77,704,540
Property, Plant and Equipment	724,539,410	(4,122,354) 720,417,056
Payables from Exchange Transactions	(63,927,181)	(26,908,260) (90,835,441)
Unspent conditional grants	(55,010,777)	29,061,805 (25,948,972)
Accumulated Surplus / (Deficit)	(758,052,655)	26,401,252 (731,651,403)
	9,446,185	- 9,446,185

2020	2019
R	R

#### 45. Prior-year adjustments (continued)

#### Statement of financial performance

#### 2019

\_

#### As previously Correction of

reported	error
(96,766,698)	(744,347) (97,511,045)
(50,259,851)	356,664 (49,903,187)
(13,932,141)	688,164 (13,243,977)
55,579,424	(62,563) 55,516,861
43,762,412	36,858 43,799,270
82,442,992	(17,861,431) 64,581,561
552,167	316,947 869,114
35,161,112	(2,107,507) 33,053,605
8,263,227	(381,748) 7,881,479
25,148,900	(3,641,605) 21,507,295
-	1,273,802 1,273,802
2,194,425	42,038 2,236,463
92,145,969	(22,084,728) 70,061,241
	(96,766,698) (50,259,851) (13,932,141) 55,579,424 43,762,412 82,442,992 552,167 35,161,112 8,263,227 25,148,900 2,194,425

. .

835,009,583

Restated

Restated

(48, 485, 982)

(54,872,199)

Restated

(103,358,181) 731,651,402

#### 2020

#### As previously Correction of reported error (137,344,917) 835,009,583 972,354,500 Opening balance Prior year adjustments (131,348,461) 82,862,479 Restated Surplus for the year (5,996,456) (48,875,743)

#### Surplus for the year

#### **Cash flow statement**

#### 2019

As previously Correction of	As	previously	Correction	of
-----------------------------	----	------------	------------	----

	reported	error	
Cash flow from operating activities Sale of goods and services Grants and subsidies Other receipts Suppliers and other payments Finance costs	14,036,818 110,579,061 - (34,344,699) - <b>90,271,180</b>	(21,901,492) 142,509	142,509 (14,215,999) (2,046,204)
Cash flow from investing activities Purchase of property, plant and equipment	(31,783,382)	(1,725,086)	(33,508,468)
Cash flow from financing activities Finance lease payments	(861,418)	42,000	(819,418)

2019

2020

#### 45. Prior-year adjustments (continued)

#### Errors

The following prior period error adjustments occurred:

#### Correction to Indigent write-off

Indigent write-off as per council resolution.

The effect of the correction is as follows:

Increase (decrease) in Receivables from Exchange transactions	-	(30,354,557)
Increase (decrease) in Receivables from Non-Exchange transactions	-	(3,256,174)
Increase (decrease) in VAT Receivables	-	4,302,760
Increase (decrease) in Debt Impairment	-	29,307,971
	-	-

#### **Correction to Accrued Leave Pay**

During the 2019 financial year accrued leave was incorrectly calculated.

The effect of the correction is as follows:

(Increase) decrease in Payables from Exchange Transactions Increase (decrease) in Employee Related Costs	-	62,563 (62,563)
	· ·	-

# Reclassifying between Receivables from Exchange Transactions and Other Receivables from Exchange Transactions

During the 2019 financial year a journal was wrongfully processed.

The effect of the correction is as follows:

Increase (decrease) in Receivables from exchange transactions Increase (decrease) in Other Receivables from exchange transactions	-	(496,205) 496,20
		-

Annual Financial Statements for the year ended 30 June 2020

-	2020	2019

#### 45. Prior-year adjustments (continued)

#### **Correction in Property, Plant and Equipment**

During the 2019 financial year a capital project invoice was wrongfully allocated to Professional and Consulting fees.

The effect of the correction is as follows:

Increase (decrease) in Property, plant and equipment	-	386,857
Increase (decrease) in Depreciation	-	849
Increase (decrease) in Repairs and Maintenance	-	(5,958)
Increase (decrease) in Professional and Consulting fees	-	(381,748)
		-

#### **Correction in Investment Properties**

During the 2019 financial year Management became aware of Investment Property that should have been allocated toinventory.

The effect of the correction is as follows:

Increase (decrease) in Inventories	-	10,091
Increase (decrease) in Investment Properties	-	10,091
Increase (decrease) in Property, Plant and Equipment	-	(29,299)
Increase (decrease) in Repairs and Maintenance	-	9,117
	-	-

#### **Correction in Inventories**

In the prior year a few issues were raised against inventory. Management went and recalculated the inventory values as per weighted average method.

The effect of the correction is as follows:

Increase (decrease) in Inventories	-	1,199,706
Increase (decrease) in Repairs and Maintenance	-	(1,241,744)
Increase (decrease) in Inventories Losses/write-downs	-	42,038
		-

#### **Reclassifying between General expenses and Bulk Purchases**

Management decided to map Eskom Bulk accounts together with the Eskom small accounts.

The effect of the correction is as follows:

Increase (decrease) in Bulk Purchases Increase (decrease) in General Expenses	-	3,728,890 (3,728,890)
	-	-

Annual Financial Statements for the year ended 30 June 2020

	2020	2019
45. Prior-year adjustments (continued)		
Correction of Other Receivables from Exchange Transactions		
Management decided to show Eskom Security-held per line item.		
The effect of the correction is as follows:		
ncrease (decrease) in Other Receivables from Exchange Transactions (Increase) decrease in Accumulates Surplus		1,761,230 (1,761,230)
Receivables from Exchange and Non-exchange Transactions		
Receivables adjustment due to Interest reversals and reposting.Correcting abnormal usage of incorrectly. Correcting of Receivables overall. Correction between gross balance and impairment services. Adjust the VAT accordingly on the Receivables.		
The effect of the correction is as follows:		
Increase (decrease) in Receivables from Exchange Transactions Increase (decrease) in Receivables from Non-Exchange Transactions Increase (decrease) in Other Receivables from Exchange Transactions Increase (decrease) in VAT Receivables (Increase) decrease in Service charges (Increase) decrease in Interest Received on Outstanding Debtors (Increase) decrease in Debt Impairment	-	(38,358,022) (15,028,339) 2,772 23,749,261 356,664 688,164 1,209,077
(Increase) decrease in Accumulates Surplus		27,380,423
Correction in Payables from Exchange Transactions		
Payables adjustment due to creditor's processing as per creditor's statements.		
The effect of the correction is as follows:		
(Increase) decrease in Payables from Exchange Transactions Increase (decrease) in VAT Receivable Increase (decrease) in Repairs and Maintenance Increase (decrease) in Bulk Purchases Increase (decrease) in General expenses Increase (decrease) in Accumulated Surplus		(1,827,281) (634,751) 1,555,532 (5,836,397) 87,285 6,655,612
Correction in Debt Impairment 2018		-
During 2018 Interest on debtors were reversed and recalculated.		
The effect of the correction is as follows:		
Increase (decrease) in Receivables from Exchange Transactions Increase (decrease) in Receivables from Non-exchange Transactions Increase (decrease) in VAT Receivables (Increase) decrease in Accumulated Surplus Increase (decrease) in Payables from Exchange Transactions	-	20,340,123 5,085,641 (11,470,644) (12,576,611) (1,378,509)

Annual Financial Statements for the year ended 30 June 2020

2020 2019

45. Prior-year adjustments (continued)

-

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Annual Financial Statements for the year ended 30 June 2020

	2020	2019
45. Prior-year adjustments (continued)		
Correction in Debt Impairment 2019		
During 2019 Interest on debtors were reversed and recalculated.		
The effect of the correction is as follows:		
Increase (decrease) in Receivables from Exchange Transactions Increase (decrease) in Receivables from Non-exchange Transactions Increase (decrease) in VAT Receivables Increase (decrease) in Debt Impairment Increase (decrease) in Payables from Exchange Transactions	- - - - -	48,742,199 4,183,133 (1,313,045) (48,378,480) (3,233,807) -
Correction in Other financial assets		
Recognise the Holding shares as per share certificate		
The effect of the correction is as follows:		
Increase (decrease) in Other Financial Assets Increase (decrease) in Accumulated Surplus		54,400 (54,400) -
Correction in VAT Receivables		
Correction of opening balance for VAT		
The effect of the correction is as follows:		
(Increase) decrease in VAT Receivables Increase (decrease) in VAT Payable Increase (decrease) in Accumulated Surplus	- - -	(25,647,961) (7,810,355) 33,458,316 -
Salary control account cleared		
Correction of Salary control account		
The effect of the correction is as follows:		
(Increase) decrease in Payables from Exchange Transactions Increase (decrease) in Accumulated Surplus	-	1,637,827 (1,637,827)
		-
Landfill sites write-off		
Landfill sites written off.		
The effect of the correction is as follows:		
(Increase) decrease in Property, Plant and Equipment	-	(1,273,802)

Annual Financial Statements for the year ended 30 June 2020

2020 2019

-

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**45. Prior-year adjustments (continued)** Increase (decrease) in Landfill sites write-off

1,273,802

-

Annual Financial Statements for the year ended 30 June 2020

-	(22,169,053) 22,169,053
-	-
-	6,892,752 744,347 (7,637,099)
-	-
	(5,933,963) 3,197,382 2,736,581 6,112,602 (231,173) (238,356) 238,356 (5,881,429) (6,112,602) 6,112,602 (202,348) 202,348 2,054,159 (2,054,159)

#### Disclosures

Correction to commitments were as a result to amounts incorrectly calculated in prior years.

Correction to Unauthorised expenditure relates to amount paid from the incorrect municipal departmental vote.

Annual Financial Statements for the year ended 30 June 2020

2020	2019

#### 45. Prior-year adjustments (continued)

	As previously reported	Correction of error	Restated
Commitments	18,483,078	13,222,432	31,705,510
Unauthorised expenditure	425,288,617	536,280	425,824,897

Annual Financial Statements for the year ended 30 June 2020

2020 2019

#### 46. Financial instruments disclosure

### Categories of financial instruments

2020

#### **Financial assets**

	At fair value	At amortised cost	Total
Other financial assets	179,750	-	179,750
Receivables from exchange transactions	-	60,942,871	60,942,871
Receivables from non-exchange transactions	-	18,224,344	18,224,344
Other receivables from exchange transactions	-	2,801,668	2,801,668
	179,750	81,968,883	82,148,633

#### **Financial liabilities**

	At amortised cost	Total
Finance lease liability	338,448	338,448
Payables from exchange transactions	138,009,374	138,009,374
Consumer deposits	739,342	739,342
Unspent conditional grants and receipts	13,765,961	13,765,961
VAT Payable	4,210,868	4,210,868
	157,063,993	157,063,993

#### 2019

#### Financial assets

		At amortised cost	Total
Other financial assets	180,871	-	180,871
Receivables from exchange transactions	-	47,259,204	47,259,204
Receivables from non-exchange transactions	-	13,456,657	13,456,657
Other receivables from exchange transactions	-	2,783,085	2,783,085
	180,871	63,498,946	63,679,817

#### **Financial liabilities**

	At amortised cost 338,186	Total
Finance lease liability		338,186
Payables from exchange transactions	90,835,441	90,835,441
Consumer deposits	732,877	732,877
Unspent conditional grants and receipts	25,948,972	25,948,972
VAT Payable	7,810,355	7,810,355
	125,665,831	125,665,831

Annual Financial Statements for the year ended 30 June 2020

2020 2019

#### 47. Risk management Financial

#### risk management

The Accounting Officer has overall responsibility for the establishment and oversight of the municipality's risk management framework. The municipality's risk management policies are established to identify and analyse the risksfaced by the municipality, to set appropriate risk limits and controls and to monitor risks and adherence to limits.

Due to the largely non-trading nature of activities and the way in which they are financed, municipalities are not exposed to the degree of financial risk faced by business entities. Financial instruments play a much more limited role in creating or changing risks that would be typical of listed companies to which the IAS's mainly apply. Generally, financial assets and liabilities are generated by day-to-day operational activities and are not held to manage the risks facing the municipality in undertaking its activities.

The Department: Financial Services monitors and manages the financial risks relating to the operations through internal policies and procedures. These risks include interest rate risk, credit risk and liquidity risk. Compliance with policies and procedures is reviewed by the internal auditors on a continuous basis, and annually by external auditors. The municipality doesnot enter into or trade financial instruments for speculative purposes.

Internal audit, responsible for initiating a control framework and monitoring and responding to potential risk, reports periodicallyto the municipality's audit committee, an independent body that monitors the effectiveness of the internal audit function. Further quantitative disclosures are included throughout these annual financial statements.

It is the policy of the municipality to disclose information that enables the user of its annual financial statements to evaluate the nature and extent of risks arising from Financial Instruments to which the municipality is exposed on the reporting date.

The municipality's activities expose it to a variety of financial risks: market risk (including currency risk, fair value interest raterisk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

#### Liquidity risk

Liquidity risk is the risk that the municipality will encounter difficulty in meeting the obligations associated with its financial environment.

Liabilities that are settled by delivering cash or another financial asset. The municipality's approach to managing liquidity is to ensure, as far as possible, that it will always have sufficient liquidity to meet its liabilities when due, under both normal and stressed conditions, without incurring unacceptable losses or risking damage to the municipality's reputation.

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

Liquidity risk is managed by ensuring that all assets are reinvested at maturity at competitive interest rates in relation to cash flow requirements. Liabilities are managed by ensuring that all contractual payments are met on a timeous basis and, if required, additional new arrangements are established at competitive rates to ensure that cash flow requirements are met.

Ultimate responsibility for liquidity risk management rests with the Council, which has built an appropriate liquidity risk management framework for the management of the municipality's short, medium and long-term funding and liquidity management requirements. The municipality manages liquidity risk by maintaining adequate reserves, banking facilities and reserve borrowing facilities, by continuously monitoring forecast and actual cash flows and matching the maturity profiles of financial assets and liabilities.

The municipality ensures that it has sufficient cash on demand or access to facilities to meet expected operational expenses through the use of cash flow forecasts.

Annual Financial Statements for the year ended 30 June 2020

2020 2019

#### 47. Risk management (continued)Credit

risk

Credit risk refers to the risk that a counterparty will default on its contractual obligations resulting in financial loss to the municipality. The municipality has a sound credit control and debt collection policy and obtains sufficient collateral, where appropriate, as a means of mitigating the risk of financial loss from defaults. The municipality uses its own trading records to assess its major customers. The municipality's exposure of its counterparties are monitored regularly.

Potential concentrations of credit rate risk consist mainly of variable rate deposit investments, long-term receivables, consumer debtors, other debtors, bank and cash balances.

Cash and cash equivalents:

The municipality limits its counterparty exposures from its money market investment operations (financial assets thatare neither past due nor impaired) by only dealing with ABSA Bank, First National Bank, Nedbank and Standard Bank.

Receivables from exchange and non-exchange transactions:

Receivables from exchange and non-exchange transactions are amounts owed by consumers and are presented net of impairment losses. The municipality has a credit risk policy in place and the exposure to credit risk is monitored on an ongoing basis. The municipality is compelled in terms of its constitutional mandate to provide all its residents with basic minimum services without recourse to an assessment of creditworthiness. Subsequently, the municipality has no control over the approval of new customers who acquire properties in the designated municipal area and consequentlyincur debt for rates, water and electricity services rendered to them.

The municipality limits this risk exposure in the following ways, in addition to its normal credit control and debt management procedures:

The application of section 118(3) of the Municipal Systems Act, 2000 (Act No. 32 of 2000) (MSA), which permits the municipality to refuse connection of services whilst any amount remains outstanding from a previous debtor on the same property.

- A new owner is advised, prior to the issue of a revenue clearance certificate, that any debt remaining from the previous owner will be transferred to the new owner, if the previous owner does not settle the outstanding amount.
- The consolidation of rates and service accounts, enabling the disconnecting services for the non-payment of any of the individual debts, in terms of section 102 of the MSA.
- The requirement of a deposit for new service connections, serving as guarantee and are reviewed annually.
- Encouraging residents to install water management devices that control water flow to households, and/or prepaid electricity meters.

There were no material changes in the exposure to credit risk and its objectives, policies and processes for managing and measuring the risk during the year under review. The municipality's maximum exposure to credit risk is represented by the carrying value of each financial asset in the Statement of financial position, without taking into account the value of any collateral obtained. The municipality has no significant concentration of credit risk, with exposure spread over a large number of consumers, and is not concentrated in any particular sector or geographical area.

The municipality establishes an allowance for impairment that represents its estimate of anticipated losses in respect of tradeand other receivables.

Annual Financial Statements for the year ended 30 June 2020

2020 2019

Payment of accounts of consumer debtors, who are unable to pay, are renegotiated as an ongoing customer relationship in response to an adverse change in the circumstances of the customer in terms of the Credit Control and Debt Collection Policy.

Annual Financial Statements for the year ended 30 June 2020

2020	2019

#### 47. Risk management (continued)

Long-term receivables and other debtors are individually evaluated annually at reporting date for impairment or discounting. A

report on the various categories of debtors is drafted to substantiate such evaluation and subsequent impairment /discounting, where applicable.

The municipality does not have any significant credit risk exposure to any single counterparty or any group of counterparties having similar characteristics. The municipality defines counterparties as having similar characteristics if they are relatedentities. The credit risk on liquid funds is limited because the counterparties are banks with high credit-ratings.

#### Market risk Interest

#### rate risk

Interest rate risk is defined as the risk that the fair value or future cash flows associated with a financial instrument will fluctuate in amount as a result of market interest changes.

Potential concentrations of interest rate risk consist mainly of variable rate deposit investments, long-term receivables, consumer debtors, other debtors, bank and cash balances.

The municipality limits its counterparty exposures from its money market investment operations by only dealing with ABSA Bank and First National Bank. No investments with a tenure exceeding twelve months are made.

Consumer debtors (included in Receivables from exchange and non-exchange transactions) comprise of a large number of ratepayers, dispersed across different industries and geographical areas.

Consumer debtors are presented net of a provision for impairment.

In the case of debtors whose accounts become in arrears, it is endeavoured to collect such accounts by "levying of penalty charges", "demand for payment", "restriction of services" and, as a last resort, "handed over for collection", whichever procedure is applicable in terms of Council's Credit Control and Debt Collection Policy. Consumer deposits are increased accordingly.

Long-term receivables and other debtors are individually evaluated annually at the reporting date for impairment or discounting. A report on the various categories of debtors is drafted to substantiate such evaluation and subsequent impairment / discounting, where applicable.

The municipality is not exposed to credit interest rate risk as the municipality has no borrowings.

The municipality's exposures to interest rates on Financial assets and Financial liabilities are detailed in the CreditRisk Management section of this note.

#### Price risk

Although shares are held by the municipality, it is not exposed to equity price risks arising from equity investments as the municipality does not actively trade in these investments and the balance is immaterial to the municipality's operations.

Post-tax surplus for the year would increase/decrease as a result of gains or losses on equity securities classified as at fair value through surplus or deficit. Other components of equity would increase/decrease as a result of gains or losses on equitysecurities classified as available-for-sale.

Annual Financial Statements for the year ended 30 June 2020

	2020	2019
48. Irregular expenditure		
Opening balance	310,442,449	282,849,977
Add: Current year irregular expenditure Add: Current year irregular expenditure (identified during the audit)	17,421,956 12,876,848	27,592,472 -
	340,741,253	310,442,449

Management non-compliance identified.

#### 49. Fruitless and wasteful expenditure

Opening balance	5,798,185	3,751,981
Add: current year fruitless and wasteful expenditure	4,453,700	2,046,204
Add: Fruitless and wasteful pertaining to prior years, identified in current years	1,273,802	-
	11,525,687	5,798,185

The fruitless and wasteful expenditure for the current year is represented by interest levied on overdue payables due to cash flow constraints experienced by the municipality. Prior year identified amounts relates to landfill sites that were written-off due to payments made on projects where the required conditions were not met for the definition of a landfill site.

#### 50. Unauthorised expenditure

Opening balance Add: Current year unauthorised operating expenditure	425,824,897 91,986,310	306,197,325 119,627,572
	517,811,207	425,824,897

#### 51. Additional disclosure in terms of Municipal Finance Management Act

#### Contributions to organised local government

Opening balance	(22,895)	(5,006)
Current year subscription / fee	565,370	593,241
Amount paid - current year	(544,960)	(571,030)
Credit note - current year	(17,055)	(40,100)
	(19,540)	(22,895)

#### **Distribution losses**

Electricity	Lost units	Tariff		Value
Unaccounted Electricity Losses for 2020	8	,742,564	1.34	11,718,554
Unaccounted Electricity Losses for 2019	9	,155,433	1.17	10,691,429

Electricity losses occur due to inter alia, technical and non-technical losses. Technical losses include inherent resistance of conductors, transformers and other electrical equipment, whilst Non-technical losses include the tampering of meters, incorrectratio used on bulk meters, faulty meters and illegal connections.

<b>Volumes in kWh per year</b> System input volume	20.936.262 21.172.427
Billed consumption	(12,193,698) (12,016,994)
	8,742,564 9,155,433

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	2020	2019
Percentage distribution loss (%)	42.00 %	43.00 %

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		2020	2019
51. Additional disclosure in terms of Municipal Finar	nce Management Act (continued)		
Water Unaccounted Water Losses for 2020 Unaccounted Water Losses for 2019	<b>Lost units</b> 3,988,154 3,679,069	<b>Tariff</b> 1.08 1.15	<b>Value</b> 4,296,573 4,223,691
later losses occur due to inter alia, tampering of meters, in onnections.	ncorrect ratio used on bulk meters, f	aulty meters and	illegal
Volumes in kWh per year System input volume Billed consumption		4,865,825 (877,671) <b>3,988,154</b>	- 4,583,377 (904,308) <b>3,679,069</b>
Percentage distribution loss (%)		82.00 %	80.00 %
Audit fees			
Opening balance Current year subscription / fee Amount paid - current year Credit notes - current year Interest charges		1,838,839 4,353,877 (1,883,000) (2,363,714) 199,316	313,288 5,564,338 (2,908,828 (1,228,621 98,662
		2,145,318	1,838,839
PAYE, UIF and SDL			
Opening balance Current year subscription / fee Amount paid - current year		485,111 9,240,899 (7,842,613)	648,332 8,386,127 (8,549,348
		1,883,397	485,111
Pension and medical aid fund contributions			
Opening balance Current year subscription / fee Amount paid - current year		460,046 6,066,747 (6,066,747)	269,862 9,398,635 (9,208,451
		460,046	460,046

The balance represents pension and medical aid fund contributions deducted from employees and councillors in June 2020 payroll, as well as the municipality's contribution to these funds.

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#### 51. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### Councillors' arrear consumer accounts

The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2020:

30 June 2020	Outstanding less than 90 days	Outstanding more than 90 days	TotalR
	R	R	
Miss AN November	2,272	6,826	9,098
Mr JDJ Barnes	3,784	4,847	8,631
Mr MA Lebaka	1,410	98	1,508
Mr MC Ntemane	(2,178)	944	(1,234)
Mr MJ Phaliso	(935)	(72)	(1,007)
Miss PM Dibe	124	1,470	1,594
Mr PV Mlozana	2,263	21,992	24,255
Mr SJ Bahumi	2,000	40,407	42,407
Mr TS Moqhoisi	65	400	465
Mr TV Nthapo	1,177	19,146	20,323
Mr XW Nqelani	2,313	23,376	25,689
	12,295	119,434	131,729
30 June 2019	Outstanding	Outstanding	TotalR

30 June 2019	Outstanding less than 90 days	Outstanding more than 90 days	TotalR
	Ř	Ř	7,289
Miss AN November	1,464	5,825	
Mr JDJ Barnes	1,302	771	2,073
Mr MA Lebaka	791	145	936
Mr MC Ntemane	(2,100)	93	(2,007)
Mr MJ Phaliso	(363)	45	(318)
Miss PM Dibe	3,358	59,439	62,797
Mr PV Mlozana	1,888	18,452	20,340
Mr SJ Bahumi	2,761	38,057	40,818
Mrs TI Reachable	527	34	561
Mr TS Moqhoisi	434	61	495
Mr TV Nthapo	1,674	16,526	18,200
Mr XW Ngelani	1,935	19,889	21,824
	13,671	159,337	173,008

#### Supply chain management regulations

In terms of section 36 of the Municipal Supply Chain Management Regulations any deviation from the Supply Chain Management Policy needs to be approved/condoned by the Accounting Officer and noted by Council. The expenses incurred as listed hereunder have been condoned.

The municipality maintains a detailed register at its offices.

Incident Emergency procurement	<u>-</u>	722.788
Sole providers	88,072	7,204
Impracticable - Repairs	367,715	205,864
Impracticable - Other	300,856	13,625

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51. Additional disclosure in terms of Municipal Finance Management Act (continued) 756.643	949.481
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### 52. Non-compliance with the MFMA

Chapter	Section	Description
8	62	Not all general financial management function requirements were adhered to during the year, as not all controls operated effective and efficiently.
8	64	Not all revenue management requirements were met as not all controls operated effective and efficiently throughout the year.
8	65	Not all expenditure management requirements were met as not all controls operated effective and efficiently throughout the year.
8	65	Due to financial constraints, not all invoices were paid within the legislative 30-days deadline.
14	166	The MFMA requirements for the audit committees were not complied with throughout the financial year.

### 53. Contingencies

### **Contingent liabilities**

The municipality had the following contingent liabilities at 30 June 2020:

Telkom SA Limited: The claimant is suing the municipality for outstanding fees. The possibility of a present obligation does exist, but due to the fact that the municipality has not been provided with any form of supporting documentation to support the claim, the probability of the obligation is remote. The matter is still pending with an amount of R54 271.82.	54,272	54,272
Ducharme Consulting (Pty) Ltd: The claimant was appointed by the municipality to prepare the 2017 annual financial statements. The amount billed exceeded the project amount and it is claimed that the additional costs incurred were due to requests from management. The matter is still pending with an amount of R208 568.39 and no resolution has been taken to date.	208,568	208,568
Nomano, Makamohelo and MBB JV: The claimant is claiming funds for work performed on the Waste Water Treatment Works in Jacobsdal. The supporting information has been requested to support the claim, but to date no information has been provided.	-	-
Vula Trust and Lucas Ramohlaba: The municipality paid the disputed invoices of R143 340 for the rental of machinery, but due to fraud on the side of the claimant, invoices with the incorrect bank account details were submitted. The municipality is of the opinion that as the fraud occurred on the side of the claimant, the matter should be handled by them and the municipality fulfilled its obligation.	143,340	143,340
Net 15: During an investigation it was found that the website hosting costs exceeded the allowed and agreed-upon project cost. The contract was cancelled based on irregularities identified. Net 15 is claiming the outstanding fees of R404 637.29.	404,637	404,637
Electrocution of minor child on municipal property: PBS Mpatshela	1,000,000	-
	1,810,817	810,817

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### 54. Events after the reporting date

No events occurred after the reporting date.

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	2020	2019

#### 55. Budget differences

#### Material differences between budget and actual amounts

Material difference between the adjusted budget and actual amounts are deemed material if it differs with more than 10%. The following is reasons for the material differences identified:

#### Statement of financial performance:

55.1 **Service charges**: The difference is due to the tariff increases.

55.2 Rental of facilities and equipment: The municipality did not anticipate that rental income will be this high and needed to budget for more.

- 55.3 **Interest on outstanding receivables**: More interest was levied on consumer debtor accounts than what was budgetedfor. This is a result of consumers not making regular payments on their accounts as anticipated.
- 55.4 **Other income**: Management anticipated that more income will be generated through direct income, which did not materialise.
- 55.5 Dividends received: no dividends was received during the year although it was budgeted for.
- 55.6 **Interest earned on external investments:** During the year management invested surplus fund on a regular basis in call deposit accounts. This resulted in more interest being generated on the external investments than was anticipated.

55.8 **Interest on outstanding receivables**: More interest was levied on consumer debtor accounts than what was budgeted for. This is a result of consumers not making regular payments on their accounts as anticipated (budgeted amount is for exchange and non-exchange transactions).

55.9. **Transfers and subsidies**: Management anticipated that more grants would be transferred to the municipality during the year, which did not materialise.

**55.10 Fines and penalties**: The municipality expected the fines and penalties to be more than the actual amount during the year and the amount is not material.

55.11 Licences and permits: No licences and permits was accounted for during the year and the amount is not material.

55.55 **Employee costs**: The actual costs were in line with the prior year, which means the municipality expected more wage workers.

- 55.16 **Impairment loss**: During the aforementioned verification, assets were identified which conditions deteriorated. Theselosses were unforeseen and therefore not budgeted for.
- 55.17 Finance cost: Although the municipality did not have overdraft facilities whereby interest were charged, the budget was

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exceeded due to interest being charged on overdue accounts as well as the unwinding of the interest applicable to the provision for the rehabilitation of the landfill sites.

- 55.18 **Debt impairment:** The budgeted figure was based on the expectation that the same movement would be required as in the previous financial year. This was however not the case, resulting in the budget being overspent. Currently, due to the financial constraints within the community, the recoverability of debtors are not at the desired levels.
- 55.19 **Repairs and maintenance**: Management anticipated for more expenses relating to repairs and maintenance which didnot materialise.
- 55.20 Bulk purchases: Normal increases in bulk purchases occurred during the year. The budgeted amount lower than this.
- 55.21 **Contracted services**: Management anticipated that more contracted services would be expensed during the year, whichdid not materialise.

55.22 General expenses: Management did not anticipate for general expenses to be this high during the year, which resulted

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#### 55. Budget differences (continued)

in the budgeted amount being material lower than the actual expenses.

- 55.23 Loss on disposal of assets: Due to assets written-off in the current year as a result of damage caused by the community.
- 55.25 Actuarial gains: This represents the gains in employee benefit obligations. As this represents a "non-cashflow" movement, management did not provide / budget for it.
- 55.26 **Inventory losses / write-downs**: Due to lack of internal controls over maintenance materials and stationary, items were written off during the year. As these represent controls within the municipality, management did not provide / budget for it.

#### Statement of financial position:

- 55.28 Other receivables from exchange transactions: Although not budgeted for, these debtor types are not within the municipality's normal business and therefore does not have control over it. ESKOM deposit Held can't be controlled by the municipality. Amounts was confirmed from external resources.
- 55.29 Receivables from exchange transactions: No amount was budgeted for although transactions incurred during theyear.
- 55.30 **Receivables from non-exchange transactions**: Management did not anticipate for the material movement during theyear, which resulted in a material difference between the budgeted and actual amounts.
- 55.31 **Cash and cash equivalents**: Management anticipated to have more money in the bank at year-end, but it did not materialise due higher expenses during the year.
- 55.32 Long term receivables: Although budgeted for, no movement/transactions materialised during the year.
- 55.33 **Investment property**: During the year, management embarked on a process whereby all assets were identified and physically verified to ensure the validity, accuracy and completeness of the municipality's asset register. This resulted in a material increase of the carrying amounts of the non-current asset, including Investment property.
- 55.34 Property, Plant and Equipment: The amount budgeted for was for the movement of property, plant and equipment.
- 55.35 **Intangible assets**: During the 2018 financial year, the municipality purchased SAGE software amounting to R1 006976. The expectation was that the system would have amortised quicker than it actually did.
- 55.36 Heritage assets: No balance was budgeted for, as it is immaterial to the municipality's operations.
- 55.37 Other financial assets: The municipality did not budgeted for the financial assets. The assets are valued at fair value, which means the municipality shoud've provided/budgeted for the 2019 disclosed amount with an fair value adjustment, to account for the movement.
- 55.38 **Finance lease obligations**: During the year the municipality entered into new finance lease agreements. Due to cashflow constraints and the need for the equipment, these were acquired although not budgeted for.

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- 55.39 **Payables from exchange transactions**: Due to the municipality's financial difficulties, it is not able to meet its short term commitments and therefore the desired budgeted results cannot be achieved.
- 55.40 **Consumer deposits**: The amount budgeted for was for the movement of consumer deposits. Management did not anticipate that the consumer deposits will be this high.
  - 55.41 **Employee benefit obligations**: Due to the municipality's financial difficulties this was not provided / budgeted for.
- 55.42 **Unspent conditional grants and receipts**: The municipality anticipated that all grants received and paid will be utilised for the year, therefore no amount was budgeted for.
- 55.43 **Finance lease obligation**: Management did not budget for any finance lease obligations, although a new vehicle was leased during the year.

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#### 55. Budget differences (continued)

- 55.44 **Employee benefit obligation**: Although management did not budget for it, they make use of experts to compile reports for the municipality.
- 55.45 **Provisions**: The landfill sites operated by the municipality were physically inspected and a professional valuation was performed to estimate the future liability.
- 55.46 **Accumulated surplus**: Due to the fact that all prior year adjustments needs to be processed against accumulated surplus, the difference between the budget amount and actual amount is more than expected.

55.54 VAT payables: The municipality did not budget for VAT payables, although VAT materialised.

#### **Cash Flow Statement:**

55.47 Sales of goods and services: Goods and services were not as much as expected and budgeted for.

55.48 Grants: Management anticipated that more grants would be transferred to the municipality during the year, which did not materialise.

55.49 Interest income: The income received on external investments' amounts were more than budgeted for.

55.49 Dividends received: Although budgeted for dividend, no dividends were received during the year.

55.49 Other receipts: Although budgeted for other receipts, nothing was received during the year.

55.50 **Employee costs**: The actual costs were in line with the prior year, which means the municipality expected more wage workers.

55.50 Supplier payments: The actual amount paid to suppliers were less than budgeted for.

- 55.51 **Finance charges:** The municipality should have budgeted for suppliers as the trade payables shows the municipalityowes suppliers a material amount.
- 55.52 **Net increase/(decrease) in cash and cash equivalents**: The amount budgeted for is much higher than the actual transactions relating to cash and cash equivalents.
- 55.53 Cash and cash equivalents at the beginning of the year: Although an amount was budgeted for, the amount was confirmed by the actual bank statements on 30 June 2019.

55.56 Capital assets: Although the municipality did not budget for the line item, the expense incurred during the year.

55.57 Finance lease payments: Although the municipality did not budget for finance lease payments, the expense incurredduring

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the year.

#### 56. Going concern

We draw attention to the fact that at 30 June 2020, the municipality had an accumulated surplus (deficit) of R 699,709,820 and that the municipality's total assets exceed its total liabilities by R 699,709,820.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. Thisbasis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

Management considered the following matters relating to the going concern assumption, which indicate that a material uncertainty exists that may cast significant doubt on the municipality's ability to continue as a going concern:

#### 56. Going concern (continued)

- The financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.
- The municipality's budget is subjected to a very rigorous independent assessment process to assess its cash-backing status before it is ultimately approved by Council.
- As the municipality has the power to levy fees, tariffs and charges, this will result in an ongoing inflow of revenue to support the ongoing delivery of municipal services. Certain key financial ratios, such as liquidity, cost coverage, debtors' collection rates and creditors' payment terms are closely monitored and the necessary corrective actions instituted.
- The ability of the municipality to continue as a going concern is dependent on a number of factors. The most significant of these is that the accounting officer continue to procure funding for the ongoing operations for the municipality.

The municipality is currently experiencing financial difficulties. Indicators of the financial problems are:

- Deficit of R31 941 585 (2019: R54 872 199) was realised, Government grants and subsidies contributed R102 922 744 (2019: R97 511 045).
- The municipality's unspent conditional grants for the current year amounted to R13 765 961 (2019: R25 948 972). This is an indication that monies received are not utilised for the specific projects under construction and should be paid back to the relevant parties.
- The creditors are not paid within 30 days as required by the MFMA due to cash constraints.
- Debt collection period has not improved during the current financial year.
- The municipality assess at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets should be impaired (GRAP 104). A provision for doubtful debt amounting to

R38 650 492 (2019: R64 581 561) has been disclosed in the financial statements.

- As at 30 June 2020 the municipality's current liabilities amounted to R157 461 350 (2019: R126 054 019), whilst the current assets amounted to R85 925 473 (2019: R71 093 669).
- The current and acid test ratios are below the required ratio of 0.5:1 and 0.5:1, respectively.

Management have considered the risks, but based on their evaluation of the following mitigating factors have concluded that the going concern assumption is appropriate for the following 12 months:

- The Letsemeng Local Municipality is a municipality within the local government sphere. Currently, in the municipal environment, municipalities within South Africa rely heavily on government's financial assistance through the provision of grants. For the 2020 financial year, the allocated Equitable Share allocation amounts to R63 668 000 and the Financial Management Improvement Grant to R2 435 000.
- No intention by government has been identified that indicates the discontinuing of financial assistance through the provision of government grants. The DoRA and the Division of Revenue Bill, 2018 furthermore disclosed government's proposed allocation of the 2020 and 2021 financial years. This is evidence of government's continued financial support

to be provided to the municipality for the following 36 months.

• The municipality has not been placed under administration for the 12 months ending 30 June 2020.